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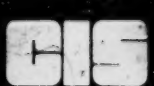

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100TH CONGRESS
1st Session

SENATE

REPORT
100–165

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATION BILL, 1988

SEPTEMBER 22, 1987.—Ordered to be printed

Mr. BYRD, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 2712]

The Committee on Appropriations, to which was referred the bill (H.R. 2712) making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1988, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended:

AMOUNTS IN NEW BUDGET (OBLIGATIONAL) AUTHORITY, FISCAL YEAR 1988

Amount of bill passed by House	$9,441,834,000
Amount of increase by Senate	560,569,000
Total of bill as reported to Senate	10,002,403,000
Estimates considered by House	7,895,340,000
Estimates considered by Senate	8,632,818,000
Over the budget estimate, 1988	1,369,585,000
Over appropriations, 1987	1,565,905,000

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SUMMARY OF BILL

For this bill, estimates totaling $8,632,818,000 in new obligational authority were considered by the Committee for the programs and activities of the agencies and bureaus of the Department of the Interior, except the Bureau of Reclamation, and the following related agencies:

Department of Agriculture:
- Forest Service.

Department of Energy:
- Fossil energy.
- Naval petroleum and oil shale reserves.
- Conservation (except energy storage systems).
- Economic Regulatory Administration.
- Emergency preparedness.
- Strategic petroleum reserve.
- SPR petroleum account.
- Energy Information Administration.

Department of Health and Human Services:
- Indian Health Service.

Department of Education:
- Indian education.

Navajo and Hopi Relocation Commission.
Smithsonian Institution.
National Gallery of Art.
Woodrow Wilson International Center for Scholars.
National Foundation on the Arts and Humanities.
Institute of Museum Services.
Commission of Fine Arts.
Advisory Council on Historic Preservation.
National Capital Planning Commission.
Pennsylvania Avenue Development Corporation.
Federal Inspector for the Alaska Gas Pipeline.
Holocaust Memorial Council.

The Committee recommends appropriations totaling $10,002,403,000 for the programs and activities in this bill. This is an increase of $1,369,585,000 in the budget estimates and an increase of $560,569,000 above the House allowance.

REVENUE GENERATED BY AGENCIES IN BILL

Oil and gas leasing and other mineral leasing activities, the timber and range programs, and oil production from the naval petroleum reserves will generate income to the Government in excess of $8,379,312,000 in fiscal year 1988. These estimated receipts are tabulated below:

	Fiscal year—		
	1986	1987	1988
Department of the Interior	$7,543,195,000	$6,637,774,000	$6,263,358,000
Forest Service	1,198,884,000	1,214,386,000	1,313,225,000
Naval petroleum and oil shale reserves	763,372,000	681,057,000	802,729,000
Total	9,505,451,000	8,533,217,000	8,379,312,000

Major Changes Recommended in the Bill

In an effort to honor congressional spending limitations, the Committee has developed substantial revisions in both the budget and House allowance for the 1988 fiscal year.

A comparative summary of funding in the bill by agency is shown by agency or principal program in the following table:

	Committee recommendation	Committee recommendation compared with—	
		Budget estimate	House allowance
Title I—Department of the Interior:			
Bureau of Land Management	$694,878,000	+ $110,897,000	+ $16,460,000
Fish and Wildlife Service	444,362,000	+ 126,218,000	+ 42,065,000
National Park Service	869,312,000	+ 92,210,000	- 3,227,000
Geological Survey	449,908,000	+ 29,730,000	+ 2,584,000
Minerals Management Service	171,267,000	+ 1,954,000	+ 1,954,000
Bureau of Mines	158,392,000	+ 39,762,000	+ 25,665,000
Office of Surface Mining Reclamation and Enforcement	311,129,000	+ 18,725,000	+ 13,925,000
Bureau of Indian Affairs	1,063,670,000	+ 65,961,000	+ 4,826,000
Territorial Affairs	135,209,000	+ 30,536,000	- 32,210,000
Departmental offices	90,095,000	- 3,765,000	+ 937,000
Total, title I—Department of the Interior	4,388,222,000	+ 512,228,000	+ 72,979,000
Title II—Related agencies:			
Forest Service	1,709,931,000	+ 252,622,000	+ 43,084,000
Department of Energy	2,187,619,000	+ 345,285,000	+ 448,957,000
Indian Health	1,004,746,000	+ 207,911,000	- 6,234,000
Indian Education	66,343,000	+ 2,109,000	
Navajo and Hopi Indian Relocation Commission	25,270,000	+ 3,780,000	
Smithsonian Institution	229,350,000	+ 614,000	- 2,504,000
National Gallery of Art	37,547,000	- 112,000	- 254,000
Woodrow Wilson International Center for Scholars	4,635,000	+ 637,000	+ 808,000
National Endowment for the Arts	165,956,000	+ 20,756,000	- 575,000
National Endowment for the Humanities	139,291,000	+ 12,401,000	- 349,000
National Capital Arts and Cultural Affairs	4,500,000	+ 4,500,000	+ 500,000
Martha Graham Center of Contemporary Dance	4,125,000	+ 4,125,000	+ 4,125,000
Institute of Museum Services	21,948,000	+ 2,698,000	-52,000
Commission of Fine Arts	446,000		
Advisory Council on Historic Preservation	1,719,000	- 15,000	

	Committee recommendation	Committee recommendation compared with—	
		Budget estimate	House allowance
Title II—Related agencies—Continued			
National Capital Planning Commission	$3,013,000	+ $46,000	+ $46,000
Franklin Delano Roosevelt Memorial Commission	28,000		
Pennsylvania Avenue Development Corporation	5,531,000		
Holocaust Memorial Council	2,183,000		+ 38,000
Total, Title II—Related Agencies	5,614,181,000	+ 857,357,000	+ 487,190,000
Grand total	1,002,403,000	+ 1,369,585,000	+ 560,569,000

SUMMARY TABLE

LAND AND WATER CONSERVATION FUND

	Budget	House	Senate
Bureau of Land Management	$10,000	$4,170,000	$10,235,000
Fish and Wildlife Service	1,639,000	38,074,000	72,860,000
National Park Service:			
State grants	3,433,000	3,433,000	35,000,000
Federal acquisitions	12,598,000	44,998,000	44,756,000
Subtotal, National Park Service	16,031,000	48,431,000	79,756,000
Forest Service	3,907,000	36,327,000	49,313,000
Total	21,587,000	127,002,000	212,164,000

TITLE I—DEPARTMENT OF THE INTERIOR

LAND AND WATER RESOURCES

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LAND AND RESOURCES

1987 appropriation	$483,610,000
1988 budget estimate	407,952,000
House allowance	493,649,000
Committee recommendation	502,972,000

The Committee recommends an appropriation of $502,972,000, an increase of $95,020,000 over the budget estimate and an increase of $9,323,000 from the House allowance. A comparison of Committee recommendations with the budget estimate is as follows:

	Budget estimate	Committee recommendation	Change
Energy resources	$66,971,000	$62,189,000	-$4,782,000
Nonenergy minerals	17,067,000	17,467,000	+400,000
Lands and realty management	45,514,000	47,763,000	+2,249,000
Forest management	5,507,000	7,421,000	+1,914,000
Range management	48,107,000	49,657,000	+1,550,000
Soil, water, and air management	15,356,000	20,006,000	+4,650,000
Wildlife habitat management	14,747,000	20,417,000	+5,670,000
Recreation management	21,068,000	25,247,000	+4,179,000
Fire management	9,305,000	9,305,000	
Planning and data management	30,758,000	30,758,000	
Cadastral survey	24,021,000	28,021,000	+4,000,000
Firefighting and rehabilitation	4,076,000	79,076,000	+75,000,000
Technical services	17,874,000	17,874,000	
General administration	87,581,000	87,771,000	+190,000
Total, management of lands and resources	407,952,000	502,972,000	+95,020,000

Energy resources.—The Committee recommends an appropriation of $62,189,000, a reduction of $4,782,000 from the budget estimate and a decrease of $4,782,000 from the House allowance.

The allowance provides funding at the fiscal 1987 level for energy and related minerals management activities. The number of plan amendments and environmental impact statements is predicted by the Bureau to be reduced in fiscal 1988. The allowance includes reductions of $3,723,000 for oil and gas; of $174,000 for geothermal; and of $885,000 for coal activities.

Nonenergy minerals.—The Committee recommends an appropriation of $17,467,000, an increase of $400,000 over the budget estimate and the House allowance.

Included in the allowance is an increase of $400,000 for the Bureau to complete four environmental impact statements on placer mining in Alaska.

Lands and realty management.—The Committee recommends an appropriation of $47,763,000, an increase of $2,249,000 over the budget and an increase of $2,000,000 over the House.

Included in the allowance is an increase of $249,000 for operating costs of the Alaska Resources Library, which is offset by a like reduction in funding previously provided to the Office of the Secretary. The library was transferred to the Alaska State office of the Bureau in fiscal 1987.

Also included in the allowance is an increase of $2,000,000 for the Alaska lands program. This will fund the land transfer and other high-priority lands activities in Alaska at a level of $13,844,000, compared to a fiscal 1987 level of $14,045,000.

Forest management.—The Committee recommends an appropriation of $7,421,000, an increase of $1,914,000 over the budget and the same as the House allowance. The Committee allowance restores $1,000,000 for the Bureau's public domain timber management effort, and $914,000 for the Bureau to continue providing funding support for the western Oregon public domain forest management program. Included with the recommended funding level is $200,000 to continue the FIR/COPE research program.

Range management.—The Committee recommends an appropriation of $49,657,000, an increase of $1,550,000 over the budget and an increase of $1,050,000 from the House allowance.

Included in the allowance is an increase of $40,000 for the Shoshone Horse shrub restoration project, Idaho, and $260,000 for additional greenstripping work in Idaho. An additional $500,000 is included to continue the 1988 base level for grazing management activities and to provide for continued construction of range improvement projects from this account. An additional $250,000 is included to increase monitoring activities relative to the grazing EIS process.

Significant progress has been made in the past few years in bringing the excess numbers of wild horses and burros under control in a humane manner. The Committee continues to support efforts to achieve appropriate management levels, and has included $14,774,000, the same as the budget level and the House recommendation, for this program in 1988. Depending on the rate of adoptions, the recommended funding level will permit the removal of several thousand more animals than the annual population increase.

The Committee is aware that a number of proposals have been discussed concerning the use of private sanctuaries as a method of removing excess animals from BLM corrals. The Committee has no objection to the Bureau investigating the private sanctuary proposals, in conjunction with interested private groups, and in implementing sanctuary proposals that are found to be humane and cost effective. The Bureau should notify the Committee prior to funding private sanctuary proposals, in keeping with existing reprogramming guidelines.

The Committee has modified House-proposed bill language prohibiting the use of fiscal 1988 funding for the destruction of healthy, unadopted, wild horses and burros. The Bureau's draft policy contemplated such destruction and the Committee would rather pursue other, more humane, strategies to resolve the excess wild horse and burro issue.

From within existing funds, the Committee directs the Bureau of Land Management to provide $59,000 to implement the proposed Henry Mountain coordinated resource management plan. This action will help provide effective management of the only free roaming Boone and Crocket buffalo herd in the lower 48 States.

The Committee has not included funds for control of grasshoppers and Mormon crickets, as provided in fiscal 1987, on the basis that the Bureau has pledged to use the provisions of the Food Security Act of 1985 to fund these activities. The Food Security Act provides that if severe outbreaks occur, the Secretary will borrow from no-year funds available to the Department of the Interior to fight the outbreak and supplemental funding would be requested to replenish those funds.

The Committee also understands that of the $5,000,000 provided in fiscal 1987, over $4,800,000 remains available and unobligated.

The allowance includes $500,000 for noxious weed control projects on Bureau land.

The Committee continues to support the Experimental Stewardship Program.

Soil, water, and air management.—The Committee recommends an appropriation of $20,006,000, an increase of $4,650,000 above the 1988 budget and an increase of $2,400,000 above the House allowance.

Included in the allowance is $650,000 to restore base levels for soil, water, and air management program activities.

The Committee is concerned about the Bureau's hazardous waste program. The Committee understands that the fiscal 1988 budget contains $1,888,000 for hazardous waste projects. However, the Committee is concerned that a large portion of these funds are available for the determination of policies and procedures and are not available for site inventories, assessments, and cleanup activities. Further, the Committee is concerned that funding provided for ongoing soil, water, and air programs may be shifted to meet urgent hazardous waste needs. The Committee also understands that the Bureau has identified a number of hazardous waste sites which would require several million to address. Therefore, the Committee recommends an appropriation of an additional $4,000,000 for activities onsite, and directs the Bureau to manage its funds, to the maximum amount practicable, such that ongoing soil, water, and air programs are not diminished in an effort to address hazardous waste problems. The Bureau, and the Secretary, are expected to vigorously pursue reimbursement from responsible parties and to keep the Committee fully appraised of such efforts.

Wildlife habitat management.—The Committee recommends an appropriation of $20,417,000, an increase of $5,670,000 over the budget and an increase of $3,360,000 over the House allowance.

The allowance includes an increase of $2,310,000 to restore the 1988 base funding level (including FTE's) for wildlife habitat activities, an additional $1,000,000 to accelerate the Bureau's wildlife program, and an additional $250,000 to accelerate habitat management activities in riparian zones. Emphasis should be placed on implementing the habitat management plans developed to date. The Threatened and Endangered Species Program is increased by $1,000,000 (for a 1988 program level of $5,000,000), and the Bureau's Challenge Grant Program is increased to $2,000,000. Up to $400,000 of the Challange Grant allowance may be used for threatened and endangered species. Included within the funds provided is $110,000 to restore deer habitat destroyed in Idaho by the Cascade fire.

The Committee continues to be concerned about adequate staffing levels for botanists and about Bureau plans to provide adequate protection for the desert tortoise.

Recreation management.—The Committee recommends an appropriation of $25,247,000, an increase of $4,179,000 over the budget estimate and an increase of $1,145,000 over the House allowance.

Included in the allowance are increases of $940,000 and three FTE's to restore the 1988 base level for cultural resources management, and $594,000 and three FTE's to partially restore the adjusted fiscal 1988 base for the recreation management program. An increase of $200,000 and five FTE's is included for management of the Red Rocks Visitor Center, NV.

The Committee also recommends an increase of $725,000 for additional operating expenses at the San Pedro Riparian Area, Arizona. When added to the $325,000 included in the fiscal 1988 budget, there will be $1,050,000 available in fiscal 1988 for the San Pedro Riparian Area. The allowance includes an additional $300,000 for planning and operation of the El Malpais National Monument, NM, and $150,000 to complete rehabilitation of the Tangle Lakes Campground, AK.

The Committee recommends an increase of $75,000 for a survey of prehistoric roads in the Chaco Canyon culture region and an additional $75,000 for site stabilization work. The Bureau is directed to seek nongovernmental cooperation and cost sharing for these funds.

The Committee is concerned about the high level of public activity and resulting impact in the California Desert Conservation Area and recommends an additional $820,000 for 20 rangers in this project area.

Fire management.—The Committee recommends an appropriation of $9,305,000, the same as the budget and the same as the House allowance.

Planning and data management.—The Committee recommends an appropriation of $30,758,000, the same as the budget estimate and the House allowance.

Cadastral survey.—The Committee recommends an appropriation of $28,021,000, an increase of $4,000,000 over the budget and an increase of $4,000,000 over the House allowance. The allowance restores the Alaska Cadastral Survey Program to the fiscal 1988 base level. This in-

crease is needed to support the land designation and conveyance provisions of various statutes related to Alaska, and to support surveys relating to Native allotment parcels under those same statutes.

Firefighting and rehabilitation.—The Committee recommends an appropriation of $79,076,000, an increase of $75,000,000 from the budget and the same as the House allowance. This will make $75,000,000 available to pay firefighting expenses incurred in fiscal 1987 and, if funds remain available, to pay for fiscal 1988 firefighting expenses.

The Bureau may use funding provided in this account for planting seedlings needed for fire rehabilitation work and may exceed the Committee notification threshold for rehabilitation work, if necessary, in order to begin rehabilitation work promptly.

Technical services.—The Committee recommends an appropriation of $17,874,000, the same as the budget and the same as the House allowance.

General administration.—The Committee recommends an appropriation of $87,771,000, an increase of $190,000 over the budget and the same as the House allowance.

Included in the allowance is an increase of $190,000 for bureauwide fixed costs relating to the transfer of the Alaska Resources Library from the Office of the Secretary to the Alaska State office of the Bureau.

The Committee has recommended bill language relating to two land exchanges between the Bureau and the State of Utah.

CONSTRUCTION AND ACCESS

1987 appropriation	$2,800,000
1988 budget estimate	1,281,000
House allowance	1,981,000
Committee recommendation	2,736,000

The Committee recommends an appropriation of $2,736,000, an increase of $1,455,000 over the budget and an increase of $755,000 over the House allowance.

Included in the allowance is $475,000 to fund the Quail Hill Road reconstruction project and the Colorado River boat ramps in Arizona. Also included is $330,000 for architectural and engineering work for a new smokejumpers operational building in Alaska, and $650,000 for the Bureau to move the Fairbanks, AK, district into its new office and to move the Alaska Fire Service to the former district site.

PAYMENTS IN LIEU OF TAXES

1987 appropriation	$105,000,000
1988 budget estimate	105,000,000
House allowance	105,000,000
Committee recommendation	105,000,000

The Committee recommends an appropriation of $105,000,000, the same as the budget estimate and the House allowance.

LAND ACQUISITION

1987 appropriation	$6,220,000
1988 budget estimate	10,000
House allowance	4,170,000
Committee recommendation	10,235,000

The Committee recommends an appropriation of $10,235,000 for land acquisition, an increase of $10,225,000 over the budget and an increase of $6,065,000 above the House allowance.

The following table shows the Committee's recommendations:

	1988 budget	1988 House	1988 Senate
Acquisition management		$500,000	$750,000
Paulina guard station, OR	$10,000	10,000	10,000
King Range Conservation Area, CA		1,000,000	1,000,000
Desert tortoise habitat, CA		600,000	600,000
Pacific Crest Trail, CA		60,000	60,000
Warner basin potholes, OR		1,500,000	
Wilderness study area inholdings		500,000	500,000
El Malpais National Monument, NM			700,000
Upper Missouri WSR, MT			1,000,000
Carrizo Plains, CA			5,000,000
Owhyee River, OR			615,000
Total	10,000	4,170,000	10,235,000

The Committee considered prohibiting the expenditure of funds by the Bureau of Land Management for land acquisition in the Carrizo Plain, CA, until several other actions occurred. However, the Committee has not recommended a strict prohibition but instead directs the U.S. Fish and Wildlife Service to initiate the following actions promptly: (1) the Service shall review and revise applicable recovery plans to reflect acquisition of lands in the Carrizo Plain Area of the San Joaquin Valley of California; (2) the Service shall prepare habitat conservation plans, in cooperation with relevant State and Federal agencies and affected private parties, which specify the relationship of the establishment of the Carrizo Plains Reserve to other endangered species issues; and (3) the Service shall enter into a memorandum of understanding with the California Department of Fish and Game, and others, in an attempt to coordinate various endangered species needs in the San Joaquin Valley with the establishment of the Carrizo Plains Reserve. The Committee will monitor such actions and review the progress toward their completion before considering additional appropriations. The Committee intends that this appropriation, along with the related actions, will resolve endangered species issues in the area. The Committee has included an increase of $250,000 in acquisition management for Bureau expenses related to these requirements.

OREGON AND CALIFORNIA GRANT LANDS

1987 appropriation	$54,524,000
1988 budget estimate	53,937,000
House allowance	57,817,000
Committee recommendation	58,134,000

The Committee recommends an appropriation of $58,134,000, an increase of $4,197,000 over the budget and an increase of $317,000 over the House level.

Included within the recommendation are increases of $150,000 and $350,000, to restore fiscal 1988 base levels for recreation and transportation maintenance, respectively. An additional increase of $2,800,000 will restore the base level for timber sales operations to a level of 1,183 million board feet, and an increase of $250,000 will restore wildlife management activities to base 1988 levels. Emphasis is to be placed on anadromous fish habitat projects. Also included within the allowance is $1,550,000 to begin the development of new timber management plans by 1991.

The Committee understands that the Bureau is providing about $250,000 to the Forest Service for spotted owl research and that about $200,000 is included in the base for Bureau spotted owl research. The allowance includes an additional $300,000 for spotted owl demographic and habitat utilization research. As FIR research is completed, funds are to be transferred to the COPE Program.

The Committee understands that the current land management planning process in the Forest Service and BLM is proceeding on a forest-by-forest and district-by-district basis. The purpose of these new plans are to align resource management activities with the most recent Federal environmental standards, procedures, and requirements. The Committee is concerned, however, by efforts to disrupt the development of new management plans, most notably sound timber management activities, through appeals of timber sales and threats of litigation. It was not the intent of Congress in passing NEPA, NFMA, or FLPMA to create a schism in the smooth transition of resource management activities from one planned period to another. Instead, the resource management planning process is intended to be a dynamic process which allows for the periodic consideration and integration of new resource information from one planning cycle to another without the interruption of management activities of any single resource. Except in rare instances, this cyclical planning process obviates the need to supplement existing EIS's, particularly toward the end of one planning cycle, when a new plan is being prepared. However, the precipitous increase in timber sales appeals and threats of litigation, especially on BLM lands in western Oregon, are designed to bring to a halt entire timber sales creating just such a division in planning cycles. The effect of these actions is to hinder the agency's ability to prepare and implement new plans, and may create unacceptable economic dislocations in timber-dependent communities. The Committee has, therefore, included bill language intended to prevent the existing management plans from being enjoined

in their entirety, solely on the basis that they are outdated, and allow activities to continue under existing plans pending the completion of new plans.

RANGE IMPROVEMENTS

1987 appropriation	$9,253,000
1988 budget estimate	8,506,000
House allowance	8,506,000
Committee recommendation	8,506,000

The Committee recommends an appropriation of $8,506,000, the same as the budget estimate and the House allowance.

SERVICE CHARGES, DEPOSITS, AND FORFEITURES

1987 appropriation	$5,195,000
1988 budget estimate	7,195,000
House allowance	7,195,000
Committee recommendation	7,195,000

The Committee recommends an appropriation of $7,195,000, the same as the budget estimate and the House allowance.

MISCELLANEOUS TRUST FUNDS

1987 appropriation	$100,000
1988 budget estimate	100,000
House allowance	100,000
Committee recommendation	100,000

The Committee recommends an appropriation of $100,000, the same as the budget estimate and the House allowance.

FISH AND WILDLIFE AND PARKS

FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

1987 appropriation	$314,692,000
1988 budget estimate	302,203,000
House allowance	335,524,000
Committee recommendation	342,859,000

The Committee recommends an appropriation of $342,859,000, an increase of $40,656,000 from the budget estimate and an increase of $7,335,000 from the House allowance.

The following table compares Committee recommendations with the budget estimates:

U.S. FISH AND WILDLIFE SERVICE

	Estimates fiscal year 1988	Recommended	Change from estimate
RESOURCE MANAGEMENT			
Fish and wildlife enhancement:			
Endangered species:			
Listing	$3,222,000	$3,472,000	+ $250,000
Consultation	3,022,000	3,172,000	+ 150,000
Permits	859,000	859,000	
Recovery	5,819,000	8,319,000	+ 2,500,000
Grants to States		4,300,000	+ 4,300,000
Subtotal, endangered species	12,922,000	20,122,000	+ 7,200,000
Ecological services	18,413,000	19,413,000	+ 1,000,000
Environmental contaminants	5,002,000	6,002,000	+ 1,000,000
National wetlands inventory	5,328,000	5,328,000	
Subtotal, fish and wildlife enhancement	41,665,000	50,865,000	+ 9,200,000
Refuges and wildlife:			
Refuge operations and maintenance	96,189,000	116,099,000	+ 19,910,000
Law enforcement operations	18,140,000	20,720,000	+ 2,580,000
Migratory bird management	7,800,000	8,709,000	+ 909,000
Subtotal, refuges and wildlife	122,129,000	145,528,000	+ 23,399,000
Fisheries:			
Hatchery operations and maintenance	24,742,000	26,053,000	+ 1,311,000
Lower Snake River compensation fund	7,623,000	6,528,000	- 1,095,000
Fish and wildlife management	5,143,000	5,519,000	+ 376,000
Subtotal, fisheries	37,508,000	38,100,000	+ 592,000
Research and development:			
Fish and Wildlife Research Center O&M	41,148,000	46,963,000	+ 5,815,000
Technical development	5,371,000	5,771,000	+ 400,000
Cooperative research units	4,941,000	5,941,000	+ 1,000,000
Subtotal, research and development	51,460,000	+ 58,675,000	+ 7,215,000
General administration:			
Central office administration	11,597,000	11,597,000	
Regional office administration	13,145,000	13,145,000	
Servicewide administrative support	21,056,000	21,056,000	
Undistributed reduction		- 500,000	- 500,000
Engineering services	3,643,000	3,643,000	
Fish and Wildlife Foundation matching grants		750,000	+ 750,000
Subtotal, general administration	49,441,000	49,691,000	+ 250,000
Total, resource management	302,203,000	342,859,000	+ 40,656,000

Fish and wildlife enhancement.—The Committee recommends an appropriation of $50,865,000, an increase of $9,200,000 over the budget and an increase of $2,065,000 over the House allowance.

The Committee continues to strongly support the Service's Endangered Species Program. Included in the Committee's recommendation is an increase of $250,000 for listing and an increase of $150,000 for consultation. The Committee urges the Secretary to consult with other countries, as appropriate, to protect American listed species. The Committee recommends an appropriation of $4,300,000 for endangered species grants to States.

For recovery, the Committee notes that the House bill provides an increase of $1,000,000 and identifies a group of species to receive priority attention, rather than earmarking recovery funds by species. The Committee supports this approach. The Committee received requests for increases totaling more than $5,000,000 for specific recovery actions. To earmark funds denies the Service the flexibility it needs to manage the recovery program and would continue the allocation of a large percentage of recovery funding for a relatively few, high visibility species. The Committee recommends an increase for recovery of $2,500,000. Of this amount, $710,000 is to restore the base recovery program for specific reductions proposed in the budget, including the fiscal 1987 level for the Peregrine Fund, Inc., and $1,540,000 is to be used for high-priority projects, including the red, grey, and northern Rocky Mountain wolves, the Aleutian Canada goose, the Puerto Rican parrot, the peregrine falcon, the Hawaiian forest birds, the southern and California sea otter, the whooping crane, the black footed ferrett, the Florida panther, the grizzly bear, the Attwater prairie chicken, various sea turtles, and the manatee. Funds recommended for recovery may also be spent for endangered species research activities by the Service, if appropriate.

The Committee has received several requests for specific project funding for the Service to acquire water rights in the Colorado River, and to appropriate those water rights for in-stream flow requirements for endangered species protection consistent with other water uses. The Committee notes that in-stream flow needs remain undefined, as do some biological and hydrological needs remain undefined. The Committee is not able at this time to recommend an appropriation for acquisition and appropriation of water rights but does direct the Service to prepare a report to the Committee, with appropriate discussion of the issues and options, with a specific recommendation as to how such a program would work and what such a program would cost.

The Committee recommends an additional $1,000,000 be available to assist in implementing several conservation, fish, and wildlife provisions of the Food Security Act of 1985.

The Committee understands that the Patuxent Analytical Control Facility has the capability to manage an increased level of contract contaminant analyses. The Committee also understands that there is still a backlog in processing contaminant samples. Consequently, the Committee recommends an increase of $1,000,000 for additional contaminant analyses, and for other contaminant-related activities as needed.

The Committee does not agree to a reduction in the national wetlands inventory, as proposed by the House. A major section of the

Food Security Act of 1985 (the swampbuster provision), and the Emergency Wetlands Resources Act impose additional pressure on the Service's ability to produce wetland resource materials from the national wetlands inventory.

The Committee understands that the budget continues the long-term contaminant work initiated in fiscal 1987 pursuant to an agreement between the Service and the Idaho National Engineering Laboratory.

Refuges and wildlife.—The Committee recommends an appropriation of $145,528,000 for refuge operations and management, an increase of $23,399,000 over the budget and an increase of $2,971,000 over the House.

The Committee recommendation includes restoring the Accelerated Refuge Maintenance Management Program to the fiscal 1988 base level (+$14,334,000). This does not include any offset from anticipated receipts from refuge entrance fees, on the basis that the estimates for fees are subject to wide variations depending on assumptions. Adjustments will be considered in future years as more experience is developed with fee receipt estimating techniques. For Alaska operations, for the Arctic Goose Education Program, and for the Alaska subsistence grants, the Committee recommends an increase of $2,234,000.

The Committee recommends an increase of $750,000 for operations at the Hawaiian Islands National Wildlife Refuge, including $200,000 to maintain Tern Island as a fully staffed, year-round research field station. An additional increase of $1,000,000 is recommended for initial staffing and startup costs associated with new refuges nationwide. An increase of $142,000 is recommended to continue the refuge water rights program. The Committee allowance includes $250,000 for additional work on the Indian archeological sites on the Stillwater National Wildlife Refuge, NV, to be provided to a Nevada institution with expertise in archeology.

The Committee also recommends an increase of $500,000 for additional operations cost of the vessel *Tiglax*, at the Alaska Maritime National Wildlife Refuge, AK.

To facilitate public acceptance of the Refuge Fee Program, the Committee recommends an increase of $200,000 to implement fishery management plans on refuges. Included within available funds is $200,000 specifically for supervision and costs of a Volunteers in the Refuges Program. Also included is $500,000 for the Service to initiate a fish and wildlife challenge grant program on refuges. The Service is directed to submit to the Committee a plan for implementing this program within 60 days of the date of enactment, specifying what major objectives will be sought and through what means.

The Committee remains committed to a law enforcement staff of 202 agents and recommends an increase of $2,080,000 to raise the number of agents from 188 to 202. The Committee also recommends an additional $300,000 for personnel and operational startup costs associated with the new forensics lab. Funding in the amount of $200,000 is included to continue the law enforcement program in the Southwest. In-

cluded within available funds is an additional $50,000 for law enforcement needs in the Caribbean. The Service is to maintain at least the fiscal 1988 base level for endangered species law enforcement.

The Committee recommends restoration of $109,000 for the Western Hemisphere Convention Program and recommends an increase of $300,000 for implementation of the North American waterfowl management plan. The Committee directs the Service to work with States, interested organizations, private and public, to develop joint and cooperative habitat protection efforts and to work closely with Canadian officials to build up declining waterfowl populations.

The Committee recommends an increase of $100,000 for regional and national coordination and $400,000 for population monitoring related to migratory nongame bird management efforts. The Service is directed to begin the implementation of activities outlined in the nongame plan already developed.

The Committee directs the Service to prepare a geologic/hydraulic study on erosion at the Eastern Neck National Wildlife Refuge in Maryland within existing funds. The Committee is concerned about the ongoing adverse effect to the refuge due to erosion. The Service should include in its study an evaluation of the risks to fish, wildlife, and other natural resources from continued erosion on the island. In addition, the study should include a comparison of the cost effectiveness of any plans to correct this erosion problem. The Service is encouraged to explore the possibility of cost sharing the study and any future construction on this project with the Corps of Engineers and the State of Maryland. The Committee expects this study to be completed by May 1, 1988.

Fisheries.—The Committee recommends an appropriation of $38,100,000, an increase of $592,000 over the budget estimate and $1,056,000 over the House.

The Committee recommends restoration of the base funding level of $2,666,000 for hatchery maintenance, for an increase of $244,000 over the budget.

The Committee has received several requests for funding for major rehabilitation programs at a number of hatcheries, including Craig Brook, ME, Bear's Bluff, SC, and others. The Committee is concerned that these needs are not being addressed in an orderly fashion and directs the Service to conduct a review of all fish hatcheries and, in conjunction with each hatchery's operational plan, determine essential maintenance needs. This information is to be submitted to the Committee in conjunction with the fiscal 1989 budget.

The Committee understands that the Clearwater Fish Hatchery will not come on line as originally expected in fiscal 1988 and recommends a reduction of $1,095,000 in the Lower Snake River compensation plan as a result.

The Committee continues to support aquaculture efforts between Auburn University, the Alabama Cooperative Fishery Research Unit, and the Southeastern Fish Culture Lab in Marion, AL.

Also included in the allowance is an increase of $150,000 for improvements at the Cui-Ui Fish Handling Facility in Nevada and an increase of $125,000 in hatchery operations at the Hagerman National Fish Hatchery, ID. Within available funds, the allowance provides an additional increase of $225,000 for the Hagerman National Fish Hatchery.

The Committee has received numerous requests to shift funding for a number of fish hatcheries and fish assistance offices from the Bureau of Indian Affairs to the Fish and Wildlife Service. The following facilities are to be added in fiscal 1988 to the Service's budget, with related adjustments in the Bureau:

	Additional FWS funding		
	Operations	Rehabilitation/ equipment	Total
NATIONAL FISH HATCHERY			
Williams Creek-Alchesay National Fish Hatchery, AZ	$459,000	$80,000	$539,000
Mescalero National Fish Hatchery, NM	239,000	14,000	253,000
Total	698,000	94,000	792,000
FISHERY ASSISTANCE OFFICES			
Parker Fishery Assistance Office, AZ	91,000	17,000	108,000
Pinetop Fishery Assistance Office, AZ	170,000	43,000	213,000
Gallop (Dexter Fishery Assistance Office), NM	55,000		55,000
Total	316,000	60,000	376,000

Within the funds provided to the Service, $171,000 is to be available to transfer funding for the Lander, WY, fishery assistance office from the Bureau of Indian Affairs to the Fish and Wildlife Service.

Research and development.—The Committee recommends an appropriation of $58,675,000, an increase of $7,215,000 over the budget and an increase of $700,000 from the House allowance.

Included in the allowance is $565,000 to continue the production of two Service publications of much assistance to professional fish and wildlife managers, the "Fisheries Review" and the "Wildlife Review." Also included is $400,000 to restore the habitat evaluation procedures technical assistance activity in Slidell, LA, and $200,000 (and five FTE's) to restore full funding for the eastern energy and land use team in West Virginia. An additional increase of $100,000 is recommended concerning the ecological impacts of mitigation on the Dogway and the North fork of the Cranberry River. Providing full funding for the ecological services project at Leetown will prevent the Service from moving any of the activities or staff to Patuxent. An additional increase of $500,000 is recommended to restore the waterfowl research program, including efforts, as appropriate, to support implementation of the North American waterfowl management plan. The Committee urges the Service to address the problem of nutrition in black ducks from within the funds provided.

The Committee recommends an increase of $300,000 to restore operations at the Leetown Striped Bass Propogation/National Fisheries Center in West Virginia and an increase of $400,000 to provide additional operational funding and staffing at the Gainesville, FL, National Fishery Research Laboratory. This will increase the 1988 program to a level of $904,000 at Gainesville. There is also an increase of $100,000 needed to address the brown tree snake problems in Guam and to prevent its spread to Hawaii. A restoration of $125,000 is recommended to continue the Yukon River fish research.

The Committee allowance includes an increase of $500,000 to restore research center maintenance nationwide.

For cooperative fish and wildlife units, the Committee recommends an appropriation of $1,000,000. The increase may be used to support understaffed existing, new, or combined cooperative units at West Virginia, Maine, Louisiana, Florida, Arkansas, Tennessee, North Carolina, New Mexico, Texas, South Carolina, Maryland, Minnesota, and Vermont.

Clearly, the demand for new cooperative fish and wildlife research centers exceeds the ability of the Service to fund such centers. The Committee, therefore, directs the Service to provide it with a spending plan for this additional funding and to make recommendations on size, location, and priority for new sites. Of the increase provided, the Committee directs the Service to provide about 50 percent to increase staffing at existing units, and about 50 percent to be used for new units where the States are ready with funding and facilities.

Also included is an increase of $800,000 for Alaska mammal research.

Included in the allowance is an increase of $2,225,000 for studies on the Arctic National Wildlife Refuge, AK, relating to impacts of oil and gas development proposals, as follows:

	Amount	FTE
Wildlife research:		
Caribou	$800,000	4
Waterfowl	225,000	2
Refuge management studies	200,000	3
Habitat water quality and quantity	500,000	2
Fish migration studies	500,000	12
Total	2,225,000	23

General administration.—The Committee recommends an appropriation of $49,691,000, an increase of $250,000 over the budget and an increase of $543,000 over the House.

The Committee recommends a decrease of $500,000 related to recent reorganizations in the Service's Washington office and an increase of $750,000 for matching grants to the National Fish and Wildlife Foundation. The Committee understands that the Service may continue to provide up to $100,000 to the Foundation for administrative support in fiscal 1988.

Included in the Committee's allowance is up to $250,000 for Service expenses related to activities in the Carizzo Plains, CA. The specific activities are listed in the Bureau of Land Management's "Land acquisition" account.

Permanent appropriations.—The Committee has not agreed to a proposed transfer of $25,000,000 to cover Service operating costs from the sport fish restoration fund. The fund is supported, voluntarily, by purchasers of certain fish- and wildlife-related equipment through excise taxes and the Committee strongly recommends maintaining the trust and support of those persons.

CONSTRUCTION AND ANADROMOUS FISH

1987 appropriation	$26,513,000
1988 budget estimate	8,657,000
House allowance	21,054,000
Committee recommendation	19,437,000

The Committee recommends an appropriation of $19,437,000, an increase of $10,780,000 above the budget estimate and a reduction of $1,617,000 from the House allowance.

The following table shows the distribution by activity:

	Budget estimate	Committee recommendation	Change
Construction and rehabilitation:			
Wildlife refuges		$1,550,000	+$1,550,000
Fish hatcheries		3,800,000	+3,800,000
Fishery research facilities			
Wildlife research facilities	$1,600,000	3,880,000	+2,280,000
Dam safety	7,010,000	8,160,000	+1,150,000
Advance planning			
Anadromous fish grants		1,500,000	+1,500,000
Striped bass study		500,000	+500,000
Pay and retirement	47,000	47,000	
Total	8,657,000	19,437,000	+10,780,000

Included in the allowance are the following adjustments to the budget:

Project	*Amount*
National Fish and Wildlife Health Laboratory, WI (Tight isolation facility)	+$1,040,000
Panther Swamp National Wildlife Refuge, MS (Bridge)	+400,000
Bowden National Fish Hatchery, WV (Expansion and rehabilitation)	+3,500,000
Patuxent Wildlife Research Center, MD (Correct safety deficiencies)	+500,000
Dam safety (Highest priorities)	+1,150,000
Kodiak National Wildlife Refuge, AK (Karluk Lake field facility)	+150,000
Kenai National Wildlife Refuge, AK (Recreation loop rehabilitation)	+1,000,000
Pittsford National Fish Hatchery, VT (Complete water supply improvements)	+300,000
Forensics Laboratory, OR (Complete construction)	+740,000
Anadromous fish grants	+1,500,000
Striped bass study	+500,000
Total	+10,780,000

MIGRATORY BIRD CONSERVATION ACCOUNT

(Permanent Account)

1987 appropriation	$7,000,000
1988 budget estimate	
House allowance	1,000,000
Committee recommendation	3,561,000

The Committee recommends an appropriation of $3,561,000 in fiscal year 1988, an increase of $3,561,000 over the budget estimate and $2,561,000 over the House allowance. This exhausts all unadvanced authority in the Migratory Bird Conservation Fund.

The Committee continues to support Commission efforts to acquire bottomland hardwoods for the Cache River, National Wildlife Refuge, AR.

The Committee urges the Commission to consider the cooperative acquisition of a 75-acre tract in the Butte Sink WMA, south of the Bean Field Refuge, known as Silas Acres, to the end that fee title will entirely belong to the Government.

The Committee understands and is pleased that the budget estimate includes $2,000,000 for continued acquisition by the Commission for the Little River Wildlife Refuge in Oklahoma. The Committee further understands that the total acquisition cost will be $5,500,000 and encourages the Commission to continue acquisition.

LAND ACQUISITION

1987 appropriation	$42,425,000
1988 budget estimate	1,639,000
House allowance	39,074,000
Committee recommendation	72,860,000

The Committee recommends $72,860,000 for land acquisition, an increase of $71,221,000 from the budget and an increase of $33,786,000 above the House allowance.

The following table shows the Committee's recommendations:

FISH AND WILDLIFE SERVICE

Project	1988		
	Budget	House	Senate
Acquisition management	$1,639,000	$1,639,000	$2,000,000
Alligator River National Wildlife Refuge, NC		4,000,000	4,000,000
Bitter Creek Lake National Wildlife Refuge, NM		500,000	500,000
Buenos Aires National Wildlife Refuge, AZ (Arivaca Creek)		750,000	750,000
Fakahatchee Strand, FL		3,500,000	2,620,000
Finnegan Cut National Wildlife Refuge, CA		1,000,000	1,000,000
Hawaiian forest birds, Hawaii		4,000,000	4,000,000
Klamath Forest National Wildlife Refuge, OR		3,500,000	3,500,000
Leslie Springs, AZ		300,000	300,000
Lower Rio Grande National Wildlife Refuge, TX		12,000,000	
Matagorda Island, TX		5,000,000	
National Key Deer National Wildlife Refuge, FL		2,000,000	2,000,000
Chickasaw National Wildlife Refuge, TN			5,000,000

FISH AND WILDLIFE SERVICE—Continued

Project	1988 Budget	1988 House	1988 Senate
Sacramento River National Wildlife Refuge, CA		$1,000,000	$1,000,000
Bogue Chitto National Wildlife Refuge, LA			2,000,000
Ugashik Narrows, AK		275,000	
Inholdings		2,000,000	2,000,000
Tensas National Wildlife Refuge, LA		1,000,000	3,000,000
Kilauea Point National Wildlife Refuge, HI			1,700,000
Lower Suwanee, FL			3,000,000
Sunkhaze Meadows, ME			800,000
National Elk Refuge, WY			1,500,000
Great Swamp, NJ			1,000,000
Connecticut Coastal, CT			500,000
Crystal River, FL			1,200,000
Edwin D. Forsythe National Wildlife Refuge, NJ			1,000,000
Rachel Carson National Wildlife Refuge, ME			1,000,000
St. Marks National Wildlife Refuge, FL			880,000
Wetland areas (North American waterfowl management plan)			30,000,000
Central Valley: California			(3,000,000)
Prairie potholes: North Dakota, South Dakota, Minnesota, Iowa, Montana, Wisconsin, and Michigan			(5,000,000)
Bottomland hardwoods: Louisiana, Mississippi, Texas, Alabama, Arkansas, Oklahoma, Tennessee, Kentucky, Missouri, Illinois, and Iowa			(11,000,000)
Atlantic Coastal Plain: Maine to South Carolina			(3,000,000)
Gulf coast: Texas, Louisiana, Mississippi, and Georgia			(5,000,000)
Lower Great Lakes—St. Lawrence Basin: Michigan, New York, Ohio, and Pennsylvania			(3,000,000)
Offset (from Bitter Creek National Wildlife Refuge, CA)		-3,390,000	-3,390,000
Total		39,074,000	72,860,000

NATIONAL WILDLIFE REFUGE FUND

1987 appropriation	$5,645,000
1988 budget estimate	5,645,000
House allowance	5,645,000
Committee recommendation	5,645,000

The Committee recommends $5,645,000 for the National Wildlife Refuge Fund, the same as the budget estimate and the House allowance. These funds are used to make payments to counties in which Service lands are based in order to compensate the local units of government for lost tax revenues.

National Park Service

Operation of National Park System

(INCLUDING RESCISSION)

1987 appropriation	$604,613,000
1988 budget estimate	714,844,000
House allowance	725,129,000
Committee recommendation	731,755,000

The Committee recommends an appropriation of $731,755,000. This is an increase of $16,911,000 over the budget estimate and an increase of $6,626,000 over the House. The following table provides a comparison of Committee recommendations to the budget estimate:

	Budget estimate	Committee recommendation	Change
Park management:			
Management of park areas	$65,522,000	$69,199,000	+ $3,677,000
Concessions management	5,112,000	5,112,000	
Interpretation and visitor services	73,039,000	73,059,000	+ 20,000
Visitor protection and safety	66,983,000	67,068,000	+ 85,000
U.S. Park Police	35,968,000	35,968,000	
Maintenance	254,910,000	258,910,000	+ 4,000,000
Resources management	106,825,000	107,200,000	+ 375,000
Informational publications	3,954,000	3,954,000	
International park affairs	446,000	695,000	+ 249,000
Volunteers-in-parks	1,000,000	1,000,000	
Enhanced park operations	18,500,000	18,500,000	
Subtotal	632,259,000	640,665,000	+ 8,406,000
Forest fire suppression and rehabilitation	1,319,000	11,319,000	+ 10,000,000
Park recreation and wilderness planning:			
Water resources	2,936,000	3,036,000	+ 100,000
General management plans	1,673,000	1,993,000	+ 320,000
Subtotal	4,609,000	5,029,000	+ 420,000
Statutory or contractural aid:			
Roosevelt Campobello International Park Commission	408,000	424,000	+ 16,000
Ice Age National Scientific Reserve	573,000	573,000	
Lowell Historic Preservation Canal Commission	569,000	569,000	
Martin L. King, Jr., National Historical Site	199,000	199,000	
Mary McLeod Bethune National Historical Site	199,000	199,000	
Jubilee Hall, Fisk University		168,000	+ 168,000
James Garfield National Historical Site			
Blackstone River corridor		350,000	+ 350,000
Johnstown Flood Museum			
William McKinley Monument			

	Budget estimate	Committee recommendation	Change
Statutory or contractural aid—Con.			
Harding Home and Tomb State Memorial			
Balboa Park			
Subtotal	$1,948,000	$2,482,000	+$534,000
General administration	74,709,000	72,260,000	-2,449,000
Subtotal	714,844,000	731,755,000	+16,911,000
Temporary fee proposal	(74,300,000)		
Offset from fee receipts—temporary legislation		-34,000,000	-34,000,000
Steamtown USA (Rescission)		-5,500,000	-5,500,000
Total, operation of the National Park System	714,844,000	692,255,000	-22,589,000

Fee legislation.—The Committee recommends continuation of bill language included in the fiscal 1987 appropriation bill, to provide for fees in fiscal 1988. Permanent fee legislation has not yet been enacted into law. The Committee recommends appropriation of the full estimated cost to operate the Service for fiscal 1988, and has included bill language providing for an offsetting transfer of fee receipts into the Treasury. This permits the Service to have access to all needed operating money at the beginning of the fiscal year.

Management of park areas.—The Committee recommends an appropriation of $68,899,000, an increase of $3,377,000 from the budget.

The allowance includes $175,000 to restore the Long Island Lighthouse and to purchase a boat for the Apostle Islands National Lakeshore, WI. Also included is $45,000 for construction of wayside exhibits for trails at the Barataria unit; $75,000 for interpretive exhibits at the Chalmette/Beauregard House unit; and $212,000 for additional operational funding for Jean Lafitte National Historical Park, LA.

An additional $450,000 and six FTE's is recommended for operations of the Fordyce Visitor Center and $200,000 is recommended for additional base funding for park operations at Buffalo National River, AR. An additional $300,000 and up to six FTE is provided for park operations at the New River Gorge National River. Within available funds, $40,000 is included to continue activities at the Theodore Roosevelt Inaugural Site. An additional $200,000 is included to protect and manage the City of Rocks National Reserve. An additional $400,000 is to be available for the Lowell NHP, to begin serving the public in recently restored buildings, and an increase of $200,000 is provided in base operating funds for additional maintenance activities at Harpers Ferry NHP, WV.

No additional funding is recommended for the Student Conservation Association, but the Committee has no objection to the use of additional park base funding for this purpose if individual park units choose to do so.

The Committee recommends an additional $250,000 for pig and exotic plant control projects at the Hawaii Volcanoes National Park and an additional $250,000 for similar work, including exotic plants, at Haleakala National Park, HI.

In accordance with previous cost-sharing agreements, within available funds, the National Park Service shall provide up to $40,000 to the town of Harper's Ferry for construction of a 6-inch water line integral to the construction of the water treatment plant.

The Committee also notes that $75,000 is included in the budget estimate for the National Council for the Traditional Arts.

The Committee recommends an increase of $500,000 (and up to an additional 15 FTE's) for additional park operations funding for Glen Canyon National Recreation Area, UT and AZ, and an increase of $60,000 (for a total of $120,000) for operation of the Ice Age National Scenic Trail.

In accordance with the cooperating agreement with the New River Gorge Parkway Planning Commission, the Service shall provide $60,000 to the Commission for their activities relative to the planning and coordination of the New River Parkway demonstration project.

The Service may spend up to $50,000 from available funds to evaluate the Cliff Walk in Newport, RI, as a potential addition to the National Park System.

The allowance also includes an increase of $300,000 for planning activities for El Malpais National Monument.

Concessions management.—The Committee recommends $5,112,000, the same as the budget and the House allowance.

Interpretation and visitor services.—The Committee recommends $73,059,000, an increase of $20,000 from the budget estimate.

Included in the allowance is an increase of $20,000 for Harpers Ferry NHP to complete the Civil War interpretive exhibit.

Visitor protection and safety.—The Committee recommends $67,068,000, an increase of $85,000 over the budget estimate and an increase of $1,585,000 from the House allowance.

The allowance includes an increase of $85,000 to restore funds provided in previous years to the Harpers Ferry, WV, police department. Bill language is included for this provision.

U.S. Park Police.—The Committee recommends an appropriation of $35,968,000, the same as the budget and an increase of $1,475,000 from the House allowance.

Maintenance.—The Committee recommends an appropriation of $258,910,000, an increase of $4,000,000 from the budget and an increase of $1,560,000 from the House allowance. The Committee includes an increase of $2,000,000 for stabilization and maintenance work needed on the historic vessels in Golden Gate National Recreation Area, CA, consistent with the survey of the historic ships developed by the Service over the past few years.

Included within available funds is $53,000 to continue maintenance and upkeep of the Sewell-Belmont House National Historic Site. The

Committee expects reauthorization prior to providing future year funding.

Within the allowance provided is $80,000 for essential maintenance at St. John National Park, VI, and an additional $60,000 for continued maintenance and replacement of buck and rail fence in Teton National Park, WY.

The Committee recommends an increase of $2,000,000 for trail maintenance and reconstruction nationwide, including $154,000 for Rocky Mountain National Park in Colorado. The Service is directed to review trail maintenance needs and to submit a condition status report on its trails inventory with the fiscal 1989 budget.

Resources management.—The Committee recommends $107,200,000, an increase of $375,000 over the budget and $2,613,000 below the House allowance.

The Committee notes that the budget includes an increase of $625,000 over the 1988 base level for cultural resources management and an increase of $660,000 to expand long-term monitoring and baseline inventory and assessment activities related to natural resources management.

The Committee concurs in the House action to add $125,000 for a study to determine the effects of mining activities outside the boundaries of the Bryce Canyon National Park, UT.

The allowance includes $250,000 for the Service to prepare a unified cultural resources management plan for its maritime collection, including historic structures reports and historic structures preservation guides, as appropriate. This activity is to be managed by the Cultural Resources Program Office. The Service is directed to try to involve the local and national maritime community in fundraising to provide the additional funding needed to restore and manage the maritime collection.

The Committee encourages the Service to provide, from within funds made available for resources management or enhanced park operations, an additional $1,000,000 for the Service to use to prevent looting of archeological resources from Park System lands.

Informational publications.—The Committee recommends $3,954,000, the same as the budget estimate and an increase of $500,000 from the House allowance. Within available funds, the Service may spend up to $1,500 to revise and reprint the publication "Welcome to Washington" in Russian.

International park affairs.—The Committee recommends an appropriation of $695,000, an increase of $249,000 over the budget and a reduction of $119,000 from the House allowance.

The Committee notes that the budget contains $30,000 needed to pay voluntary dues for US/ICOMOS, and agrees to the reduction of $119,000, on the basis that the 1987 ICOMOS General Assembly held in the United States no longer requires funding support.

The allowance includes an additional $249,000 to restore base funding for support of the Service's Western Hemisphere activities.

Volunteers-in-parks.—The Committee recommends $1,000,000, the same as the budget and an increase of $500,000 from the House.

Enhanced park operations.—The Committee recommends $18,500,000, the same as the budget and an increase of $3,500,000 over the House action.

These funds will be used for additional activities in the area of research, resources management, interpretation, and maintenance for resources management.

Forest fire suppression and rehabilitation.—The Committee recommends $11,319,000, an increase of $10,000,000 over the budget and the same as the House.

The Committee recommends funding anticipated fiscal 1987 firefighting and rehabilitation costs at this time, rather than to wait for the fiscal 1988 supplemental appropriations bill.

Water resources.—The Committee recommends $3,036,000, an increase of $100,000 over the budget and the House. The increase will be used to monitor spraying by the State of West Virginia for the control of black flies in the New River Gorge National River, WV.

General management plans.—The Committee recommends $1,993,000, an increase of $320,000 over the budget and the House. The allowance includes $20,000 to develop a plan to preserve a series of petroglyphs near Albuquerque, NM; $50,000 for planning the Masau Trail; $100,000 to undertake development of the comprehensive plan for the Santa Fe Trail; and $150,000 for the Long Trail, VT.

Statutory and contractual aid.—The Committee recommends an appropriation of $2,482,000, an increase of $534,000 from the budget.

The Committee recommends an increase of $16,000 (for a total of $424,000) for the United States share of its cost of managing the Roosevelt Campobello International Park Commission, in cooperation with Canada.

The allowance also includes an increase of $168,000 for rehabilitation of Jubilee Hall at Fisk University, in Tennessee. The Committee expects Fisk University to contribute cooperatively to the repairs at Jubilee Hall.

The Committee allowance includes $350,000 for the Blackstone River Corridor, of which $250,000 is for the Commission and $100,000 is for the Service to provide technical assistance to the Commission.

The Committee notes that $8,000,000 was provided for Steam Town U.S.A. in the fiscal 1987 appropriation bill. Only $2,500,000 of that will be used in fiscal years 1987 or 1988, about $1,000,000 for development of the comprehensive management plan, and $1,500,000 for emergency repairs. Therefore, the Committee recommends rescission of the remaining $5,500,000 until it has an opportunity to review the comprehensive management plan. The partial rescission of funds included in this bill includes only those funds that are not required for construction in fiscal year 1988. After plans are completed, the Committee intends to provide the balance of the $8,000,000 in an effort to honor the proud heritage for our Nation's railroads in fiscal year 1989.

General administration.—The Committee recommends $72,260,000, a decrease of $2,449,000 from the budget and a decrease of $1,949,000 from the House allowance.

Included in the allowance is a decrease of $2,449,000, representing about a 10-percent reduction in the estimated FERS retirement system cost in fiscal 1988.

The Committee has included bill language regarding a Pine Bluff, AR, land exchange.

The Committee has also included language facilitating the orderly transition from regional finance offices to a central finance office.

Bill language has been included directing the Service to withhold release of a construction permit for an interchange off the George Washington Parkway, VA, until an environmental impact statement is done. Funding for the EIS is included in the construction account.

Bill language has been included regarding the lease of lands from the Department of Hawaiian Home Lands.

Bill language has been included continuing the prohibition on removal of the Brooks River fish ladder in Katmai National Park, AK.

The Committee is aware of the need of the Garkane Power Association to upgrade its existing power transmission facilities within Capitol Reef National Park. The Committee has included language in the bill which directs the Service to issue a special use permit authorizing an upgraded power transmission line following the existing easement and which minimizes visual impacts in the park.

The Committee has no objection to the National Park Service conducting a feasibility study, from within the funds available to the National Park Service, to determine the feasibility of the capital improvements plans of the Intrepid Sea-Air-Space Museum for the restoration and rehabilitation of the aircraft carrier U.S.S. *Intrepid*, including the capability of the Intrepid Sea-Air-Space Museum to oversee the implementation of such capital improvements plans, and including the appropriate Federal role for future funding. If a feasibility study is conducted, the Committee directs the Service to report back to the appropriate congressional committees of the House and Senate with its findings no later than March 31, 1988.

The Committee is concerned that in carrying out the approved general management plan [GMP] for the Delaware Water Gap National Recreation Area [DWGNRA], the National Park Service commit resources in a balanced way to both sides of the Delaware River in accord with the plan. For facility development over the next 10 years the GMP projects $10,974,000 for the west side and $16,149,000 for the east side in net costs. Over the past 4 fiscal years, however, commitments have favored the west side, out of proportion to its share of total needs as identified in the plan.

The Committee is concerned that continuing this trend will result in unbalanced development of the DWGNRA. The National Park Service is directed to develop its future year budget requests consistent with the plan and provide for construction on both sides of the river and for

maintenance and construction of visitors facilities and roads in a way which maintains an equitable balance between the needs of both sides of the recreation area.

NATIONAL RECREATION AND PRESERVATION

1987 appropriation	$10,628,000
1988 budget estimate	10,317,000
House allowance	12,753,000
Committee recommendation	12,983,000

The Committee recommends an appropriation of $12,983,000 for the National Recreation and Preservation Program in fiscal year 1988, an increase of $2,666,000 over the budget and an increase of $230,000 from the House allowance. The following table shows the recommended distribution:

Program	Budget estimate	Committee recommendation	Change
Recreation programs	$301,000	$617,000	+ $316,000
Natural programs	571,000	2,471,000	+ 1,900,000
National Register programs	7,425,000	7,925,000	+ 500,000
Environmental and compliance review	427,000	427,000	
Grant administration	1,593,000	1,543,000	- 50,000
Total	10,317,000	12,983,000	+ 2,666,000

[1] Included in the allowance for recreation programs is an increase of $316,000 to restore fiscal 1988 base funding levels.

The Committee recommends an increase of $1,500,000 for the State and local rivers conservation technical assistance program, providing for an increase of 44 percent over the fiscal 1988 base level. The Service shall provide one FTE to the Louisiana Department of Wildlife and Fisheries and the Office of Culture, Recreation, and Tourism from the allowance provided to devise a management plan for Louisiana's river system. Also included in the Committee's recommendation is an increase of $400,000 for trail activities, including $150,000 to continue efforts needed to develop a national trails inventory.

For National Register programs, the Committee included an increase of $150,000 for coordinating with the Federal, State, and private agencies involved the abandonment of railroad rights-of-way and the conversion of those rights-of-way to recreational trails. The Committee also includes $150,000 for official standards for HABS/HAER documentation of maritime resources, much as is currently done for historic buildings.

Also included is an increase of $200,000 for the departmental consulting archaeologist to provide increased overall coordination of Federal archeological programs.

The Committee agrees to the House-proposed reduction of $50,000 related to administration of urban parks and recreation recovery grants.

HISTORIC PRESERVATION FUND

1987 appropriation	$24,250,000
1988 budget estimate	
House allowance	25,000,000
Committee recommendation	34,050,000

The Committee recommends an appropriation of $34,050,000 for the Historic Preservation Fund in fiscal year 1988, an increase of $34,050,000 from the budget estimate and an increase of $9,050,000 from the House recommendation.

In total, the grants to States will total $28,750,000 and the National Trust for Historic Preservation will receive $5,300,000.

The allowance includes restoration of base funding of $20,000,000 for survey and planning activities for the States, and $4,250,000 for the National Trust for Historic Preservation, the same funding levels as provided in fiscal 1987.

For the States, the allowance also includes an increase of $5,000,000, which may be used for survey and planning activities, or for architectural, engineering, and management assistance grants for land based or for maritime-related projects nationwide, at the discretion of the States.

The National Park Service and the State historic preservation officers are to jointly conduct a review of structures with preservation needs that are not eligible for rehabilitation tax incentives and submit such a review to the Committee in 1 year. The Committee does not have a list of such structures and, consequently, has not provided for any development grants.

In fact, the Committee notes that the Historic Preservation Fund needs to be reauthorized, and urges the authorizing committee to consider various funding and allocation options in the reauthorization process. The Committee has not agreed to resume funding for the development grant program in future years. The A&E grants provided for above are to have a catalytic effect in generating other funding sources for actual development activities, rather than to be viewed as preliminary to a development grants program in fiscal year 1989.

The Committee expects the Secretary to review the historic preservation report due in 1 year and urges him to concurrently submit his recommendations for a long-term historic preservation plan. The Committee urges the Service, and other interested groups, to propose innovative ways for financing needed preservation activities on non-Tax Act structures, especially those owned by nonprofits or units of government, as contrasted to those owned privately.

The Committee is concerned that the Nation's maritime resources are not being adequately preserved. Ships, for example, are frequently fragile and yet they have received no funding for almost a decade, nor are they eligible for tax incentives. These resources have been inventoried and, in many instances, local supporters and sponsors are essentially ready to proceed with rehabilitation and to provide for future management. Therefore, the Committee urges the Service and the States to give appropriate attention and funding to maritime resources from within the allowance provided by the Committee.

Also included in the allowance is an increase of $3,000,000 to establish a Bicentennial Lighthouse Fund in recognition of the 200th anniversary of the Federal Lighthouse Program. This matching grants program is to be administered by the State historic preservation officers, and it is the Committee's intention that funds be available for survey and planning activities, for architectural, engineering, management assistance, and renovation and rehabilitation grants. The Service, in conjunction with the SHPO's and other interested parties, is to develop a distribution procedure for the funds. Lighthouses, river lights, and other comparable navigation aids are to be eligible projects. The grants are to emphasize, to the degree appropriate, rehabilitation, preservation, and public use. Bill language is included regarding the distribution procedure and regarding the matching requirement for properties owned by Federal agencies.

The allowance also includes $750,000, as provided by the House, for an inventory and study of the historic resources in the Republic of the Marshall Islands, the Federated States of Micronesia, and the Republic of Palau.

For the Trust, the Committee recommends an increase of $500,000 for the Critical Issues Fund and $300,000 for the Preservation Services Fund. These funds are to be matched, in total but not necessarily on an individual grant basis, on a 2-for-1 basis. The Committee also recommends an increase of $250,000 to enable the Trust to continue its public interest and education efforts in maritime preservation activities.

The Committee is concerned about the increasing destruction and deterioration of our Nation's archeological sites and is interested in the formulation of a program to preserve these endangered resources. Many communities and private nonprofit organizations throughout this country are considering activities to acquire and stabilize these sites, but with no or limited State and local assistance for this purpose nor any specific Federal program to help support site protection projects, some very valuable activities have been constrained. In order to give the Committee a better understanding of how the National Park Service would implement a grant program to help support both public and private archeological site preservation efforts for the acquisition and development of these sites, the National Park Service is hereby directed to prepare a report for the Committee within 6 months, identifying a priority listing of endangered sites, the cost of acquisition and development of the sites, and recommendations on the role the Federal Government could play in best assisting State, local, and private efforts to stabilize and preserve our archeological resources on non-Federal lands.

URBAN PARK AND RECREATION FUND

(RESCISSION)

The Committee understands that the current unobligated balance in the Urban Park and Recreation Fund totals about $2,800,000. No outstanding commitments exist against those funds, so the Committee recommends rescission of $2,800,000.

CONSTRUCTION

1987 appropriation	$88,095,000
1988 budget estimate	30,990,000
House allowance	86,056,000
Committee recommendation	81,331,000

The Committee recommends an appropriation of $81,331,000, an increase of $50,341,000 from the budget and a decrease of $4,715,000 from the House allowance.

The following table provides a detailed comparison of the budget estimate with the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Advance and project planning	$9,672,000	$13,100,000	+$3,428,000
Emergency projects	2,000,000	3,000,000	+1,000,000
Line item construction	19,318,000	65,231,000	+45,913,000
Total	30,990,000	81,331,000	+50,341,000

The Committee recommends the following changes to the fiscal year 1988 construction program:

Project	*Amount*
Planning:	
New River Gorge National River: Development concept plans	$385,000
Harpers Ferry National Historical Park: Replace unsafe interpretive design center	330,000
New River Gorge National River, WV	1,300,000
Canyon rim development	(450,000)
Thurmond	(400,000)
Parkwide trails study and signs	(100,000)
Burnwood day use area	(350,000)
Voyageurs National Park, MN (Kettle Falls)	250,000
Knife River National Historic Site, ND	145,000
C&O Canal—Rewatering feasibility study	200,000
Rocky Mountain National Park, CO—Entrance station	28,000
George Washington Memorial Parkway—Interchange construction permit EIS	400,000
Chamizal National Monument, TX (plan and construction)	350,000
Restoration to prior year levels	40,000
Total	3,428,000
Construction:	
Buffalo National River, AR	5,100,000
Tyler Bend Campground	(3,800,000)
Erbie Campground	(1,300,000)
Biscayne National Park, FL—Sewage system and seawall planning	1,907,000
Jean Lafitte National Historical Park, LA	7,600,000
Barataria unit—Environmental education center	(1,300,000)
Acadian cultural centers (Eunice, Lafayette, and Thibodaux)	(5,500,000)
Barataria unit—Wagner Bridge and tour boat facilities	(800,000)
Thomas Stone Mansion National Historic Site, MD	400,000
C&O Canal—Flood repairs	2,000,000
Fossil Butte National Monument, WY	4,300,000
Fort Union Trading Post National Historic Site, ND	850,000

Project	*Amount*
Construction—Continued	
New River Gorge National River, WV	$3,900,000
Complete park headquarters	(2,000,000)
Burnwood day use area	(1,100,000)
Trails development	(300,000)
Kaymoor mine site—Emergency stabilization	(500,000)
Natchez Trace Parkway	13,200,000
Yosemite National Park, CA—Mariposa solid waste site	300,000
Lowell National Historical Park, MA—Complete current project	1,500,000
Denali National Park, AK	1,360,000
Visitor access center	(1,300,000)
Savage River bus shelter	(60,000)
Klondike Gold Rush National Historical Park, AK—Campsite	296,000
Gateway National Recreation Area, NY—Great Kills Harbor seawall	2,200,000
Harpers Ferry National Historical Park, WV: Restore buildings 38, 37, 40, 43	1,000,000
Total	45,913,000

The Committee urges the Service to use any funds remaining from rehabilitation of the Fordyce Bathhouse in Arkansas for other, onsite construction needs and to notify the Committee of the new funding plan. The Committee also agrees to the use of unneeded funds provided for Gulf Islands National Seashore visitor center for construciton at Perido Key, FL.

The Committee also has included bill language providing $31,000,000 for additional work on the Cumberland Gap Tunnel, to be derived from the highway trust fund.

The Committee does not agree to House report language transferring the Office of Construction Management from the Office of the Secretary to the National Park Service. The Office of Construction Management is to address and improve the Bureau of Indian Affairs facilities management program and the Committee can see no reason to involve the National Park Service in that issue.

The Committee has included bill language regarding the preparation of an EIS for construction of an interchange on the George Washington Memorial Parkway. It is the intent of the Congress to exercise its constitutional powers to the fullest extent with respect to the limitation of judicial review of actions of Federal officers or agencies taken pursuant hereto.

The Committee understands that the National Park Service is considering a proposal to rehabilitate the Gettysburg Visitors Center and transform it into a world-class museum. The facility would be renamed the Gettysburg Musuem of the Civil War.

The 125th anniversary of the Battle of Gettysburg will occur in 1988. The use of the Gettysburg National Military Park is proposed to increase significantly from 1.5 million to 2 million visitors. Gettysburg currently is one of the most frequently visited historical parks in the United States.

To assure that the American public can fully appreciate the significance of the Battle of Gettysburg, the Committee recommends that the Park Service assign a high priority to this important facility and take

whatever steps are appropriate in preparation for the upcoming anniversary.

The construction of a visitor center for the Ozark National Scenic Riverway has been proposed in conjunction with the National Park System and the National Forest Service. A visitor center does not currently exist, and would give the park a focal point for the distribution and display of information and history about the area. A plot of land under the jurisdiction of the Forest Service and adjacent to the national park near Highway 60 and the town of Van Buren, MO, has been suggested for such a facility. The National Park Service is hereby directed to enter into a cooperative agreement with the Forest Service to study such a proposal as it relates to construction cost, visitation, facilities, land usage, and other matters, as appropriate, and report to the Committee on the results by April 1988.

The Service also receives $60,000,000 through the Federal Lands Highway Program. The following table shows how these funds will be used by park unit:

Park area	*Estimate*
Acadia National Park	$1,650,000
Big Bend National Park	2,200,000
Blue Ridge National Park	610,000
Denali National Park and Preserve	4,500,000
Golden Gate National Recreation Area	1,250,000
Grand Teton National Park	4,100,000
Mesa Verde National Park	1,200,000
Natchez Trace Parkway	9,570,000
National Capital Parks (Suitland Parkway)	6,600,000
Olympic National Park	1,650,000
Sequoia National Park	2,000,000
Shenandoah National Park	3,300,000
Whiskeytown National Historical Site	150,000
Yellowstone National Park	6,600,000
Yosemite National Park	2,000,000
Subtotal, construction	47,380,000
Other components:	
FHWA engineering, road and bridge inspections	1,100,000
FHWA administrative expenses	1,200,000
NPS administration, engineering studies and signs program	1,300,000
Advance and project planning	9,020,000
Total program	60,000,000

The Committee notes that the budget included $6,600,000 under the Federal Lands Highway Program to begin the rehabilitation of the National Park Service's portion of the Suitland Parkway in Prince George's County, MD. By including these funds, it is the Committee's understanding that the National Park Service will continue to request construction funds for the parkway so that this rehabilitation is completed in an expeditious and thorough manner.

Previously, the Committee has expressed concern over the condition of the road in Bryce Canyon National Park and directed the Service to work with the Federal Highway Administration to accelerate reconstruction out of the Federal Lands Highway Program by fiscal year 1989. The Committee continues to support its previous directive.

Meanwhile, the Committee has learned that the Service is considering implementing a new public transportation plan which may eliminate or drastically limit automobiles within Bryce Canyon National Park. The Committee is very concerned over such a plan, knows very little about it, and thus directs the Service to inform the Committee of its plans and seek the Committee's concurrence before taking any action to implement such a plan.

The Committee believes seasonal traffic congestion can be effectively reduced by minor modifications in the existing park road system during reconstruction, and questions the need for a public transportation system at Bryce Canyon.

LAND AND WATER CONSERVATION FUND

(Rescission)

The Committee recommends rescission of $30,000,000 in annual contract authority provided by 16 U.S.C. 460*l*–10a. This authority has not been used in recent years and there are no plans to use it in fiscal 1988.

LAND ACQUISITION AND STATE ASSISTANCE

1987 appropriation	$87,220,000
1988 budget estimate	16,031,000
House allowance	48,431,000
Committee recommendation	76,323,000

The Committee recommends an appropriation of $76,323,000, an increase of $60,292,000 over the budget and an increase of $27,892,000 from the House allowance.

The following table shows the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Assistance to States:			
Matching grants		$31,567,000	+$31,567,000
Administrative expenses	$3,433,000	3,433,000	
Subtotal	3,433,000	35,000,000	+31,567,000
Federal programs: National Park Service	6,100,000	34,725,000	+28,625,000
Acquisition management	6,498,000	6,598,000	+100,000
Total	16,031,000	76,323,000	+60,292,000

The Committee recommends the following projects:

National Park Service acquisition	Budget request	House proposal	Senate proposal
Emergencies, hardships, deficiencies, and relocation	$6,100,000	$5,000,000	$5,000,000
Appalachian Trail		7,000,000	5,000,000
Cuyahoga Valley National Recreation Area, OH		5,000,000	5,000,000
Delaware Water Gap National Recreation Area, PA		1,000,000	
Grant-Kohrs Ranch National Historic Site, MT		600,000	
Haleakala National Park, HI			1,000,000
Indiana Dunes National Lakeshore, IN		1,750,000	
Manassas National Battlefield, VA		2,000,000	2,000,000
Pictured Rocks National Lakeshore, MI			500,000
Point Reyes National Seashore, CA		1,000,000	1,000,000
Santa Monica Mountains National Recreation Area, CA		12,000,000	
Sleeping Bear Dunes National Lakeshore			2,000,000
Upper Delaware (Zane Grey House), PA		300,000	
Valley Forge National Historical Park, PA		1,250,000	1,250,000
War in the Pacific National Historical Park, GU		1,600,000	1,600,000
Home of FDR National Historic Site, NY			500,000
Chattahoochee National River, GA			1,000,000
Stones River National Battlefield, TN			600,000
Rocky Mountain National Park, CO			3,000,000
Longmont dams			(1,900,000)
Indian Head Ranch			(1,100,000)
Harpers Ferry National Historical Park, WV			75,000
Olympic National Park, WA			1,000,000
Great Basin National Park, NV (willing sellers)			200,000
New River Gorge National River, WV			4,000,000
Subtotal	6,100,000	38,500,000	34,725,000
Acquisition management	6,498,000	6,498,000	6,598,000

Included in the acquisition management activity is an increase of $100,000 for New River Gorge National River, WV.

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

1987 appropriation	$4,771,000
1988 budget estimate	4,920,000
House allowance	4,920,000
Committee recommendation	4,920,000

The Committee recommends an appropriation of $4,920,000, the same as the budget estimate and the House allowance.

Bill language is included providing the Kennedy Center additional administrative flexibility regarding contracting out of various services. Several other organizations funded in this bill have similar bill language (such as the National Gallery of Art), which permits those organizations to consider factors other than price when reviewing bids for contract work.

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ILLINOIS AND MICHIGAN CANAL NATIONAL HERITAGE CORRIDOR

1987 appropriation	$250,000
1988 budget estimate	
House allowance	250,000
Committee recommendation	250,000

The Committee recommends an appropriation of $250,000 for the Illinois and Michigan Canal National Heritage Corridor, an increase of $250,000 over the budget and the same as the House allowance.

ENERGY AND MINERALS

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

1987 appropriation	$421,262,000
1988 budget estimate	420,178,000
House allowance	447,324,000
Committee recommendation	449,908,000

The Committee recommends an appropriation of $449,908,000, an increase of $29,730,000 above the budget estimate and an increase of $2,584,000 above the House allowance. The following table provides a comparison of the Committee's fiscal year 1988 recommendations and the budget estimates:

	Budget estimate	Committee recommendation	Change
National mapping, geography, and surveys:			
Primary mapping and revision	$36,582,000	$36,582,000	
Digital cartography	13,220,000	13,220,000	
Small, intermediate, and special mapping	13,218,000	14,568,000	+ $1,350,000
Advanced cartographic systems	13,396,000	13,396,000	
Earth resources observation system	7,148,000	9,148,000	+ 2,000,000
Cartographic and geographic information	3,851,000	3,851,000	
Side looking airborne radar		1,500,000	+ 1,500,000
Subtotal, national mapping, geography, and surveys	87,415,000	92,265,000	+ 4,850,000
Geologic and mineral resource surveys and mapping:			
Earthquake hazards reduction	32,540,000	34,540,000	+ 2,000,000
Volcano hazards	11,098,000	11,848,000	+ 750,000
Landslide hazards	2,225,000	2,225,000	
National geologic mapping	17,084,000	17,584,000	+ 500,000
Deep continental studies	3,085,000	3,085,000	
Geomagnitism	1,763,000	2,263,000	+ 500,000
Climate change	1,046,000	1,046,000	
Coastal erosion		2,000,000	+ 2,000,000
Offshore geological framework	24,204,000	24,204,000	

	Budget estimate	Committee recommendation	Change
Geologic and mineral resource surveys and mapping—Continued			
Mineral resource surveys	$45,104,000	$47,104,000	+$2,000,000
Energy geologic surveys	26,675,000	28,425,000	+1,750,000
Subtotal, geologic and mineral resource surveys and mapping	164,824,000	174,324,000	+9,500,000
Water resources investigations:			
Federal program	67,690,000	73,640,000	+5,950,000
State water resource research institutes	7,242,000	11,336,000	+4,094,000
Federal/State program	58,028,000	60,364,000	+2,336,000
National water quality	4,249,000	7,249,000	+3,000,000
Subtotal, water resources investigations	137,209,000	152,589,000	+15,380,000
General administration	14,514,000	14,514,000	
Facilities	16,216,000	16,216,000	
Subtotal	30,730,000	30,730,000	
Total, surveys, investigations, and research	420,178,000	449,908,000	+29,730,000

National mapping, geography, and surveys.—The Committee recommends an appropriation of $92,265,000, an increase of $4,850,000 over the budget request.

The increase provides an additional $2,000,000 to restore the Earth Resources Observation System to the base level, $1,500,000 for continued purchase of high priority side looking airborne radar data, $1,350,000 for small scale and other special mapping to provide for the continued delivery of maps and data of the Oregon and California grant land for BLM.

Geologic and mineral resource surveys and mapping.—The Committee recommends $174,324,000, an increase of $9,500,000 over the budget estimate. Of this increase, $2,000,000 is for earthquake hazards reduction to continue work with the Nuclear Regulatory Commission in developing the national seismograph network and to maintain monitoring of the Earth strain in California, Oregon, Washington, and Alaska.

The Committee recommends an additional $500,000 in the National Geologic Mapping Program to restore the base for COGEOMAP projects. The Committee is encouraged by the continued strong support States have shown for this program and notes that the funding share provided by the States is expected to increase in fiscal year 1988.

An additional $500,000 has been added for the geomagnetism program to restore the base and continue operation of observatories in Washington and Alaska and $750,000 in volcano hazards to monitor the Augustine volcano in Alaska.

The Committee recommends an additional $2,000,000 to continue the coastal erosion study in Louisiana ($1,500,000) and initiate studies of wetland erosion processes ($500,000).

In the first 2 years of this study, the Service has exclusively directed its attention toward erosion of the coastal barriers to the exclusion of erosion along the coastal wetlands. The Committee has determined that the loss of coastal wetlands in Louisiana represents a serious national problem that is shared by other coastal States and may be the product of cumulative effects of long-term natural geologic processes coupled with man's activities.

Accordingly, the Committee directs the Geological Survey and the Fish and Wildlife Service to consult with appropriate Federal and State of Louisiana agencies and to review previous and ongoing studies on wetland erosion processes for the purpose of developing a plan to investigate the critical geological and ecological processes and issues related to marsh management that contribute to the loss of the coastal wetlands in Louisiana. The Survey and Service are directed to present the plan, including funding requirements to the Committee no later than January 1, 1988.

An increase of $2,000,000 has been added in the National Mineral Assessment Program to keep the CUSMAP portion of this program on schedule to meet the mandated 1991 completion date. This increase will eliminate the need to reprogram funds from other geologic mapping programs later in the fiscal year.

The Committee also recommends an additional $1,750,000 for coal investigations to assess the availability of coal resources for development in Kentucky, West Virginia, and Virginia.

Water resources investigations.—The Committee recommends an appropriation of $152,589,000, an increase of $15,380,000 over the budget request.

The Committee recommends an additional $900,000 to restore the base of the National Water Resource Research and Information System Program and to continue the Water Research Scientific Information Center, $2,100,000 to maintain the Regional Aquifer System Analysis at the base level.

The Committee has included $750,000 above the budget request for the Oregon Graduate Center groundwater contaminate research project. It is the Committee's expectation that these funds will conclude the program. If there is an unexpected shortfall, the Committee expects funds to be requested by the Survey in conjunction with their fiscal year 1989 budget submission.

An increase of $1,200,000 is provided to complete the exploratory drilling program of San Andreas-Glorieta aquifer in New Mexico ($600,000) and to monitor the levels of the Ogallala aquifer and initiate annual reports for the appropriate congressional committees ($600,000).

An increase of $1,000,000 has been provided in nuclear waste hydrology to maintain a core level of scientific expertise devoted to investigating the effective disposal of waste.

The Committee recommends an additional $3,000,000 to restore the base in the National Water Quality Assessment Program as well as $2,336,000 to restore the base in the Federal-State cooperative program.

For water resource research institutes, the Committee recommends an additional $4,094,000; $1,039,000 for basic grants, $2,571,000 for competitive grants, and $484,000 for program administration.

Distribution of funds for water institutes is as follows:

Activity	Budget estimate	Committee recommendation	Change
State water resources research institutes	$4,638,000	$5,677,000	+ $1,039,000
National water resources research and technical development grant programs	1,810,000	4,381,000	+ 2,571,000
Administration	794,000	1,278,000	+ 484,000
Total	7,242,000	11,336,000	+ 4,094,000

Minerals Management Service

MINERALS AND ROYALTY MANAGEMENT

1987 appropriation	$161,497,000
1988 budget estimate	169,313,000
House allowance	169,313,000
Committee recommendation	171,267,000

The Committee recommends an appropriation of $171,267,000, an increase of $1,954,000 above both the budget estimate and the House allowance. The Committee recommendations compared to the budget estimates are shown in the following table:

	Budget estimate	Committee recommendation	Change
Outer Continental Shelf lands:			
Leasing and Environmental Program	$39,319,000	$42,023,000	+ $2,704,000
Resource evaluation	23,846,000	23,846,000	
Regulatory Program	29,623,000	29,623,000	
Subtotal, Outer Continental Shelf lands	92,788,000	95,492,000	+ 2,704,000
Royalty management:			
Mineral revenue collections	15,931,000	15,931,000	
Mineral revenue compliance	15,020,000	15,020,000	
Systems development and operation	19,228,000	19,228,000	
Subtotal, royalty management	50,179,000	50,179,000	
General administration:			
Executive direction	3,545,000	3,545,000	
Administrative operations	10,057,000	10,057,000	
General support services	11,994,000	11,994,000	
Subtotal, general administration	25,596,000	25,596,000	
Total, minerals and royalty management	168,563,000	171,267,000	+ 2,704,000

The Minerals Management Service was created in January 1982, by Secretarial order. The Service is responsible for the collection of royal-

ties due the Government from the production of petroleum, gas, coal, and other energy and nonenergy minerals on Federal and Indian lands, and for the management of all Interior Department functions directly related to the Outer Continental Shelf Lands Leasing and Regulatory Program.

Outer Continental Shelf leasing.—The Committee notes, with some relief, that none of the historically controversial areas for Outer Continental Shelf [OCS] oil and gas leasing are scheduled for sale in fiscal year 1988. The Minerals Management Service [MMS] will, of course, be involved during the coming year in various stages of resource assessment, environmental analysis, and public review and comment for many of the lease sales proposed in the new 5-year plan which covers the period July 1987 through July 1992. While the Committee believes that an aggressive OCS leasing program is an essential component in the strategy to meet this Nation's energy requirements in a reliable manner and at a reasonable cost, it recognizes that there will be disagreement over where and how those oil and gas resources are developed. In the interest of more narrowly defining the areas of feasible leasing at an early date, the Committee recommends increases of $600,000 for prelease analysis of specific areas to be analyzed in subsequent environmental impact statements and $2,000,000 for prelease environmental assessment activities.These increases will permit MMS to accelerate its process of winnowing out those areas where there is little industry interest compared to competing interests that may exist. In this manner, sensitive areas can be identified and removed from consideration early in the process, if appropriate, rather than unnecessarily continue to serve as the catalyst for local opposition to a proposed sale. The Service is expected to use these additional funds to advance the review process only for those sales where substantial controversy is anticipated. The MMS should provide the Committee, at the earliest possible date, with a table comparing the scheduled initiation of environmental reviews assumed in the budget for each sale in the 5-year plan with the accelerated dates it proposes for various sales.

The Committee recognizes that this early environmental review may be of a more general nature than such analysis closer to the actual sale date because industry interest may not be as well defined early in the lease sale process. However, much of the increase provided in fiscal year 1988 is expected to reduce environmental costs which would have been budgeted in subsequent years.

In an effort to resolve potential disputes and reduce the likelihood of law suits related to the OCS leasing program in Alaska, the Committee has recommended an additional $104,000 for a grant to the Bering Sea Resources Association to sponsor meetings of interested parties with competing interests. Likewise, the Service is encouraged to create a Federal-State task force with officials from the States of Oregon and Washington to discuss concerns related to frontier exploration sale 132 which is planned for April 1992.

The Committee has retained language in section 107 of the House bill. This language prohibits OCS leasing in certain areas of the Georges Bank. However, the Service is expected to continue environmental review and negotiations with the States. The Committee recommends the deletion of language, contained in section 111 of the House bill, which would require that at least 50 percent of any rig, platform, vessel, or structure used for the exploration of oil or gas on the OCS off the lower 48 States be of domestic origin.

The Committee understands that there is some controversy regarding the finalization of regulations related to hard rock minerals sales in the exclusive economic zone. The Department has indicated that no leases, other than for salt and sulphur, are contemplated this year. In the meantime, the MMS is expected to work closely with affected States, and especially Hawaii, before publishing these rules in final form to resolve issues affecting hard rock minerals sales.

Further, the Committee directs the U.S. Department of the Interior to establish separate commissions comprised of State representatives from each of the States participating in existing Federal/State task forces, selected by the Governor of the affected State, and four representatives from the Department of the Interior. These commissions shall review ocean mining in the EEZ, and shall address the appropriate roles of the Federal Government and the affected coastal States in the environmental review and monitoring process.

Royalty management.—No change is recommended in the request for royalty management. While the Committee understands that the Department is prepared to initiate work on a revised production accounting and auditing system, no funds have been provided at this time since the administration has not yet submitted a budget request for this purpose.

The Committee concurs with the recent letter from the Department requesting a delay until December 31, 1987, for publishing the final oil and gas product valuation regulations which would be effective February 1, 1988. This delay will permit the Congress to consider these regulations in a subsequent appropriation measure. Consequently, House bill language prohibiting the use of funds to implement these regulations has been deleted.

The Committee has viewed with dismay the changing data presented by the Department on Notice to Leasees–5 [NTL–5] payments to States and tribes and is further concerned by the lack of a formal explanation requested by the House Committee. While recognizing that royalty payment information is not collected on a regulation-by-regulation basis, the substantial controversy surrounding a regulation such as NTL–5 should be grounds for careful examination and presentation of the facts by the MMS. Inaccurate data and constant revisions undermine the Department's credibility and make negotiation and settlement of disputes more difficult than necessary. The Committee hopes that if the Department needs additional resources to develop more feliable data in the future, it will budget accordingly or request the necessary approval to reprogram funds.

The Committee has deleted House bill language which would have required reduction of administrative costs prior to the distribution of minerals receipts to the States.

The Committee has included bill language regarding State share of 8(g) funds.

LATE INTEREST PAYMENTS TO STATES FROM RECEIPTS UNDER MINERAL LEASING ACT

1987 appropriation	
1988 budget estimate	$750,000
House allowance	
Committee recommendation	

The Committee recommends no appropriation for late interest payments.

The Committee feels, as it did last year, that by not approving this appropriation, MMS will be more likely to correct errors in the auditing and financial system [AFS] sooner than if the appropriation were provided. The Committee will be sympathetic to late interest payments in fiscal year 1988 which are caused by errors that are not the fault of MMS.

Bureau of Mines

1987 appropriation	$138,162,000
1988 budget estimate	118,630,000
House allowance	132,727,000
Committee recommendation	158,392,000

The Committee recommends an appropriation of $158,392,000, an increase of $39,762,000 over the budget estimate and an increase of $25,665,000 above the House allowance.

The distribution by activity is as follows:

	Budget estimate	Committee recommendation	Change
Minerals research: Health and safety technology	$29,315,000	$39,315,000	+$10,000,000
Mining technology:			
Advanced mining technology	8,980,000	16,980,000	+8,000,000
Resource conservation technolgy	3,753,000	9,803,000	+6,050,000
Subtotal, mining technology	12,733,000	26,783,000	+14,050,000
Minerals and materials research	28,761,000	31,361,000	+2,600,000
Subtotal, minerals research	70,809,000	97,459,000	+26,650,000
Minerals information and analysis:			
Minerals information	11,021,000	11,021,000	
Minerals data analysis	18,031,000	19,531,000	+1,500,000
Subtotal	29,052,000	30,552,000	+1,500,000

	Budget estimate	Committee recommendation	Change
Facilities		$2,800,000	+$2,800,000
Mineral Institutes		8,812,000	+8,812,000
General administration	$18,769,000	18,769,000	
Total, Bureau of Mines	118,630,000	158,392,000	+39,762,000

The basic mineral industries of the United States rely heavily on the research performed by the Bureau of Mines. Moreover, it is the responsibility of the Bureau to help ensure a dependable supply of minerals to meet the defense and economic requirements of the Nation. Our increasing dependence upon foreign imports of strategic and critical minerals and the related, depressed state of our domestic mineral industry, require the continued support by the Bureau of this important industry.

With the increase the Committee has recommended, the Bureau is directed to maintain the fiscal year 1987 FTE level throughout the coming year.

Health and safety technology.—The Committee recommends $39,315,000, which is an increase of $10,000,000 above the budget request. Of this increase, $2,500,000 is to continue the Respirable Dust Research Center. In addition, the recommendation includes $1,500,000 for rockburst and $750,000 for mountain bumps research, and $2,000,000 for industrial hazards for research in robotics; and $2,500,000 for mine disaster prevention which includes: $500,000 to continue research in methane drainage, $1,500,000 for fires and explosions and $500,000 for post-disaster research to continue studies on self-contained self rescuers [SCRS]. Finally, an additional $750,000 has been provided for deferred maintenance at the Bureau's mining research centers, of which at least $550,000 is for the Pittsburgh Research Center.

Mining technology.—The Committee recommends an increase of $26,783,000, an increase of $14,050,000 above the budget request. Of this increase $8,000,000 is provided for research on in situ leaching processes for leaching minerals. Included in this amount is $5,500,000 for a demonstration plant at a site in Casa Grande, AZ, and $2,500,000 for development of in situ leaching technology for precious metals, of which up to $600,000 may be used for cyanide leaching research of gold deposits in Nevada. In addition, $1,800,000 is provided for establishment of the National Mine Land Reclamation Center, of which $800,000 is for the lead center. This center will be composed of three regional affiliates with potential projects including acid mine drainage and sediment control in the East, soils and reconstruction and revegetation in the Midwest, and quantitative and qualitative impacts on ground water in the West. Cost sharing should be sought whenever possible.

An additional $750,000 is provided for deferred maintenance of the Bureau's research centers. Also, $2,000,000 is provided to establish the Center for Advanced Mining Systems. Additional funds for this center are to come from National Science Foundation grants or other, non-

Federal, sources. The remaining $1,500,000 is provided for water contamination studies of which $500,000 is for the University of Idaho for wastewater management and water quality.

Minerals and materials technology.—The Committee recommends $31,361,000, an increase of $2,600,000 above the budget request. Included in the allowance is $1,100,000 to complete work on the St. Joe Flame reactor, a metal refining technology that can recover strategic materials from a wide variety of sources, including hazardous wastes, and $1,500,000 is provided for research at Idaho National Engineering Laboratory.

Minerals information and analysis.—The Committee recommends $19,531,000, an increase of $1,500,000 above the budget request for minerals informations analysis. The increase is provided for high-priority statewide land analysis.

Mineral institutes.—The Committee recommends $8,812,000, an increase of $8,800,000 above the budget request. Of this increase, $7,612,000 is provided for the Mineral Institutes Program, the fiscal year 1987 level, and $1,200,000 is provided to establish a marine minerals technology.

General administration.—The Committee recommends $18,769,000, the same as the budget request and $457,000 above the House allowance.

It is the Committee's understanding that the Bureau is in the process of obtaining a new location for its headquarters. Because of the constant use by industry, foreign governments, and other Federal agencies, it is imperative that the Bureau be easily accessible by these groups. The Bureau, however, continues to consider sites in the D.C. metropolitan area by using only a cost-reduction argument. If cost is the only guiding factor for the relocation of the Bureau's headquarters, areas outside of the D.C. metropolitan area should be given equal consideration. The Committee does not intend, however, in any way, to prejudice the Department's selection of a site in Prince Georges County.

Facilities.—The Committee recommends an additional $2,800,000 to purchase the Bureau's research center in Spokane, WA. It is the Committee's understanding that the payback period to purchase this facility rather than to lease it is about 5 years.

Office of Surface Mining, Reclamation and Enforcement

REGULATION AND TECHNOLOGY

1987 appropriation	$100,003,000
1988 budget estimate	105,605,000
House allowance	102,305,000
Committee recommendation	105,690,000

The Committee recommends an appropriation of $105,690,000, an increase of $85,000 above the budget estimate and $3,385,000 above the House allowance. A comparison of the budget estimates and the Committee recommendation is as follows:

	Budget estimate	Committee recommendation	Change
State regulatory programs grants	$45,110,000	$42,110,000	-$3,000,000
Federal regulatory programs:			
Regulatory program operations	20,743,000	20,743,000	
Technical services, training, and research	13,681,000	13,681,000	
Kentucky settlement		3,685,000	+3,685,000
Assessments and collections	10,829,000	10,829,000	
Subtotal	45,253,000	48,938,000	+3,685,000
General administration:			
Executive direction	1,794,000	1,794,000	
Administrative support	8,747,000	8,747,000	
General services	4,701,000	4,101,000	-600,000
Subtotal	15,242,000	14,642,000	-600,000
Total, regulation and technology	105,605,000	105,690,000	+85,000

State regulatory program grants.—A decrease of $3,000,000 is recommended for State grants by eliminating the Inspectable Units Program which the Office of Surface Mining [OSM] says is unnecessary and which has had no grant applications during all of fiscal year 1987. These funds have been used largely to offset the increased Federal costs resulting from the National Wildlife Federation's settlement with the State of Kentucky which is described below.

Federal regulatory programs.—The Committee recommends an increase of $3,685,000 for Federal regulatory programs. This increase, together with $2,000,000 in fiscal year 1987 funds which the Department is directed to reprogram from the inspectable units program and from State Regulatory Program grants, is provided to cover increased enforcement and monitoring required in Kentucky as a result of the recent settlement agreement in *National Wildlife Federation* v. *Miller.* The Committee recognizes that this agreement is dependent on Federal dollars to correct many violations of the Surface Mining Control and Reclamation Act which occurred while the Federal Government had enforcement authority for operations in Kentucky. Furthermore, it is less expensive for the Federal Government to provide these funds than it would be for the Office of Surface Mining to resume enforcement authority for the State's program. Language affirming OSM's commitment to this agreement has also been included in the bill.

General administration.—The Committee recommends a decrease of $600,000 which was budgeted under general services for a planned relocation of OSM to new quarters. Since it is now apparent that this move cannot occur during fiscal year 1988, these funds have been redirected to partially offset increased costs related to the NWF-Kentucky settlement noted above.

ABANDONED MINE RECLAMATION FUND

(Definite, Trust Fund)

1987 appropriation	$203,720,000
1988 budget estimate	186,799,000
House allowance	194,899,000
Committee recommendation	205,439,000

The Committee recommends an appropriation of $205,439,000, an increase of $18,640,000 above the budget estimate and an increase of $10,540,000 above the House allowance. The Committee recommendation is compared to the budget estimate as follows:

	Budget estimate	Committee recommendation	Change
State reclamation program grants	$150,660,000	$165,000,000	+$14,340,000
Federal reclamation programs:			
Fee compliance	5,622,000	4,422,000	-1,200,000
Reclamation program operations	23,727,000	14,727,000	-9,000,000
Rural Lands Reclamation Program	500,000	15,000,000	+14,500,000
Subtotal, Federal reclamation programs	29,849,000	34,149,000	+4,300,000
General administration:			
Executive direction	886,000	886,000	
Administrative direction	3,125,000	3,125,000	
General services	2,279,000	2,279,000	
Subtotal	6,290,000	6,290,000	
Total, Abandoned Mine Reclamation Fund	186,799,000	205,439,000	+18,640,000

State reclamation program grants.—The Committee recommends an increase of $14,340,000 for State grants to reclaim abandoned mine sites. Improvements in the States' ability to obligate these funds justifies a more rapid distribution from the Abandoned Mine Land Reclamation Fund than has occurred in the past. In view of the fact that receipts in this fund are derived through taxes on coal production in the States, are dedicated for reclamation efforts in those States, earn no interest for the States while residing in the fund, and are not recorded as an outlay from the U.S. Treasury until specific planning or reclamation work is actually accomplished by a given State, it is unfair to withhold from a State the authority to obligate its fair share of the fund.

Federal reclamation programs.—For fee compliance, a decrease of $1,200,000 is recommended, leaving an increase of $940,000, or 27 percent over the fiscal year 1987 level. While the Committee supports a strong fee compliance program, the program should be developed at a more measured pace than that proposed in the budget.

The decrease of $9,000,000 in reclamation program operations is to be taken from emergency programs where the Department previously identified a $9,000,000 surplus which has accumulated over several years from savings on project cost estimates and liquidation. Also, the Committee recommends an increase of $14,500,000 for the Rural Aban-

doned Mine Program. This allowance is for continued planning, design, and construction of reclamation projects by the Soil Conservation Service. The increase of $5,100,000 above the fiscal year 1987 level reflects only a small portion of the large inventory of projects which the Service is prepared to complete.

Any funds obligated for project G–5167212, subaccount No. 21200 which have not been committed by contract or obligation document as of the date of this act may be used for an amendment to the aforementioned project located in Butler County, KY.

INDIAN AFFAIRS

Bureau of Indian Affairs

OPERATION OF INDIAN PROGRAMS

1987 appropriation	$938,600,000
1988 budget estimate	910,181,000
House allowance	966,452,000
Committee recommendation	979,471,000

The Committee recommends an appropriation of $979,471,000, an increase of $69,270,000 above the budget estimate and an increase of $13,019,000 over the House allowance. The Committee recommendations compared with the budget estimate are displayed in the following table:

	Budget estimate	Committee recommendation	Change
Education:			
School operations	$187,411,000	$187,808,000	+ $397,000
Johnson-O'Malley educational assistance	20,351,000	22,787,000	+ 2,436,000
Continuing education	25,869,000	27,029,000	+ 1,160,000
Substance abuse/alcohol programs	2,400,000	2,400,000	
Subtotal, education	236,031,000	240,024,000	+ 3,993,000
Indian services:			
Tribal government services	5,692,000	9,192,000	+ 3,500,000
Social services	90,516,000	93,216,000	+ 2,700,000
Law enforcement	3,177,000	4,542,000	+ 1,365,000
Self-determination services	50,682,000	53,482,000	+ 2,800,000
Employment development	2,436,000	3,170,000	+ 734,000
Tribe/agency operations	146,901,000	158,460,000	+ 11,559,000
Subtotal, Indian services	299,404,000	322,062,000	+ 22,658,000
Navajo-Hopi Settlement Program	1,971,000	1,971,000	
Economic development and employment programs:			
Business enterprise development	13,146,000	11,771,000	– 1,375,000
Road maintenance	767,000	767,000	
Tribe/agency operations	25,797,000	27,797,000	+ 2,000,000
Subtotal, economic development and employment programs	39,710,000	40,335,000	+ 625,000

	Budget estimate	Committee recommendation	Change
Natural resources development:			
Natural resources, general	$1,888,000	$1,888,000	
Agriculture	3,506,000	5,171,000	+$1,665,000
Forestry	6,631,000	9,181,000	+2,550,000
Water resources	467,000	9,467,000	+9,000,000
Wildlife and parks	10,301,000	14,224,000	+3,923,000
Fire suppression		25,000,000	+25,000,000
Minerals and mining	6,836,000	7,119,000	+283,000
Irrigation and power	7,618,000	7,618,000	
Tribe/agency operations	57,062,000	63,002,000	+5,940,000
Subtotal, natural resources development	94,309,000	142,670,000	+48,361,000
Trust responsibilities:			
Rights protection	18,849,000	13,499,000	-5,350,000
Real estate and financial trust services	19,513,000	19,213,000	-300,000
Tribe/agency operations	24,978,000	24,978,000	
Subtotal, trust responsibilities	63,340,000	57,690,000	-5,650,000
Facilities management	80,907,000	80,907,000	
General administration:			
Management and administration	38,194,000	38,177,000	-17,000
ADP services	17,731,000	16,931,000	-800,000
Program management	6,127,000	6,047,000	-80,000
Employee compensation payments	12,131,000	12,131,000	
Consolidated Training Program	840,000	840,000	
Tribe/agency operations	19,486,000	19,686,000	+200,000
Subtotal, general administration	94,509,000	93,812,000	-697,000
Total, operation of Indian programs	910,181,000	979,471,000	+69,290,000

Tribal/agency operations.—The Committee agrees with the revised activity structure proposed by the Bureau and concurs in the House recommendation allowing administrative approval of tribally initiated reprogramming requests of up to 25 percent of the affected line item under tribe/agency operations, provided that such reprogrammings shall be reported quarterly. The Committee joins the House in advising the Bureau to carefully monitor this increased flexibility to assure that the detailed procedures included in the House report are met.

Education.—The Committee recommends an increase of $3,993,000 consisting of $397,000 for school operations, $2,436,000 for the Johnson-O'Malley program, and $1,160,000 for continuing education.

The increase for school operations is to offset the loss of impact aid funds for the three Maine schools to ensure that these schools meet State-mandated academic standards.

Along with an increase of $2,436,000 for the Johnson-O'Malley program, the Committee has included bill language maintaining a weighting formula for payments (which considers State per student educational expenditures). Any changes in the JOM formula are to be first reviewed and approved by the Congress. Over the years, the Johnson-

O'Malley program has provided funding to public schools on and near Indian reservations to make services available to Indian children.

The Committee recommends an increase of $1,160,000 over the President's budget for continuing education. The Committee supports the House amount of $400,000 for transition costs for the Institute of American Indian Arts, as well as an increase of $160,000 to reinstitute the Summer Law Program at the University of New Mexico. The Committee recommends an additional $500,000 for title II (Navajo Community College). The Committee also recommends $100,000 to plan a learning resource center at Oglala Lakota College. This is the second largest tribal college in the Nation and the center would serve as a resource for both the tribe and the community in which no other reference or reading library is located.

The Committee has modified House bill language to ensure the continued operation of the Institute for American Indian Arts until such time as a Board of Regents and President of the Institute have been named and had an opportunity to organize. Bill language has also been included prohibiting closure of the Phoenix Indian Boarding School without the consent of Congress.

Indian services.—The Committee recommends a net increase of $22,658,000 for Indian services. Included in this is an increase of $3,500,000 for tribal government services, $2,700,000 for social services, $1,365,000 for law enforcement, $2,800,000 for self-determination, $234,000 for employment development, and $11,559,000 for tribe/agency operations.

The Committee recommends an increase of $500,000 over the President's request in tribal government services in order to continue judicial training, pursuant to the Indian Alcohol and Substance Abuse Prevention and Treatment Act of 1986 (Public Law 99–570). The Committee believes that the Federal Government's commitment to address serious problems of drug and alcohol abuse among Indian youth should not be limited to a one-time effort. Within the budgeted amount for special tribal courts, $150,000 shall be provided to the Winnebago Tribe.

The Committee recommendation includes $3,000,000 for newly recognized tribes including the Klamath Tribe, the Wampanoag Tribe of Gay Head, MA, the Alabama-Coushatta Tribe, and the Tigua Tribe. Of the total, $1,500,000 is to be made available to the Klamath Tribe.

In social services, an increase of $2,700,000 is recommended to restore the Indian Child Welfare Act grants to the fiscal year 1987 level.

The Committee is concerned about the unemployment problems on reservations and believes that the workfare initiative proposal needs further clarification and refinement. In order to better define this program, the Committee agrees that a demonstration project approach, based upon consultation with the tribes, is appropriate and support such projects within available funds.

Based on the fiscal year 1987 experience, the Committee has not provided an increase for general assistance payments. To ensure that sufficient funds are available, however, the Committee directs the Bureau to

submit a report by May 15, 1988, detailing expenditures for general assistance for the first two quarters of fiscal year 1988. The Committee will consider a supplemental budget request, if needed.

Within the funds provided, the Committee will expect the BIA to continue to fund the Navajo Vital Statistics Office at the fiscal year 1985 level and fully comply with the U.S. District Court decision in this regard.

For law enforcement, the Committee recommends $1,365,000 over the President's request for the purpose of continuing law enforcement substance abuse and alcohol training, pursuant to the Indian Alcohol and Substance Abuse Prevention and Treatment Act of 1986 (Public Law 99–570). The increase of $1,500,000 has been partially offset by a reduction of $135,000 to special law enforcement which is transferred to tribe/agency operations to meet a portion of the law enforcement costs of the Colville and Winnebago Tribes. Of the amounts provided in fiscal year 1987, $100,000 was for nonrecurring costs associated with the development of the model juvenile code and $500,000 remains unobligated for the drug interdiction efforts of the Papago Tribe, and which are available for such operations in fiscal year 1988.

For self-determination services, in order to further encourage tribal capacity to contract for the operation of BIA programs, the Committee recommends an additional $2,000,000 over the President's request for contract support funds. An increase of $3,800,000 is also provided to continue the Small Tribe Core Management Program. This is offset by a reduction of $3,000,000 to the request to fund a small tribes/specialized technical assistance initiative.

While the Committee appreciates the Bureau's concern over the inequity and inadequacies of the current method of funding contract support in accordance with the guidelines provided in OMB Circular A–87, the proposed flat administrative rate is not supported. The Bureau is encouraged to further study other possible ways of funding the administrative support costs of tribal Public Law 93–638 self-determination contracts in order to avoid the financial losses incurred by tribes in the cost recovery determinations, including a lump sum approach. A report to the Committee on such alternative methods which may be considered should be made prior to implementing changes.

The Committee supports the transfer of the employment development subactivity to the Indian services activity. Coordination of this program with others in the Indian services budget activity through a demonstration project approach to address the unemployment problems on reservations is supported. Therefore, $220,000 for travel for implementation of the workfare initiative is denied, as this demonstration project approach based on consultation with the tribes should be undertaken first. Within available funds, $100,000 is to be provided for the direct employment program operated by the United Sioux Tribes. An increase of $912,000 is included for the Adult Vocational Training Program operated by the United Tribes Education Technical Center. An increase of $1,100,000 is recommended for the Crownpoint Institute of Technology within the total for Indian services.

In tribe/agency operations, the Committee has included a total increase of $11,559,000, which includes the transfer of $135,000 from law enforcement. An increase of $386,000 is provided over the budget request and House allowance for the Chitamacha Tribe residing in southwestern Louisiana. The Chitamacha Tribe has been federally recognized since the 1930's, but has not received equitable recurring funding for tribal operations compared to other southern tribes. In fiscal year 1987, the BIA provided a total of $136,437 in support of Indian services for the Chitamacha Tribe. The Committee was encouraged by this recognition of the tribe's needs. Unfortunately, the fiscal year 1988 budget request includes only $13,300 for the Chitamacha Tribe. The Committee is seriously concerned about this proposed cutback. The funding level proposed by the Committee will build and expand upon the support provided in fiscal year 1987 in the areas of adult education, law enforcement, social services, child welfare, and job training, and other programs designed to reduce unemployment and assist tribal members to become self-sufficient.

The Committee recommends an increase of $275,000 over the President's request for the tribal court operation of the Tohono O'Odham Nation.

The Committee recommends an increase of $1,000,000 over the President's request for social services for the purpose of restoring tribal Public Law 93–638 social services programs to a level commensurate with the need for family and child welfare casework services. The Committee recommends that a portion of the increase be used to provide staff for emergency shelters constructed pursuant to the Indian Alcohol and Substance Abuse Prevention and Treatment Act of 1986 (Public Law 99–570), should such shelters become operational in fiscal year 1988.

The Committee recommends an increase of $4,455,000 above the President's request for law enforcement, of which $2,000,000 is a general increase for the purpose of providing adequate staffing for tribal Public Law 93–638 programs. The Committee notes that during the past 10 years, only 18 Public Law 93–638 contracts have been retroceded to the BIA. All 18 retrocessions have occurred since 1982. Of the 18, 12 have been law enforcement contracts that have been retroceded because of funding problems. The Committee recognizes that tribes face increased costs of providing law enforcement services because of increasing liability insurance and vehicle maintenance costs. A portion of this increase should be used to provide staff for juvenile detention centers constructed pursuant to the Indian Alcohol and Substance Abuse Prevention and Treatment Act of 1986 (Public Law 99–570).

Additionally, the following specific increases are provided for law enforcement and detention programs:

Colville Tribe	$550,000
Winnebago Tribe	270,000
Lummi Tribe	100,000
Quinault Tribe	175,000
Miccosukee Tribe	50,000
Western Nevada Agency	125,000
Rosebud Tribe	285,000
Standing Rock Sioux Tribe (law enforcement and detention center contract)	200,000
Gila River Reservation (juvenile rehabilitation center)	700,000
Total	2,455,000

The Committee will expect that the $700,000 provided for operation of the Gila River Juvenile Rehabilitation Center will be included in the Pima Agency base budget. The Committee also expects the Bureau of Indian Affairs to continue the $50,000 increase provided for the Miccosukee Tribe in future budgets.

The Committee recommends that the Indian Self-Determination Grant Program be restored to a level of $4,250,000. Of this amount, $250,000 shall be made available to the Havasupai Tribe to enable the tribe to install a microwave communications system.

Economic development and employment programs.—The Committee recommends a net increase of $625,000 for economic development and employment. Included in this is a decrease of $1,375,000 for business enterprise development.

A decrease of $2,550,000 is recommended for technical assistance. A portion of these funds has been restored to the tribe/agency portion of the budget ($2,000,000). An increase of $250,000 is provided as a grant to the White Earth Chippewa Tribe for economic development activities.

In addition to the $425,000 in the House allowance for the American Indian Business Development Consortium, the Committee has included an additional $500,000 to assist the consortium in establishing a business industrial development corporation [BIDCO] in cooperation with the State of Michigan and the private sector. These funds will be matched by $500,000 from the private sector and $1,000,000 from the State of Michigan, for a total cooperative effort of $2,000,000. The Committee is impressed by the fact that the consortium has secured the cooperation of the State of Michigan and the private sector, and that this appropriation will sustain and create upward of 1,000 jobs. The Committee believes that it is crucial that these funds be provided to the consortium at this time so as to take advantage of the 1-year matching funds available from the State of Michigan.

Within the total funds included in this bill, the Committee expects funding for the business opportunity centers to continue. The Committee will be reviewing the effectiveness of these centers during fiscal year 1988 and expects to receive a BIA report reviewing the operation of these centers and their impact on economic development by April 1988.

The Committee recommends that $50,000 of the funds appropriated under the business enterprise development subactivity be earmarked for

the Suquamish Museum. Funds should come from the amount provided for the Indian Arts and Crafts Board.

Within the total funds available for road maintenance, $100,000 is to be used to repair and improve 3.1 miles of roads throughout the UTETC.

The Committee has increased tribe/agency operations by $2,000,000 to restore the Credit and Finance Program.

Natural resources development.—The Committee recommends an increase of $48,361,000. Of this amount, $25,000,000 is to be transferred to repay fiscal year 1987 firefighting costs borrowed from unobligated construction funds. For agriculture and range, increases include $900,000 to develop a range rehabilitation plan for the Havasupai Tribe; $650,000 for crop establishment for Gila Farms; and $115,000 for the Soil Fertility Program of the Nez Perce Tribe. Within the budget request for eradication of noxious weeds, $13,000 shall be spent on trust lands in Idaho. The Committee will expect the BIA to provide the Maricopa Indian Cooperative Association [MICA] with the necessary assistance for the reclassification of MICA farmlands and development of an agricultural enterprise plan.

An increase of $2,550,000 is recommended over the President's budget request for the Forest Development Program. This program includes all reforestation and timber stand improvement activities conducted by the BIA and tribes, including reforestation activities. Within this amount, the Bureau is to make $50,000 available for the Tulalip Indian Reservation, WA.

The Committee has restored $9,000,000 for water resources and directs that $545,000 be used to complete the 5-year soil survey at the Yakima Indian Reservation in Washington. Within available funds, $390,000 is provided for a water management study on the Miccosukee Reservation; $284,000 is provided for a similar study on the Seminole Reservation; and $250,000 is provided for the Standing Rock Sioux Tribe and $315,000 for the Navajo Water Monitoring and Inventory Program. The Committee strongly opposes the proposal to transfer the Water Resource Development Program from natural resource development to trust responsibilities and objects to the prohibition against tribal contracting for water resource development.

The Committee recommends an increase of $3,923,000 for wildlife and parks. This amount includes an additional $380,000 for the Columbia River Intertribal Fish Committee and the Northwest Indian Fish Commission to implement the United States-Canada Pacific Salmon Treaty and $2,000,000 for the Washington fishing tribes to enable them to participate with the State of Washington, the private timber industry, and environmental organizations in an agreement covering the future management of watersheds and fish and wildlife habitat in the State of Washington. The agreement will allow tribes to participate in the on-site evaluation of forest practices which, in the past, have had serious adverse impacts on fish and wildlife resources. The State of Washington is seeking biennial funding of $6,500,000 to implement the so-called

timber/fish/wildlife agreement, and the timber industry and environmental organizations are making substantial contributions to fulfill their respective responsibilities under the agreement.

For a salmon tagging program on the Metlakatla Reservation, AK, $63,000 is provided. An increase of $1,270,000 will allow the Great Lakes Indian Fish and Wildlife Commission to expand its conservation, law enforcement, and judicial services programs. The Committee also recommends an increase of $210,000 to study the endangered sucker species in the Klamath Reservation.

The Committee has transferred to the Fish and Wildlife Service responsibility for operations of the Williams Creek/Alchesay and Mescalero National Fish Hatcheries as well as the following fisheries assistance offices: Parker, AZ; Pinetop, AZ; Sander, WY; Vernal, UT; and Gallup, NM. The savings realized by the BIA from these transfers shall be used to initiate a cyclical maintenance program for the remaining Bureau and tribal hatcheries.

Within the total funds available, the Bureau is to make $496,000 available for operating costs for the Upper Columbia United Tribes Fisheries Research Center.

The Committee has added $283,000 to increase funding for the Penobscot/Passamoquody Mineral Assessment Program. The Committee recommends that funding for phase II studies and phase III studies be continued. The Committee recommends that the Bureau continue to fund the Council of Energy Resource Tribes at the 1987 level.

For tribe/agency operations, the Committee recommends increases of $4,538,000 for timber sales administration; $100,000 for sawmill operations for the Red Lake Band of Chippewa Indians; and $150,000 for the Bad River Tribe to develop a logging operation. Increases are also provided for Lac du Flambeau fisheries enhancement ($288,000); Leech Lake hatchery operations ($200,000); and for hatchery operations of the Red Cliff Band of Lake Superior Chippewa Indians ($664,000).

The BIA, under its Snyder Act, authority is directed to provide $100,000 of operation of Indian program funds to the Red Lake Band of Chippewa Indians by grant for purposes of reactivating the Red Lake sawmill. This grant shall be handled separately and apart from the BIA's Indian Financing Act grant program and shall be without requirement for further contribution by the tribe.

Trust responsibilities.—The Committee recommends a net decrease of $5,350,000 for trust responsibilites.

The Committee recommends that funding be provided in the amount of $13,499,000 for Indian rights protection. This represents an increase of $2,150,000 over the budget request, offset by a decrease of $7,500,000 which the administration had proposed to transfer from water resources. Of the total amount, $500,000 is to be made available to the Puyallup Tribe, WA, to enable the tribe to continue negotiations over its land claims with affected parties. Within the total amount provided for trust responsibilities, $240,000 is to be used for the Miccosukee Tribe's water rights negotiations. In order to partially restore

funding to fiscal year 1987 funding levels, the Committee recommends that $200,000 be added for funding for the historical and cemetery site investigations required under ANCSA; that $300,000 be added for litigation support; and that $150,000 be added for payment of attorney fees in the event of conflict of interests with the United States or where the Attorney General otherwise declines to represent tribal interests. The Committee has also included $1,000,000 above the budget request to pay outstanding legal fees of the Navajo and Hopi Tribes including $580,000 for Navajo legal fees. Included in the total amount is $200,000 for a study of Alaska Eskimos' reliance on bowhead whales to meet cultural and nutritional subsistence needs.

The administration has requested $700,000 under real estate and financial services to conduct a resource allocation/effectiveness study. The Committee agrees with the House that the current base funding allocation is arbitrary and needs revision. The Secretary should develop the study methodology and any resource allocation criteria in close consultation with both the appropriate legislative and Appropriations Committees of the Senate and House of Representatives. No reallocation of resources should be made to tribes based on the new methodology until Congress has had sufficient time to review and approve of the methodology.

General administration.—The Committee recommends a net decrease of $697,000. For management and administration, the Committee agrees with the House increase of $100,000 for EEO complaint investigations. The Committee agrees with the decrease of $117,000 for departmental billings. The Committee does not agree with the House recommendation of a $23,000 reduction in the area of financial management data systems. The Committee has not agreed with decreases proposed by the House of $374,000 for new contracts/grants personnel and $200,000 for new personnel positions as the anticipated lapse rates in new hiring was built into the budget estimates.

A decrease of $800,000 is recommended for ADP services, consisting of $200,000 for software development, $100,000 for hardware requirements, and $500,000 for systems improvement initiatives. The Committee is concerned over the continuing expenditures for automatic data processing technologies by the Bureau's Office of Data Systems. The overall direction of the program remains a question, especially in light of recent computer acquisitions. The Committee will closely review the reports which ODS is required to submit.

An additional $120,000 is provided in education program management funding within the "General administration" account for a grant to the CloseUp Foundation to provide fellowship assistance to increase the participation of Native Americans from Alaska and their teachers and of Native Americans and their teachers in BIA and contract tribal high schools in the CloseUp Program and for developmental and staff costs associated with this effort. It is anticipated that up to 10 teachers and 40 students from Alaska and up to 20 teachers and 80 students from BIA and contract tribal high schools will be able to participate in the program with these funds.

The Committee proposes a reduction of $200,000 for program management in connection with the Bureau's requested increase for construction management. This increase is no longer needed since the control and direction of the facilities program will remain with the Office of Construction Management rather than returning to the Bureau. The Committee does not, however, agree to the House recommendation of adding yet another bureaucratic layer by moving OCM to the National Park Service.

Under tribal/agency operations, the Committee has included $200,000 to pay the relocation costs to move the Northern Pueblos Agency.

The Committee agrees with the House language in the bill relating to certain initiatives proposed by the BIA. This language is the same as, or similar to, language contained in the fiscal year 1987 supplemental appropriations bill.

Administrative provisions.—Bill language identical to the House language, has been added that modifies the provisions carried in the Fiscal Year 1986 Supplemental Appropriation Act (Public Law 99–349) regarding the Chippewa-Ottawa Fisheries Treaty Management Program.

CONSTRUCTION

1987 appropriation	$88,601,000
1988 budget estimate	57,894,000
House allowance	73,967,000
Committee recommendation	65,780,000

The Committee recommends an appropriation of $65,780,000, an increase of $7,886,000 above the budget estimate, a decrease of $8,187,000 below the House allowance, and $22,821,000 below the fiscal year 1987 level.

The following table provides a comparison of the budget estimate with the Committee recommendation:

	Budget estimate	Committee recommendation	Change
Buildings and utilities	$32,360,000	$38,996,000	+$6,636,000
Fish hatcheries			
Irrigation systems	8,194,000	13,534,000	+5,340,000
Housing	17,340,000	10,000,000	-7,340,000
Land acquisition		3,250,000	+3,250,000
Total	57,894,000	65,780,000	+7,886,000

Buildings and utilities.—The Committee recommends an increase for buildings and utilities of $6,636,000 over the budget estimate which is $5,112,000 over the House allowance and $9,114,000 below the fiscal year 1987 level. The Committee has included $20,000,000 for facilities improvement and repair projects including the following:

Navajo Academy dining hall, New Mexico	$100,000
Continental Divide school, New Mexico	2,100,000
Tiospa Zina tribal school, South Dakota	1,200,000
Browning public school, Montana	1,000,000
Pierre Indian Learning Center, South Dakota	1,200,000
Total	5,600,000

The Committee has deleted the $1,250,000 increase included in the House allowance for the Haskell Indian Junior College since the full $1,250,000 is included in the fiscal year 1988 BIA base budget and the Senate amount.

The Committee supports funding for planning, design, and acceleration of the following new schools: the St. Francis School and the design of the quarters at Rosebud, SD ($556,000), the Papago cottage dormitory project in Arizona ($200,000), and will expect that these projects and those listed below will be included in the fiscal year 1989 President's budget. The Committee also recommends $200,000 for planning and design of the Laguna Middle School, New Mexico, $120,000 for the planning and design of the long proposed Cherokee Tribal Detention Center in North Carolina, and $420,000 for planning of a new high school for the Oglala Sioux Tribe at Pine Ridge, SD. Recent studies indicate that new construction of a smaller energy-efficient building for the school's current needs is a more economical and wiser approach than multimillion-dollar renovation of existing 55-year-old buildings which have long exceeded their useful life. The Committee will expect the BIA to submit a budget request for construction in fiscal year 1989. Within the amount provided for planning and design is $100,000 to assist the Northern Cheyenne Tribe in preparing a petition for construction of a public school. Within the total amount recommended, $11,000,000 is for the replacement construction of the Turtle Mountain School, an increase of $2,600,000 over the budget request and the House allowance. With regard to the proposed Coeur d'Alene school, the Committee directs the Bureau of Indian Affairs to conduct a feasibility study on alternatives to building the facility. Among possible alternatives, the study should address the possibility of adding a wing onto an existing school to serve the Coeur d'Alene Tribe and should include discussions with local school district officials.

The Committee recommends and supports in the strongest possible terms an increase of $6,400,000 for the educational facility needs of the Choctaw Central School in Mississippi. A careful assessment of structural and mechanical systems damage, due to the March 20, 1987, fire, the need to correct safety shortfalls, and concrete evidence of a growing student population compel the recommendation of an amount of $6,400,000 to remedy the deficiencies.

A tribal-sponsored study by Johnny Wynne & Associates, architects and planners, of Jackson, MS, analyzed and determined the condition of the fire devastated building and the costs of reconstruction.

In the process it was discovered that the damage was considerably more extensive than that reported by the A&E Group (which wrote the report for the Bureau of Indian Affairs) and about 60 to 70 percent of

the building had been lost. In reviewing the current configuration of the school facilities, it was found they had been poorly designed, causing considerable functional problems. The facility had served not only elementary pupils, but had the library for grades K through 12, special-purpose rooms for special education and Upward Bound (a high school program), and the high school's administrative offices. Thus, the facility was functionally uncoordinated and certainly not conducive to elementary learning, which could have contributed to the low achievement of the students. The Committee believes that there is an opportunity to correct this situation and replan the physical plant on the school campus.

The Committee is convinced that appropriate action is the following: constructing a separate elementary building, with classrooms, cafeteria, small elementary library, administrative office, and conference room, which would separate the elementary students from the high school students. Tribal surveys shows that elementary enrollment will be increasing by 64 percent between now and 1991, so the facility planning should take into consideration this population growth.

The Committee also proposed that the foundation and plumbing from the burned building be utilized for a high school/middle school library, media center, and fine arts center. Adequate land is available adjacent to the burned elementary school on the campus for the new elementary classrooms.

Fish hatcheries.—The Committee recommends no funds for fish hatchery rehabilitation work, compared to $2,800,000 recommended by the House. The BIA may use savings realized from transferral of certain BIA fish hatcheries to the Fish and Wildlife Service to initiate a cyclical maintenance program for Bureau and tribal hatcheries.

Irrigation systems.—The Committee recommends a total of $13,534,000, which is a net increase of $5,340,000 over the budget request, compared to $6,235,000 over the budget as recommended by the House. This increase will allow for the following irrigation projects in addition to those receiving funding under the President's recommendation: Fallon Paiute, Nevada ($890,000); Fort Belknap, Milk River project, Montana ($500,000); Gila River/Sacaton Farms, Arizona ($950,000); the Eagle unit irrigation project at Standing Rock Reservation, in North and South Dakota ($1,500,000); Lower Brule Sioux irrigation project ($950,000); Crow Creek, SD, irrigation project ($200,000); and Cheyenne River Sioux, South Dakota ($350,000). The Committee does not agree with the reductions below the budget request in the area of dam safety recommended by the House

The Committee is seriously concerned about the Department's changing plans to deal with dam safety. This has led to confusion among the States and tribes who were funded in fiscal year 1987, only to be told that these funds were to be withdrawn and redirected to higher priority projects. The Committee will expect a comprehensive workable plan to be presented to the House and Senate Appropriations Committees so that the funding provided by the Congress will be used to fund the

highest priority and most life-threatening projects. Such a plan should be presented for consideration by the Committee of Conference.

Housing.—In the housing program, the Committee recommends $10,000,000, a decrease of $7,340,000 below the budget request and $12,854,000 below the House allowance.

Land acquisition.—The Committee recommendation includes $1,000,000 for the purchase of land to be added to the Quinault Indian Reservation and $2,250,000 to implement the provisions of Public Law 100–95, which settled the claims of the Wampanoug Tribe of Gay Head, MA.

ROAD CONSTRUCTION

1987 appropriation	.....
1988 budget estimate	.....
House allowance	$1,000,000
Committee recommendation	.....

The Committee recommends no funds for road construction, the same as the budget estimate and $1,000,000 below the House allowance.

MISCELLANEOUS PAYMENTS TO INDIANS

1987 appropriation	.....
1988 budget estimate	$13,628,000
House allowance	13,340,000
Committee recommendation	14,334,000

The Committee recommends an appropriation of $14,334,000, an increase of $706,000 above the budget estimate and $994,000 above the House allowance. The Committee agrees with the House that the expenses of the Solicitor's Office and the Office of Hearings and Appeals related to the White Earth Settlement Act should be funded under those offices.

The increase above the House allowance is to fulfill the requirements of Public Law 99–283 relating to the distribution of income from the Chilocco Indian Reserve.

TRIBAL TRUST FUNDS

1987 appropriation	$1,000,000
1988 budget estimate	1,000,000
House allowance	1,000,000
Committee recommendation	1,000,000

The Committee recommends an appropriation of $1,000,000 in trust funds, the same as the budget estimate and the House allowance. The Committee also agrees with the proposed bill language which will make permanent the provision of this $1,000,000 as well as the balance of the tribal trust funds as requested by the tribes.

REVOLVING FUND FOR LOANS

1987 appropriation	
1988 budget estimate	$2,912,000
House allowance	
Committee recommendation	

The Committee recommends that no funds be appropriated for direct loan subsidies, the same as the House allowance, pending congressional action on this legislative initiative. The Committee has agreed with the House action not to include the requested limitations of $13,000,000 on loans to be provided from the fund, but to allow loans to be made up to the level of resources and authority available in fiscal year 1988.

INDIAN LOAN GUARANTEE AND INSURANCE FUND

1987 appropriation	$2,452,000
1988 budget estimate	12,094,000
House allowance	3,085,000
Committee recommendation	3,085,000

The Committee recommends an appropriation of $3,085,000, the same as the House level and a decrease of $9,009,000 below the budget estimate. Included is a decrease of $9,367,000 for Indian guaranteed loan subsidies, related to a legislative initiative which has not yet been enacted into law by the Congress. There is an increase of $358,000 to the base program, including a decrease of $200,000 to hold technical assistance to the fiscal year 1987 level; and an increase of $558,000 to restore the funding for interest for the base program to the fiscal year 1987 level.

The Committee has also agreed with the House action not to include the administrative limitation of $33,500,000.

The Committee has included bill language which authorizes the Secretary of the Interior to use any funds available to the Secretary to cover defaults under the Indian Financing Act. These loan guarantees are mandatory obligations of the Federal Government. Proceeds from the sale of property that secures a loan which has been repaid under this authority is to be credited as a reimbursement to the appropriation account from which the repayment is made. This language does not increase budget authority or outlays.

TERRITORIAL AFFAIRS

The Congress of the United States has placed in the Secretary of the Interior certain authority and responsibility concerning the territories of the United States—including Guam, the Virgin Islands, American Samoa, and the Commonwealth of the Northern Mariana Islands [CNMI]—as well as the Trust Territory of the Pacific Islands. While under the jurisdiction of the Secretary, *these island governments are not entities of the Department of the Interior, nor are they agencies or instrumentalities of the Federal Government.* The Committee notes that the United Nations Trusteeship Agreement was terminated with respect to the CNMI, the Republic of the Marshall Islands, and the Federated

States of Micronesia by Presidential proclamation on November 3, 1986. Thus, Palau remains as the only area of the former Trust Territory of the Pacific Islands to which the trusteeship agreement still applies.

The broad objectives of the Secretary of the Interior are to promote the economic, social, and political development of the people of each of the island governments, leading toward greater self-government, and to further international peace and security by conducting territorial affairs in close coordination with the defense and foreign policies of the United States.

ADMINISTRATION OF TERRITORIES

1987 appropriation	$78,224,000
1988 budget estimate	61,933,000
House allowance	74,809,000
Committee recommendation	79,999,000

The Committee recommends an appropriation of $79,999,000, an increase of $18,066,000 above the budget estimate, $5,190,000 over the House allowance, and $1,775,000 over the fiscal year 1987 appropriation. The amounts recommended by the Committee compared to the budget estimates are shown in the following table:

	Budget estimate	Committee recommendation	Change
Guam: Construction grants	$1,100,000	$6,500,000	+$5,400,000
Subtotal, Guam	1,100,000	6,500,000	+5,400,000
American Samoa:			
Operations grants	15,400,000	20,776,000	+5,376,000
Construction grants	1,950,000	3,200,000	+1,250,000
Subtotal, American Samoa	17,350,000	23,976,000	+6,626,000
Virgin Islands:			
Grants		2,500,000	+2,500,000
Construction grants	2,400,000	2,400,000	
Subtotal, Virgin Islands	2,400,000	4,900,000	+2,500,000
Northern Mariana Islands: Convenant grants	34,360,000	34,360,000	
Subtotal, Northern Mariana Islands	34,360,000	34,360,000	

	Budget estimate	Committee recommendation	Change
Territorial administration:			
Office of Territorial and International Affairs	$2,962,000	$2,962,000	
Technical assistance	2,200,000	5,240,000	+ $3,040,000
Guam power authority loan assistance	1,561,000	1,561,000	
Disaster contingency fund		500,000	+ 500,000
Subtotal, territorial administration	6,723,000	10,263,000	+ 3,540,000
Total, administration of territories	61,933,000	79,999,000	+ 18,066,000

Guam.—The Committee recommends an increase for Guam of $5,400,000 above the budget request and the House allowance. An amount of $4,400,000 would be used to restore funding for Guam's comprehensive water improvement plan to the fiscal year 1987 funding level of $5,500,000. The water system has recently been forced to begin rationing in some areas, and its unreliability threatens to undermine efforts at economic expansion. The Committee believes that contributing to a reliable water system and supporting the development of a self-sufficient economy in Guam are necessary to maintain our Nation's vital national security interests in the western Pacific. Although the Committee recognizes the need for Federal financial assistance to make necessary capital improvements to the Guam water system, it expects that Guam will increase water rates to levels sufficient to cover water utility operations, and that such rates will be in effect prior to requests for additional Federal funding.

For similar economic and security reasons the Committee recommends an increase of $1,000,000 over the budget request and House allowance for land acquisition and design to expand the Ordot landfill, which has reached its capacity. The Environmental Protection Agency recently communicated to the Department its support for expansion of the Ordot facility as the best option to meet Guam's sanitary landfill needs. The local government is urged to develop a system of user fees to cover the cost of operating the landfill and the Committee anticipates that such a fee system will be established prior to requests for additional funding for the landfill.

Authority for transfer of Navy electrical power facilities on Guam.—The Committee recommends the following administrative provision:

> The Secretary of the Navy is authorized to transfer to the Guam Power Authority [GPA], pursuant to the payment provisions described in the conference report on the Continuing Appropriations Act, 1985 (House Report No. 98–1159), those Navy-owned electrical power generation, transmission and distribution facilities, and equipment (excluding distribution facilities required by the military) on Guam as specified in the customer-supplier contract to be negotiated between the Navy

and the GPA together with associated land interests. Transfer of such power generation, transmission and distribution facilities, and equipment shall not occur until the GPA assumes full responsibility for islandwide electrical power supply to military and civilian customers on Guam. GPA shall assume full responsibility when it meets all performance standards specified in the August 1986 independent third party plan for takeover of the islandwide power responsibilities or other performance standards mutually agreed upon by GPA and Navy.

This administrative provision would authorize the Secretary of the Navy to transfer certain Navy electric power generation, transmission and distribution facilities, and equipment on Guam to the Guam Power Authority. There is no intent to transfer military distribution assets or assets which are necessary to supply emergency power for military operations or which are needed in a reserve capacity for national defense. Transfer of power generation, transmission and distribution facilities, and equipment is authorized only upon GPA assuming full responsibility for provision of islandwide electrical power to civilian and military users under agreed to performance standards they must meet. Moreover, all assets to be transferred will be specified in the customer-supplier contract to be negotiated between GPA and the Navy. The framework for this transfer was detailed in the conference report on the Continuing Appropriations Act, 1985 (House Report No. 98--1159) which directed that an independent third party study first be commissioned by the Secretaries of Interior and Navy, and in coordination with GPA, to identify financial, management, and service criteria for GPA, and recommend a plan with performance standards and milestones, for takeover by GPA of islandwide power responsibilities. The Secretaries and GPA have diligently carried out this direction and are now in the process of negotiating an appropriate contract to implement the plan. They are to be commended for their efforts. The authority contained in this section is essential to insure that all the good faith planning and negotiating between the parties will result in an orderly transition of full responsibility to GPA as the supplier of islandwide electrical power on Guam.

American Samoa.—The Committee recommends an increase for American Samoa of $6,626,000 above the budget request and $1,250,000 below the House allowance. The Committee concurs in the House recommendation for an increase of $5,376,000 over the budget request to restore the operations grant to the fiscal year 1987 level of $20,776,000, due to incorrect estimating of expected local revenues by the Government of American Samoa.

The Committee strongly believes that the local government should take steps to increase revenue collections and control unauthorized expenditures. Accordingly, the Committee will expect the submission of a plan specifying policies and procedures which will result in substantial improvements in the collection of revenues and the control of expenditures, by the American Samoa Government to the Department of the

Interior within 60 days of enactment of this bill. The Committee will expect implementation of such plan and for the Department to verify the implementation of the plan and will expect the verification to take place before the $5,376,000 in Committee recommended restored operations funds are made available to the American Samoa Government. The Committee notes that the deficiencies in these areas have been previously identified and communicated to the American Samoa Government by the Office of the Inspector General of the Department of the Interior and awaits the development of a workable plan to deal with these matters.

The Committee has included an additional $1,250,000 above the budget request and $250,000 below the House allowance to make repairs to the oil tank farm which is a severe safety and fire hazard. The House allowance includes additional funding to relocate homes presently located near the tanks. The Committee has not included any funds for relocation of homes, but will expect a report from the Department, in cooperation with the American Samoa Government, on the need for, the cost of, and the appropriate role of the Federal Government in bearing any such costs involved in relocating homes to insure the health and safety of the local residents. Such report should be presented to the Committee prior to the fiscal year 1989 budget hearings. Because of fiscal constraints, the Committee did not include the House increase of $1,000,000 for a housing loan program.

Virgin Islands.—The Committee recommends an increase for the Virgin Islands of $2,500,000, the same as the House allowance, for drug enforcement, treatment, and education activities authorized in last year's Omnibus Drug Act. The Committee intends that these funds should be made available after the development of a detailed workable plan by the Government of the Virgin Islands, in cooperation with the National Drug Policy Board, and the submission of this plan to the Appropriations Committees. It is the Committee's expectation that the plan will specify the allocation of the funds among drug enforcement, treatment, rehabilitation, education, and prevention and testing activities as well as the allocation between equipment and operational costs. The plan should also specify the allocation of a total of $1,500,000 over the next 2 years for operational costs and assume the phaseout of this source of funding by fiscal year 1991.

The Committee objects to the reliance on the "Territorial affairs" account by other Federal agencies to avoid their responsibilities. The Office of Territorial and International Affairs was not established to purchase vessels and aircraft for drug interdiction nor to replace the Federal Aviation Agency on airport construction. Those agencies should fulfill their responsibilities, and it is only because of the critical nature of these needs that the Committee has included funding for some of these purposes in this bill. For example, drugs and drug-related crime continue to be a major problem in the Virgin Islands and this is tending to undermine the local tourist-based economy. This is a matter that cannot wait and which should have already been addressed in the

Omnibus Drug Act. In a similar vein, the Committee has included language in the bill removing the requirement for FAA approval of the $1,903,000 loan provided under Public Law 99–190, for extension of the St. Croix airport runway. Allegedly, the FAA is withholding its approval because it has not determined a need for the extension. However, the Committee is concerned that the FAA has only consulted with existing airport users and not potential users in Europe and on the west coast of the United States. Consequently, the Committee has included language to relieve the FAA of this responsibility so that the runway expansion effort may proceed without delay. The Committee intends that the other condition on this loan, a written guarantee from the Government of the Virgin Islands as to the source of repayment, remains in effect.

The Committee concurs in the House recommendation that, as requested by the Governor of the Virgin Islands, an amount of up to $500,000 of technical assistance funds may be provided to the Virgin Islands for implementation and startup of the new financial system. The Committee also agrees with the House and the Governor that the Department should make use of the Intergovernmental Personnel Act to provide training on site to Virgin Islands personnel.

Northern Mariana Islands.—The Committee recommends the budget request and House allowance of $34,360,000 for the Northern Mariana Islands, consistent with the terms of the second multiyear financial assistance agreement, as approved by Public Law 99–396.

Territorial administration.—The Committee recommends an increase for territorial administration of $3,540,000 above the budget request and $1,040,000 above the House allowance. The Committee concurs in the House recommendation to increase the technical assistance program by $2,500,000, thus restoring the base program to the fiscal year 1987 level of $4,700,000. The program is intended to improve the entire range of local territorial governmental operations through assistance in the areas of financial planning, accounting systems, economic development, public safety, et cetera. It is the Committee's intent that the Freely Associated States continue to receive funds in proportion to previous years.

An additional $540,000 is provided in the "Technical assistance" account for a grant to the CloseUp Foundation to provide fellowship assistance to increase the participation of students from Guam, the Commonwealth of the Northern Mariana Islands, American Samoa, the Republic of Palau, the Republic of the Marshall Islands and the Federated States of Micronesia and their teachers in the CloseUp Program and for developmental and staff costs associated with this effort. It is anticipated that up to 30 educators and 120 students will be able to participate in the program with these funds.

The Committee has also included $500,000 for the establishment of a disaster contingency fund. This fund would provide emergency funds when disasters strike the territories and the Federal Emergency Management Agency [FEMA] is unable to respond immediately. In such cases, the Committee would expect, when apropriate, FEMA will reim-

burse the fund for payments made. The disaster contingency fund would also be available to supplement FEMA reconstruction funds, at the discretion of the Secretary and in consultation with the Committee, so that the reconstruction of essential infrastructure can include hardening against future disasters and thereby realize a net savings for the U.S. taxpayer.

The Committee strongly urges the Department to move forward in cooperation with the Committee and in consultation with the Freely Associated States on a workable plan regarding the stationing of U.S. personnel in the Freely Associated States to support full implementation of the Compact of Free Association Act of 1985. The Committee intends that personnel stationed in the Freely Associated States shall be detailed from other agencies as needed, and that such detailed personnel shall remain on the detailing agency's payroll on a nonreimbursable basis. To the extent that additional funding is needed for travel, housing, and other extraordinary expenses associated with duty in the Freely Associated States, such funds shall be made available from Office of Territorial and International Affairs funding for Federal services assistance or technical assistance.

TRUST TERRITORY OF THE PACIFIC ISLANDS

1987 appropriation	$67,387,000
1988 budget estimate	14,820,000
House allowance	59,390,000
Committee recommendation	21,590,000

The Committee recommends an appropriation of $21,590,000, an increase of $6,770,000 above the budget estimate, a decrease of $37,800,000 below the House allowance, and $45,797,000 below the fiscal year 1987 appropriation. The Committee recommendations are compared to the budget estimates in the following table:

	Budget estimate	Committee recommendation	Change
Trust territory operations	$1,433,000	$1,433,000	
Federated States of Micronesia operations			
Republic of the Marshall Islands opeations			
Republic of Palau operations	10,787,000	11,157,000	+$370,000
Trust territory construction	2,600,000	8,000,000	+5,400,000
Bikini Atoll Rehabilitation Committee		1,000,000	+1,000,000
Total, Trust Territory of the Pacific Islands	14,820,000	21,590,000	+6,770,000

Trust territory operations.—The Committee recommends an appropriation of $1,433,000, the same as the budget estimate and $13,000,000 below the House allowance, which was primarily for accumulated deficits.

The Committee notes the final phaseout of the Trust Territory Government and the new role of the Office of Territorial and International Affairs with regard to the Republic of Palau. In order for the office to

properly administer its new responsibilities, the Committee expects that the office will station a liaison officer and other necessary personnel in Palau as soon as possible.

Republic of Palau operations.—The Committee recommends $11,157,000 for the Republic of Palau operations, the same as the House allowance. The increase over the budget estimate includes $300,000 for necessary medical supplies and $70,000 for a drug treatment and education program. The Committee is concerned that the Government of Palau was unable to operate within its fiscal year 1987 budget without resort to massive layoffs of government employees. The Committee expects the Government of Palau to develop a workable plan to improve its financial accountability and to control its expenditures. The Committee expects implementation of this plan to be verified by the Department of the Interior before requests for increases in Federal assistance for Government operations are proposed. The Committee notes that the aforementioned deficiencies have been previously identified and communicated to the Government of Palau by the Office of the Inspector General of the Department of the Interior.

Trust territory construction.—For the Republic of Palau, the Committee recommends $8,000,000, an increase of $5,400,000 over the budget estimate and a decrease of $450,000 below the House allowance. The recommendation includes $5,300,000, the same as the House allowance, for the balance of the funding committed to Palau for construction of its hospital, and $100,000, also recommended by the House, for rehabilitation of the prison. The Committee has not included $450,000 recommended by the House for bridge repairs with the understanding that the Department has identified funds to make necessary repairs to certain roads and to the Koror to Babelthoup Bridge and the expectation that these projects will be completed as anticipated. The Committee expresses its opposition to local government plans to contract for the road construction contemplated under the Palau Compact of Free Association (Public Law 99–658). Not only are funds not available for this road construction, but under the terms of the Compact of Free Association, the United States Government, not Palau, is authorized to contract for such road construction.

Bikini.—The Committee concurs in the House allowance of $1,000,000 over the budget request to provide the last increment of funding for the Bikini Atoll Rehabilitation Committee [BARC].

The Committee has not included the House recommended increase over the budget request in the amount of $24,350,000 for Micronesian war claims due to budgetary constraints.

COMPACT OF FREE ASSOCIATION

1987 appropriation	$2,250,000
1988 budget estimate	27,920,000
House allowance	33,220,000
Committee recommendation	33,620,000

The Committee recommends an appropriation of $33,620,000, an increase of $5,700,000 over the budget request, and $400,000 over the House allowance.

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Federal services assistance.—The Committee concurs in the House allowance of $27,320,000, a reduction of $600,000 for Federal services assistance for section 232. This will allow an increase of $570,000, or 5.5 percent over fiscal year 1987, instead of 11.5 percent as proposed in the budget. Within the amount provided by the Committee is the full budget request of $280,000 for continuation of the Micronesian Diplomatic Training Program required by section 122 of the Compact of Free Association Act of 1985. The Committee expects that the extraordinary expenses of personnel detailed by the Federal Government to the Freely Associated States shall be funded from these Federal services assistance funds or from technical assistance funds.

Moreover, within the amounts provided for Federal services assistance and program grant assistance, the Committee will expect the costs of reimbursable annual financial audits required by sections 110(b) and 233 of Public Law 99–239 to be funded. If sufficient funds are not available in this account for audits and/or the extraordinary expenses of detailees, the Committee will entertain a supplemental budget request to cover the cost of these necessary activities. Bill language is included to provide the authority to expend funds for this purpose.

Enewetak support.—The Committee concurs in the House increase of $1,100,000 over the budget request which will continue the Enewetak Food and Agricultural Support Program, as provided in section 103(h)(2) of the Compact. The Committee expects that the Enewetak Government will assume administration of this program from the Department of Energy, and that the Department will assist in this transfer prior to the end of its participation at the end of the fiscal year.

Enjebi trust fund.—The Committee concurs in the House increase of $2,500,000 over the budget request for the third installment for the Enjebi community trust fund. This brings the total appropriated to the fund to $7,500,000 out of the $10,000,000 authorized. The Committee concurs in the House recommendation for bill language to provide that the fund is to be exempt from all U.S. taxes. The Committee is advised that this provision should have been included when the fund was first established, to give the fund the same status as the Bikini resettlement trust fund, established in 1982.

Bikini resettlement.—The Committee concurs in the House increase of $2,300,000 over the budget request for detailed design and planning of base facilities on Eneu Island, for the eventual rehabilitation of Bikini Island in Bikini Atoll. The Committee recognizes that appropriate consideration may be given to past experience and performance when the Department contracts for this design and planning. Further, the Committee expects the Department of Energy to be prepared to continue its participation in long-term efforts to resettle Bikini.

The Committee urges representatives of the people of Bikini and the administration to cooperate in the development and approval of the plan for the restoration of Bikini as authorized under section 103 of Public Law 99–239.

Jaluit Atoll.—The Committee recommends an increase of $400,000 over the budget estimate and the House allowance for completion of the dock at Jaluit Atoll in the Marshall Islands. This project is important in order to encourage development in the outer islands and slow immigration into the capitol which is becoming overburdened by this population influx. The Committee recalls past difficulties in funding this project and expects that it will be completed as intended. Funds may not be reprogrammed without the specific concurrance of the Committee. Previous appropriations of $1,700,000 were made available based on preliminary estimates. The final and firm estimates indicate a need for an additional $400,000 to complete this essential infrastructure project.

SECRETARIAL OFFICES

OFFICE OF THE SECRETARY

DEPARTMENTAL MANAGEMENT

1987 appropriation	$43,191,000
1988 budget estimate	50,976,000
House allowance	45,849,000
Committee recommendation	48,237,000

The Committee recommends an appropriation of $48,237,000, a decrease of $2,739,000 below the budget estimate and an increase of $2,388,000 above the House allowance.

The Committee recommendations compared to the budget estimates are displayed in the following table:

	Budget estimate	Committee recommendation	Change
Departmental direction:			
Secretary's immediate office	$2,136,000	$1,899,000	-$237,000
Executive secretariat	515,000	515,000	
Congressional and legislative affairs	1,188,000	1,134,000	-54,000
Equal opportunity	1,155,000	1,155,000	
Public affairs	848,000	848,000	
Small and disadvantaged business utilization	414,000	414,000	
Subtotal, departmental direction	6,256,000	5,965,000	-291,000
Program direction and coordination:			
A/S water and science	801,000	676,000	-125,000
A/S land and minerals management	939,000	911,000	-28,000
A/S fish and wildlife and parks	762,000	651,000	-111,000
A/S Indian affairs	772,000	647,000	-125,000

	Budget estimate	Committee recommendation	Change
Program direction and coordination—Continued			
A/S Territorial and International Affairs	$547,000	$547,000	
A/S policy, budget, and administration	760,000	760,000	
Subtotal, program direction and coordination	4,581,000	4,192,000	- $389,000
Policy, budget, and administration:			
Environmental project review	2,269,000	2,023,000	- 246,000
Acquisition and property management	1,372,000	1,372,000	
Office of Personnel	1,652,000	1,652,000	
Administrative services	1,332,000	1,114,000	- 218,000
Library services	1,641,000	1,392,000	- 249,000
Information resources management	3,107,000	2,959,000	- 148,000
Management analysis	416,000	336,000	- 80,000
Policy analysis	2,115,000	2,115,000	
Office of Budget	2,016,000	1,450,000	- 566,000
Financial management	1,125,000	1,125,000	
Subtotal, policy, budget, and administration	17,045,000	15,538,000	- 1,507,000
Hearings and appeals	5,983,000	5,866,000	- 117,000
Office of Aircraft Services	1,774,000	1,774,000	
Central services	15,337,000	14,902,000	- 435,000
Total, departmental management	23,094,000	22,542,000	- 552,000

The Committee recommendation generally provides few increases above the base level. In the immediate Office of the Secretary, three additional FTE's above the fiscal year 1987 level are provided. For environmental project review, no increase is provided for regional emergency capability. A reduction of $249,000 in library services and $190,000 of the decrease in the request for central services reflects the Alaska library transfer to the Bureau of Land Management where it is now funded. A base increase of $49,000 for information services is provided for the Hewlett-Packard minicomputer system. A reduction of $566,000 in the Budget Office reflects a deferral of the request to establish an Office of Budget Execution and a general need for fiscal restraint. In the Office of Hearings and Appeals, the recommendation provides for an increase of four FTE's over the fiscal year 1987 level to reduce a backlog of cases.

Office of the Solicitor

SALARIES AND EXPENSES

1987 appropriation	$21,280,000
1988 budget estimate	24,794,000
House allowance	23,109,000
Committee recommendation	23,282,000

The Committee recommends an appropriation of $23,282,000, a decrease of $1,512,000 below budget estimate and an increase of $173,000 above the House allowance. This recommendation, although substantially lower than the request, still provides for an additional 20 FTE's over the level realized in fiscal year 1987. Also, changes recommended in bill language related to the Office of Surface Mining, as well as additional funding provided in that Office in support of the recent surface mining settlement in Kentucky, should reduce some of the previously anticipated legal assistance budgeted for this program.

Office of Inspector General

SALARIES AND EXPENSES

1987 appropriation	$16,725,000
1988 budget estimate	18,090,000
House allowance	17,700,000
Committee recommendation	17,858,000

The Committee recommends an appropriation of $17,858,000, a decrease of $232,000 below the budget estimate and an increase of $158,000 above the House allowance. The recommendation provides for 1.5 additional FTE's in investigations and 6 FTE's for audit responsibilities as a result of the Compacts of Free Association.

OFFICE OF CONSTRUCTION MANAGEMENT

1987 appropriation	$684,000
1988 budget estimate	
House allowance	2,500,000
Committee recommendation	718,000

The Committee recommends an appropriation of $718,000, the same amount over the budget request and $1,782,000 below the House allowance.

The Office of Construction Management [OCM] assists the bureaus and offices of the Department in improving their performance in planning, designing, constructing, and operating facilities. The Committee's recommendation continues the operation of this office but does not fund primary responsibility for management of the Bureau of Indian Affairs construction program within this office. The Secretary may elect for other agencies under his jurisdiction to take a greater leadership role in the management of the Bureau's construction program, as proposed by the House; but such a change should only be done on a reimbursable basis and with the approval of the Committee.

GENERAL PROVISIONS

DEPARTMENT OF THE INTERIOR

The Committee has included in "General provisions, Department of the Interior" a number of provisions carried in previous years in the appropriations act for the Department of the Interior and related agencies. Included among these are the following:

1. SEC. 101: Provides secretarial authority to transfer program funds for expenditures in cases of emergency when all other emergency funds are exhausted.

2. SEC. 102: Provides for expenditure or transfer of funds by the Secretary to help suppress or prevent forest or range fires, take emergency action in case of earthquake and volcano eruption, and provide assistance in case of a surface mine reclamation emergency.

3. SEC. 103: Provides for use of appropriated funds for operation of garages, shops, warehouses, and similar facilities.

4. SEC. 104: Provides for use of appropriated funds for contracts, rental cars and aircraft, certain library memberships, and certain telephone expenses.

5. SEC. 105: Provides for the use of appropriated funds to purchase uniforms or to provide a uniform allowance.

6. SEC. 106: Provides that contracts issued by the General Services Administration for services and rentals are in effect for a period not to exceed 12 months.

7. SEC. 107. Provides that no funds in this title may be used for leasing and preleasing activities in the Outer Continental Shelf Georges Bank-North Atlantic planning area.

8. SEC. 108: Provides that appropriations made available in this title can be used by the Department to provide insurance for official vehicles in Canada and Mexico.

9. SEC. 109: Limits employee details to organizations.

10. SEC. 110: Provides that the Secretary of the Navy may transfer Navy-owned facilities to the Guam Power Authority.

TITLE II—RELATED AGENCIES

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

FOREST RESEARCH

1987 appropriation	$128,882,000
1988 budget estimate	122,212,000
House allowance	137,670,000
Committee recommendation	136,610,000

The Committee recommends an appropriation of $136,610,000, an increase of $14,398,000 over the budget estimate and a decrease of $1,060,000 from the House allowance.

The following table compares Committee recommendations to the budget estimates:

	Budget estimate	Committee recommendation	Change
Fire and atmospheric science	$8,336,000	$8,131,000	-$205,000
Forest insect and disease	21,028,000	23,146,000	+2,118,000
Forest inventory and analysis	16,805,000	17,392,000	+587,000
Renewable resource economics	4,648,000	5,098,000	+450,000
Trees and timber management	23,681,000	26,546,000	+2,865,000
Forest watershed management and rehabilitation	15,628,000	16,303,000	+675,000
Wildlife, range, and fish habitat	11,459,000	13,150,000	+1,691,000
Forest recreation	2,427,000	2,652,000	+225,000
Forest products and harvesting	18,200,000	20,192,000	+1,992,000
Subtotal	122,212,000	132,610,000	+10,398,000
Competitive grants		4,000,000	+4,000,000
Total, forest research	122,212,000	136,610,000	+14,398,000

Fire and atmospheric science.—The Committee recommends an appropriation of $8,131,000, a decrease of $205,000 from the budget. The allowance includes an increase of $85,000 to be provided to Bend, OR, to maintain fire research at the current level. The Forest Service should retain staff and notify the Committee of any changes affecting the Bend, OR, laboratory.

Forest insect and disease.—The Committee recommends an appropriation of $23,146,000, an increase of $2,118,000 over the budget and an increase of $239,000 over the House allowance.

Increased funding is provided for the following projects at the following locations:

Project/Unit	Amount
Gypsy moth: Morgantown, WV	$408,000
Mycorrhizal fungi (FIR/COPE): Corvallis, OR	75,000
Western USA gypsy moth: Corvallis, OR	150,000
Wood decay: Madison, WI	400,000
Host resistance to insects: East Lansing, MI	100,000
Cone and seed disease: Gainesville, FL	100,000
IPM and pest impact assessment research: Berkeley, CA	200,000
Fusiform rust: Gulfport, MS	150,000
Rocky Mountain root rot: Moscow, ID	50,000
Mycorrhizal fungi: Athens, GA	100,000
Atmospheric disposition: Fort Collins, CO	175,000
Mountain pine beetle: Ogden, UT	50,000
Spruce budworm: Durham, NH	100,000
IPM of southern pine beetle: Pineville, LA	60,000
Total	2,118,000

The Committee understands that gypsy moth research funding provided as a part of the fiscal 1987 supplemental will remain available throughout 1988 in support of the special West Virginia gypsy moth initiative.

Forest inventory and analysis.—The Committee recommends an appropriation of $17,392,000, an increase of $587,000 over the budget.

The allowance includes an increase of $276,000 for Starkville, MS, to accelerate remote sensing research; $60,000 for Fort Collins, CO; and $251,000 to restore atmospheric deposition research at RTP, NC. The allowance includes $250,000 to permit the Idaho National Engineering Laboratory to continue its environmental monitoring project, begun by the Committee in fiscal 1987.

Renewable resource economics.—The Committee recommends an appropriation of $5,098,000, an increase of $450,000 from the 1988 budget.

Increased funding is provided as follows:

Project/Unit	Amount
Nontariff barriers to international trade: Princeton, WV	$200,000
Forest tax policy and export opportunities: New Orleans, LA	50,000
Southern timber investment analysis: RTP, NC	100,000
New technology and foreign trade analysis: Madison, WI	100,000
Total	450,000

Trees and timber management.—The Committee recommends an appropriation of $26,546,000, an increase of $2,865,000 over the budget.

Increased funding is provided as follows:

Project/Unit	Amount
Hardwood research: Stoneville, MS	$450,000
Wetland ecosystems: Charleston, SC	200,000
Biotechnology of vegetative regeneration: Rhinelander, WI	200,000
Allegheny Appalachian hardwoods: Parsons, WV	225,000
FIR/COPE: Corvallis, OR	125,000
Koa regeneration: Honolulu, HI	50,000
Tropical forests: Rio Piedras, PR	100,000
Growth and yield: Fort Collins, CO	58,000
Central hardwood forests: Columbia, MO and Carbondale, IL	300,000
Loblolly pine regeneration: RTP, NC	200,000

Project/Unit	Amount
Northern Rocky Mountain conifers: Moscow, ID	$100,000
Timber and wildlife: Durham, NH	182,000
Loblolly pine regeneration: Macon, GA	100,000
Southern pine growth and yield: Gulfport, MS	100,000
Loblolly pine growth: Starkville, MS	250,000
Timber: Orono, ME	125,000
Cooperative genetics: Corvallis, OR	100,000
Total	2,865,000

Forest watershed management and rehabilitation research.—The Committee recommends an appropriation of $16,303,000, an increase of $675,000 over the budget.

Increased funding is provided as follows:

Project/Unit	Amount
Mass soil movement in coastal areas: Corvallis, OR	$125,000
Acid precipitation in Southeast watersheds: Franklin, NC	150,000
Water quality and harvesting: Oxford, MS	100,000
Sedimentation: Arcata, CA	75,000
Tropical forests: Rio Piedras, PR	50,000
Atmospheric disposition: Riverside, CA	75,000
Water quality and yields: Boise, ID	50,000
Hubbard Brook data base: Durham, NH	50,000
Total	675,000

Wildlife, range, and fish habitat research.—The Committee recommends an appropriation of $13,150,000, an increase of $1,691,000 over the budget.

Increased funding is provided as follows:

Project/Unit	Amount
Skagit River bald eagles: Washington	$75,000
Great Basin ecosystem: Reno, NV	25,000
Sitka deer: Juneau, AK	53,000
Old growth: timber management and anadromous fish: Arcata, CA	150,000
Douglas-fir old growth: Olympia, WA	100,000
Spotted owl: Portland, OR	200,000
Puerto Rican parrot (also, can be used for management): Rio Piedras, PR	50,000
Grizzly bear: Missoula, MT	50,000
Timber management and cold water fish habitat: St. Paul, MN	200,000
Mature Eastern forests: Amherst, MA	108,000
Grazing riparian vegetation: Boise, ID	50,000
Moose habitat: Fairbanks, AK	100,000
Pinyon-juniper habitats: Flagstaff, AZ	100,000
Southern hardwood habitat: Nacogdoches, TX	230,000
Transitory forest range: LaGrande, OR	100,000
Anadromous fish habitat: Corvallis, OR and Seattle, WA	100,000
Total	1,691,000

Increased funding has been provided for old growth timber to support the spotted owl research program in developing management alternatives. The Committee expects the Forest Service to coordinate its spotted owl and old growth research with the BLM, the USFWS, and appropriate State and local agencies. Such additional old growth and spotted owl research should address short-term management conflicts by developing demographic data and a comprehensive inventory of suitable owl habitats on all Federal, State, and private lands.

Forest recreation.—The Committee recommends an appropriation of $2,652,000, an increase of $225,000 over the budget.

Increased funding is provided as follows:

Project/Unit	*Amount*
Public use of wildlands: Seattle, WA	$125,000
Island ecology: Syracuse, NY	100,000
Total	225,000

Forest products and harvesting.—The Committee recommends an appropriation of $20,192,000, an increase of $1,992,000 over the budget.

Increased funding is provided as follows:

Project/Unit	*Amount*
Advanced hardwood processing and technical resource center: Princeton, WV	$500,000
Harvesting with other values: Morgantown, WV	200,000
Cooperative program with WVU: Morgantown, WV	50,000
Slope stabilization research: Moscow, ID	100,000
Various forest product research initiatives: Madison, WI	800,000
Southern pine thinning: Auburn, AL	100,000
Chemicals from wood: Pinesville, LA	100,000
Second growth: Portland, OR	142,000
Total	1,992,000

The allowance includes a total of $700,000 above the budget to be provided to Princeton, WV, including seven new FTE's, and will be used to fully staff the Princeton laboratory, to create an advanced hardwood processing and technical resource center.

Competitive grants.—The Committee has recommended an appropriation of $4,000,000, an increase of $4,000,000 over the budget, and the same as the House.

The funds are to continue to be divided equally between basic, improved harvesting, processing, and utilization research, and basic forest biology, including biotechnology.

The Forest Service is directed to prepare an analysis of significant findings and breakthroughs funded to date via the Competitive Grants Program and to submit such an analysis with the fiscal 1989 budget.

It is the Committee's intent that as the FIR Program concludes its research mission, funds will be shifted to the COPE Program.

STATE AND PRIVATE FORESTRY

1987 appropriation	$58,946,000
1988 budget estimate	35,434,000
House allowance	67,734,000
Committee recommendation	73,894,000

The Committee recommends an appropriation of $73,894,000, an increase of $38,460,000 over the budget and an increase of $6,160,000 over the House allowance.

The following table provides a comparison of the budget estimate and the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Forest pest management:			
Federal lands pest management:			
Surveys	$13,742,000	$13,742,000	
Suppression	10,818,000	15,078,000	+ $4,260,000
Special projects	1,219,000	1,219,000	
Subtotal	25,779,000	30,039,000	+ 4,260,000
Cooperative pest management:			
Surveys and technical assistance	2,077,000	2,077,000	
Suppression		10,000,000	+ 10,000,000
Subtotal	2,077,000	12,077,000	+ 10,000,000
Total, forest pest management	27,856,000	42,116,000	+ 14,260,000
Fire protection	4,778,000	13,778,000	+ 9,000,000
Management and utilization:			
Forest resource management		5,000,000	+ 5,000,000
Utilization		5,000,000	+ 5,000,000
Seedlings, nursery, and tree improvement		1,800,000	+ 1,800,000
Urban forestry		1,925,000	+ 1,925,000
Total, management and utilization		13,725,000	+ 13,725,000
Special projects	2,800,000	4,275,000	+ 1,475,000
Total, State and private forestry	35,434,000	73,894,000	+ 38,460,000

Forest pest management.—The Committee recommends an appropriation of $42,116,000, an increase of $14,260,000 over the budget.

Included in the allowance is an increase of $4,260,000 for suppression efforts on Federal lands. The current estimate of insect and disease funding requests on Federal lands exceeds funds anticipated being available in fiscal 1988 by about $2,260,000. The allowance provides for that shortage plus an additional $2,000,000 which will be available if current estimates are too low.

Similarly, the funding needs for cooperative programs is anticipated to be about $8,000,000 in excess of funds available in fiscal 1988. The Committee's recommendation would provide sufficient funding to cover this shortfall plus an additional $2,000,000, which will be available if current estimates are too low.

The Committee understands that the Forest Service is moving toward a final project description for the Appalachian gypsy moth IPM demonstration project. This project was initially funded by the Committee in the fiscal 1987 supplemental appropriations bill and is intended to achieve a maximum reduction in spread of gypsy moths, and their impact, down the Allegheny Mountains. This includes portions of West Virginia and Virginia, and of the Monongahela, the Jefferson, and the George Washington National Forests, as well as the Shenandoah National Park. The States of Virginia and West Virginia are cooperators in the demonstration project.

It is estimated by the Forest Service that gypsy moths will spread explosively in the next several years in the project area. It is the Committee's intention, in establishing this project, that every reasonable effort be made to contain the pest, to slow the spread of gypsy moths and to minimize the adverse impact of the pest, recognizing the environmental and economic problems involved in a suppression program. Direct suppression efforts are to be emphasized in fiscal 1988, in addition to enhanced research and other activities.

The Committee understands that the project and research funding provided in the fiscal 1987 supplemental will remain available in fiscal 1988 and will provide sufficient funding to continue the program at a fully funded level.

The Committee directs the Service to continue current gypsy moth related staff on current funding and to reserve the special money for accelerated activities.

Fire protection.—The Committee recommends an appropriation of $13,778,000, an increase of $9,000,000 over the budget, maintaining the Federal program of assistance to non-Federal lands.

Management and utilization.—For management and utilization activities, the Committee recommends an appropriation of $13,725,000, an increase of $13,725,000 from the budget estimate.

Included within the allowance is $5,000,000 for forest resource management. This will enable the Forest Service and State service foresters to continue to provide technical assistance in support of regeneration and other necessary forest management practices, and in implementation of the conservation reserve programs, among other activities.

Also included is $5,000,000 for an export marketing program. While U.S. exports of forest products has remained at a constant level (about 11 percent of the world forest products trade) during the past 20 years, world trade has increased significantly. In 1983, the United States ran a $2,200,000,000 trade deficit in forest products. The types of projects to be funded include training, workshops, and expositions; product promotion; and economic and market analyses. Specific projects will be selected by the application of explicit criteria in competition with other project proposals by geographic region of the country (North, South, and West), and each project will be cost-shared in terms of financial and technical assistance.

The recommendation also includes $1,800,000 for the seedlings, nursery, and tree improvement programs and last year's level of $1,925,000 for the Urban Forestry Program.

Special projects.—The Committee recommends an appropriation of $4,275,000, an increase of $1,475,000 over the budget.

The increase is to permit the Forest Service to continue the Lake Tahoe Erosion Control Program at the fiscal 1987 level. These funds will be used by local governments in efforts designed to protect water quality.

The allowance also includes an increase of $75,000 for a study of the Cache La Poudre River corridor, Colorado, for potential designation as an NRA.

The Committee's allowance continues funding for the Boundary Waters Canoe Area Grant Program at the fiscal 1987 level.

NATIONAL FOREST SYSTEM

1987 appropriation	$1,158,294,000
1988 budget estimate	1,016,417,000
House allowance	1,218,406,000
Committee recommendation	1,263,799,000

The Committee recommends an appropriation of $1,263,799,000, an increase of $247,382,000 from the budget and an increase of $45,393,000 over the House allowance.

The distribution of the Committee's recommendations are as follows:

	Budget estimate	Committee recommendation	Change
Minerals and general land activities:			
Minerals	$28,519,000	$27,519,000	-$1,000,000
Real estate management	22,443,000	22,443,000	
Land line location	27,383,000	27,383,000	
Maintenance of facilities	16,005,000	16,005,000	
Subtotal	94,350,000	93,350,000	-1,000,000
Resource protection and maintenance:			
Fire protection	151,616,000	151,616,000	
Fighting forest fires	1,000,000	125,000,000	+124,000,000
Cooperative law enforcement	5,696,000	9,907,000	+4,211,000
Road maintenance	65,792,000	97,875,000	+32,083,000
Trail maintenance	11,526,000	25,026,000	+13,500,000
Subtotal	235,630,000	409,424,000	+173,794,000
Timber sales:			
Timber resource planning	17,277,000	17,277,000	
Silvicultural examination	28,200,000	28,200,000	
Sales preparation	106,260,000	85,860,000	-20,400,000
Harvest administration	59,459,000	59,459,000	
Subtotal	211,196,000	190,796,000	-20,400,000
Reforestation and stand improvement:			
Reforestation	30,337,000	53,037,000	+22,700,000
Stand improvement	24,635,000	24,635,000	
Nurseries	14,667,000	14,667,000	
Subtotal	69,639,000	92,339,000	+22,700,000
Recreation management:			
Recreation use	42,360,000	95,193,000	+52,833,000
Wilderness	9,637,000	12,637,000	+3,000,000
Cultural resources	12,292,000	12,292,000	
Subtotal	64,289,000	120,122,000	+55,833,000
Wildlife and fish habitat management:			
Wildlife and fisheries support	28,622,000	28,622,000	
Habitat improvement	9,302,000	21,495,000	+12,193,000
Subtotal	37,924,000	50,117,000	+12,193,000

	Budget estimate	Committee recommendation	Change
Range activities:			
Range management	$24,822,000	$24,822,000	
Range improvements	738,000	1,738,000	+ $1,000,000
Wild horse and burro management	261,000	287,000	+ 26,000
Noxious farm weed control	1,058,000	1,558,000	+ 500,000
Subtotal	26,879,000	28,405,000	+ 1,526,000
Soil, water, and air management:			
Soil, water, and air administration	27,104,000	27,104,000	
Soil and water improvements	2,000,000	3,336,000	+ 1,336,000
Soil and water inventories	4,825,000	6,225,000	+ 1,400,000
Subtotal	33,929,000	36,665,000	+ 2,736,000
General administration	272,581,000	272,581,000	
Reforestation trust fund transfer	- 30,000,000	- 30,000,000	
Total, National Forest System	1,016,417,000	1,263,799,000	+ 247,382,000

MINERALS AND GENERAL LAND ACTIVITIES

Minerals.—The Committee recommends an appropriation of $27,519,000, a reduction of $1,000,000 from the budget.

The reduction from the budget includes $1,000,000 for the locatable minerals program, leaving an increase of $900,000 in that program over the 1988 base.

Real estate management.—The Committee recommends an appropriation of $22,443,000, the same as the budget estimate.

Land line location.—The Committee recommends an appropriation of $27,383,000, the same as the budget.

Maintenance of facilities.—The Committee recommends an appropriation of $16,005,000, the same as the budget estimate.

RESOURCE PROTECTION AND MAINTENANCE

Fire protection.—The Committee recommends an appropriation of $151,616,000, the same as the budget estimate.

Fighting forest fires.—The Committee recommends an appropriation of $125,000,000, an increase of $124,000,000 over the budget.

Forest fires, particularly in California and Oregon, have devastated millions of acres of Forest Service lands. The Service is expending such sums as is necessary to fight these unusually heavy fires.The Committee is recommending $125,000,000 to repay those accounts from which the Service is currently borrowing funds and expects the Service to request supplemental funds to repay those accounts if the expenditures exceed $125,000,000.

Cooperative law enforcement.—The Committee recommends an appropriation of $9,907,000, for an increase of $4,211,000 over the budget.

The allowance includes an additional $4,211,000 for the cooperative law enforcement program. These funds restore the base for cooperative efforts with State and local law enforcement agencies. The Committee

directs that funds provided in this allowance for drug control activities shall be used in a manner determined in accordance with the Committee's reprogramming procedures.

Road maintenance.—The Committee recommends an appropriation of $97,875,000, an increase of $32,083,000 over the budget.

Included in the allowance is an increase above the budget for the following projects:

Monongahela NF: Spruceknob Campground road rehabilitation	$104,000
Monogahela NF: Laurel Fork Campground road rehabilitation	129,000
Clearwater NF: Quartz Creek road repair	100,000
Monongahela NF: Forestwide projects	250,000

The Committee is concerned that funding levels for road maintenance have not been sufficient to prevent gradual degradation of the forest road system. As in any other capital investment program, the most cost-effective road maintenance strategy is to provide sufficient maintenance funding so that restoration and reconstruction costs do not increase in future years. Therefore, the Committee recommends an increase of $20,000,000 for road maintenance activities in future years.

The Committee is also concerned that the engineering and support costs for road maintenance activities, to date, have not been properly charged to road maintenance. The Committee directs that the proper costs be charged to the "Road maintenance" account and has recommended an additional $5,000,000 to cover those costs. The Committee directs the Service to follow this procedure in future years.

The disastrous fires of 1987 have significantly damaged roads nationwide, particularly in regions 5 and 6. The Committee's allowance also includes an increase of $6,500,000 for the Forest Service to repair bridges, road surfaces, et cetera.

Trail maintenance.—The Committee recommends an appropriation of $25,026,000, an increase of $13,500,000 from the budget.

Included in the allowance is an increase of $13,500,000, derived by reductions in the forest road program. The Service is encouraged to work with local trails groups to attain the maximum amount of trails improvement. The Service is directed to prepare a status report of trails nationwide for the Committee by May 1988, with recommendations for future consideration. The allowance also includes all necessary funds to reroute the Appalachian Trail over Stratton Mountain in Vermont.

The amount required for relocation of the Appalachian Trail shall not otherwise reduce the funds available for trail maintenance on the Green Mountain National Forest, VT.

Timber sales preparation and harvest administration.—The Committee recommends an appropriation of $190,796,000, a reduction of $20,400,000 from the budget.

The Committee recommendation provides for the following sales preparation and offer program:

[In million board feet]

Region	New	Reoffer	Salvage	Total
1	825	200	105	1,130
2	360	.....	23	383
3	398	.....	2	400
4	365	.....	25	390
5	147	471	1,132	1,750
6	2,600	2,000	600	5,200
8	1,200	.....	100	1,300
9	687	.....	16	703
10	376	.....	4	380
Total	6,958	2,671	2,007	11,636

The Committee recognizes that this sales program volume is increased over the fiscal 1987 program and over the fiscal 1988 budget. However, the current fire conditions in regions 5 and 6 provide the Committee the opportunity to increase the volume of burned timber offered for sale in the current fiscal year, before decay and insects reduce the value of the timber. The salvage program is increased, consequently, from the budgeted level of 781 million board feet to 2,007 million board feet. A number of other adjustments have been made to the timber sale program recommended in the budget or passed by the House, both by region and in terms of the composition of the sales program by types of volume. Region 6 volume includes at least 4.6 billion board feet net merchantable sawtimber. The Committee understands that, of the increase provided over last year's sales level in region 8, the Forest Service will provide that increase, to the maximum degree possible, on those forests where NFMA land management plans have been completed and are not under appeal.

Associated with this program proposal is a reduction in the timber sales preparation function by $20,400,000. The timber harvest level is assumed to be approximately the same as the budget estimate, so no reduction is proposed for harvest administration activities.

The Committee has not agreed to the reductions proposed by the House for the Tongass National Forest, AK. The issue of the Tongass Timber Supply Fund, established by section 705(a) of the Alaska National Interest Lands Conservation Act (16 U.S.C. 539d(a)), and the implementation of that provision by the Forest Service, is a controversial one. The Committee encourages the appropriate authorizing committees of the Congress to review this issue, in the context of other provisions of ANILCA.

The Committee understands that the program it has recommended is responsive to market demands and to environmental concerns. The Forest Service indicates that the program levels proposed are sustainable in the out-years, if provided for in subsequent appropriation bills.

In providing the salvage program contained in the Committee's recommendation, the Committee understands that the estimates of volume salvagable are approximate. More or less volume may, in fact, be available than the Committee has assumed. The Committee directs the Service to provide it with a status report by March 1988. Shifts in volumes

will be considered pursuant to the Committee's reprogramming procedures.

The Committee has not agreed, at this time, to the changes in budget allocation of timber costs recommended in the House report.

The Committee is committed to working cooperatively with the Service to identify and achieve productivity gains associated with changes in budgeting categories or other changes in tracking accomplishments and costs. The Committee will continue to review Service proposals in this regard and make recommendations for changes in time to have them incorporated beginning in the fiscal year 1989 explanatory notes.

The Committee is encouraged with the progress the Forest Service and General Accounting Office have made in developing the timber sale program information reporting system [TSPIRS]. As the system proceeds to implementation, the Forest Service is encouraged to continue to work with the General Accounting Office and to keep the Committee informed.

The Committee disagrees with House language restricting the Forest Service from proceeding with only part of the system. By restricting reports two and three until report one is fully defined, developed, and implemented, a full analysis of actual costs and benefits may not be provided. Language included in the fiscal year 1985 continuing resolution requested that "at a minimum, the system should allow for identification of the costs of the timber sale program by component, and allow for a comparison of actual costs and benefits."

Report two provides a long-term perspective of the market and nonmarket costs and benefits related to a forest's annual sales program. Report three provides the information on local community economic impacts stemming from a forest's sale program in terms of jobs and income.

Not only does restricting the Forest Service from proceeding with a complete cost-benefit analysis run against congressional direction, but it denies the public the basic information which they were promised and which they were entitled.

The Committee believes the continued development, testing, and implementation of the entire system should proceed. The Committee encourages the appropriate authorizing committees of the Congress to review the content and implementation schedule of all three reports, and to work closely with this Committee on any recommendations to the Forest Service on development and implementation of the system.

The Committee believes a long-term stable and predictable sales preparation program is essential to efficient management, and protection of all of our national forest resources, and to meet the demands for forest products in a safe and effective manner. The Committee will be willing to discuss further any budget structure changes, funding targets, or program elements to achieve that goal.

The Committee continues to urge timely completion of new forest plans and has recommended continuation of bill language, expanded to include the Bureau of Land Management's O&C lands, for fiscal year 1988.

Reforestation and stand improvement.—The Committee recommends an appropriation of $92,339,000, an increase of $22,700,000 over the budget.

The Committee's recommendation includes an increase of $17,000,000 for reforestation, to return the program to the fiscal 1987 level. The allowance also includes an increase of $5,700,000, to be used to reforest acres destroyed in the extraordinary fire season this summer.

The Committee continues to be concerned that reforestation, both appropriated and K-V, is not restoring forest conditions to pretreatment quality, in terms of species and stocking levels. The Service is directed to submit a report to the Committee within 3 months which provides the basis for further analysis. The Committee intends, at that time, to ask the General Accounting Office and the Forest Service to review reforestation policies and practices.

Recreation management.—The Committee recommends an appropriation of $120,122,000, an increase of $55,833,000 over the budget.

The Committee allowance includes restoration of $52,000,000 proposed for reduction in the budget, which was to be replaced by fees raised through legislation establishing a fee program. This increase is offset by a reduction in the "Operation and maintenance of recreation faciliites" account, since the proposed legislation has not been enacted.

The allowance also includes an increase of $3,000,000 to increase funding for the management of wilderness areas.

The Committee has had considerable success in the past several years by providing wildlife challenge grants, which are Federal funds matched by private groups or local units of government for improvements on National Forest System lands. The Committee recommends extending this concept to the recreation program and recommends an initial funding level of $500,000 for a pilot project. The Committee encourages the Forest Service to work with non-Federal entities to jointly develop, plan, and implement recreation improvement projects. The Committee directs the Service to use $100,000 of the allowance on projects in Arizona's national forests area. Once the pilot projects are in place, the Committee expects a report from the Forest Service on their impacts. The Committee will consider expanding this program in future years, if successful, and will consider including other funding categories.

The allowance includes an increase of $333,000 for recreation maintenance projects in the Monongahela NF, WV.

The Committee understands that the Chattooga River, SC, could sustain another white water rafting permittee and directs the Service to review the current situation. If another permittee could be sustained, the Committee recommends a preference be established for local firms.

Wildlife and fish habitat management.—The Committee recommends an appropriation of $50,117,000, an increase of $12,193,000 over the budget.

The allowance includes an increase of $350,000 for fish and wildlife habitat improvement projects, including endangered species work as appropriate, in the Monongahela NF.

The allowance also includes an increase of $265,000 for operating costs for major waterfowl projects, including green tree reservoirs.

Also included in the allowance is an increase of $2,500,000 for the challenge grant program; $400,000 to restore resident fish habitat improvements to the base level; and $2,500,000 to restore the anadromous fish habitat program to the base level. It is the Committee's intent that wildlife challenge grants may be made to groups or organizations without this being regarded as a procurement action. No competitive bidding is to be required in selecting grant recipients and awarding challenge grants.

The allowance provides $1,000,000 in support of the Forest Service's fisheries improvement initiative.

The Committee recommends an increase of $2,500,000 for threatened and endangered species and an additional $2,000,000 for spotted owl inventorying and monitoring, to be coordinated with BLM and others.

The Committee recommends an increase of $228,000 for anadromous fish improvement projects in the Green Mountain NF, VT.

The allowance includes $700,000 to complete direct fish habitat improvement projects in the South Fork of the Salmon River, $500,000 of which is to be provided from available funds. The Committee also recommends an increase of $250,000 for restoration of steelhead and chinook salmon runs in the Gravey Creek drainage of the Clearwater National Forest.

Range activities.—The Committee recommends an appropriation of $28,405,000, an increase of $1,526,000 from the budget.

The allowance includes an increase of $1,000,000 for range improvements and an increase of $26,000 for wild horses and burros. The recommendation also includes $500,000 for noxious weed control.

Soil and water management.—The Committee recommends an appropriation of $36,665,000, an increase of $2,736,000 above the budget.

The Committee has included $136,000 for mine rehabilitation work in the Monongahela NF, WV. The allowance also includes $400,000, within available funding, for water quality monitoring in the Bull Run watershed, Oregon. The Service shall undertake monitoring cooperatively with the city of Portland and should reach an appropriate division of responsibility between the city and the Service.

The allowance also includes increases of $1,200,000 for improvements and $1,400,000 for inventories.

General administration.—The Committee recommends an appropriation of $272,581,000, the same as the budget.

The Committee directs the Service to consider the need for, and the location of, a new district ranger office in White Sulfur Springs, WV, in the Monongahela NF.

The Committee is recommending bill language concerning the boundary of the Cranberry Wilderness Area in the Monongahela NF, WV. The current boundary of the Cranberry Wilderness is to be revised to exclude less than 5 acres on the north fork of the Cranberry Wilderness to accommodate a liming demonstration project designed to improve fish habitat and water quality.

Included in the allowance are sufficient funds to limit the amount spent on the Washington office cost in support of the RPA to the 1987 level.

Within the allowance provided, the Service is to undertake a study of the wildlife, plant, and other features of the new addition to the Monongahela NF, WV, known as the Mower Tract.

Within the allowance provided is sufficient funds to administer the Columbia River Gorge National Scenic Area.

The Committee has included bill language to establish a representation account for the Chief, Forest Service, U.S. Department of Agriculture. The Committee expects the Forest Service to provide semiannual reports on the use of these funds.

The Committee has included bill language providing an effective date of obligation for funds available from the Tongass Timber Supply Fund.

CONSTRUCTION

1987 appropriation	$261,736,000
1988 budget estimate	221,543,000
House allowance	200,914,000
Committee recommendation	215,519,000

The Committee recommends an appropriation of $215,519,000, a decrease of $6,024,000 from the budget and an increase of $14,605,000 over the House.

	Budget estimate	Committee recommendation	Change
Facilities	$15,894,000	$23,410,000	+$7,516,000
Roads and trails:			
Direct road construction	198,625,000	178,085,000	-20,540,000
Trail construction	7,024,000	14,024,000	+7,000,000
Total, construction	221,543,000	215,519,000	-6,024,000
Timber purchaser credit roads funds	(117,799,000)	(117,799,000)	

Facilities.—The Committee recommends an appropriation of $23,410,000, an increase of $7,516,000 from the budget estimate.

The following projects are included in the Committee's recommendation:

Project	*Amount*
Monongahela NF, WV	$466,000
Ravens Cliff, VA (picnic grounds and shelters)	100,000
Ketchikan, AK (planning visitor center)	250,000
Coeur d'Alene National Forest, ID	6,600,000
Hells Canyon National Recreation Area, OR (interpretive displays)	100,000
Total	7,516,000

The Committee recommends $6,400,000 to the appropriate entity in the city of Kellogg, ID, for construction of a gondola on the Coeur d'Alene National Forest. It is the Committee's understanding that this is one-half of the total cost of the project and bill language has been included requiring the remaining $6,400,000 to come from other sources.

The Committee directs the Forest Service to proceed with all necessary land exchanges and has provided an additional $200,000 for that purpose. The Committee suggests that the Forest Service consult and utilize other Federal agencies knowledgable of the project.

Roads.—The Committee recommends an appropriation of $178,085,000, a decrease of $20,540,000 from the budget.

Included in the allowance is an increase above the budget for the following projects:

Project	*Amount*
Tonto NF, AZ: Complete Sheep Bridge construction	$470,000
Coconino NF, AZ: Snow Bowl Road (bill language is included)	(3,800,000)
Mount St. Helens National Scenic Area	1,390,000
Hell Canyon National Recreation Area (includes Hat Point Road)	500,000
Total	2,360,000

The Committee recommends a road construction program of $178,085,000. Of this amount, $145,000,000 is for roads in support of timber sales. This program is sufficient to provide for the timber sale program provided and the Committee understands that this is a program sustainable in future years if so provided.

Of the amount included in the budget estimate, a reduction of $13,500,000 is proposed for transfer to the "Trail maintenance" account. This savings is possible because of the large increase in the volume of salvage sales added in the Committee's recommended timber sales program.

The allowance retains all budgeted costs for the purchaser credit and purchaser elect program, and for all general purpose and recreation roads.

The allowance includes sufficient funds for the purchaser credit and purchaser elect road construction, and for forest road program support to the purchaser credit and purchaser elect program, to assure a 1988 timber sales program of 400 million board feet in region 3.

The Committee understands that the budget estimate included about $42,000,000 for the cost of direct road construction and road reconstruction activities. The Committee further understands that the allowance provided herein will have the effect of reducing that amount by $12,000,000, to $30,000,000.

The Committee remains concerned, however, about the implications of a reduction in the base program funds which is made possible by the temporary increase in the amount of salvage timber sales. Therefore, the Committee intends to use the fiscal year 1988 base funding level in support of the timber road program for future calculation of out-year sustainability. Otherwise, future year appropriations for roads in support of comparable timber sales programs, will appear to consist of large increases.

The Committee has included bill language making an advance appropriation of $166,000,000 for forest roads in support of timber sales, to become available in fiscal year 1989.

The Committee is aware that there are continuing and increasing excess cost imbalances that have developed in the industry/Forest Service Cooperative Road Program. The Committee has heard from both the Forest Service and cost-share cooperators about excess imbalances that are unlikely to be repaid due to changed conditions brought about by land withdrawals, or delays and cancellations of timber sales offering, or are from old supplements that did not provide for cash payment at a later date, and are more than 5 years old. The Committee directs the Forest Service, after consultation with its cost-share cooperators, to report to Congress by March 1, 1988, on those excess cost imbalances where new authority or funding are necessary to assure repayment.

Due to the extraordinary volume of salvage available, the Committee recommends an increase of $40,000,000 for the Timber Salvage Sale Fund [TSSF]. Bill language is included to that effect. This includes a transfer of $9,400,000 to the TSSF for support costs previously appropriated in the "Construction" account.

Trails.—The Committee recommends an appropriation of $14,024,000, an increase of $7,000,000 over the budget.

The following projects are included in the Committee's recommendation:

Project	*Amount*
Monongahela NF, WV	$343,000
Mount St. Helens National Scenic Area	657,000
High priority trails projects	6,000,000
Total	7,000,000

The Committee allowance includes $6,000,000 for high priority trails construction projects. The Forest Service is encouraged to seek matching funds, similar to the other challenge grant programs, to achieve the most increase in trail miles constructed.

LAND ACQUISITION

1987 appropriation	$52,236,000
1988 budget estimate	3,907,000
House allowance	36,327,000
Committee recommendation	49,313,000

The Committee recommends an appropriation of $49,313,000, an increase of $45,406,000 over the budget and an increase of $12,986,000 from the House allowance.

The Committee recommends the following projects:

FOREST SERVICE

Project	1988 budget	1988 House	1988 Senate
Acquisition management	$3,907,000	$3,907,000	$4,000,000
Appalachian Trail		1,500,000	1,500,000
Arapaho National Recreation Area, CO (Equalization-Double A Bar Ranch)		250,000	250,000
Columbia River Gorge, OR and WA		4,670,000	4,670,000
Haida Native Corp., AK		11,000,000	11,000,000
Lake Tahoe, CA and NV		7,000,000	7,000,000

FOREST SERVICE—Continued

Project	1988 budget	1988 House	1988 Senate
Mendocino National Forest, CA (Buck Mountain Ranch)			$800,000
Monongahela National Forest, WV (Mower tract)			8,000,000
Toiyabe National Forest, CA (Hope Valley)			1,700,000
Sequoia National Forest, CA (Kern Plateau)			2,000,000
Rapid River Wild and Scenic River (Gotzinger Ranch)			675,000
Jefferson National Forest, VA (Beartown Wilderness)			218,000
Nantahala National Forest, NC (Panthertown)		$6,000,000	6,000,000
Wayne National Forest, OH		2,000,000	
Inholdings (composites, et cetera)			1,000,000
Spruce Knob-Seneca Rocks National Recreation Area, WV			500,000
Total	$3,907,000	36,327,000	49,313,000

Within the funds available to the Forest Service for acquisition of inholdings and composites, $520,000 is to be available for fee acquisition of the Wheeler Creek inholding in the Admiralty Island National Monument, AK. The Committee understands that an exchange is not feasible in this instance and encourages the Service to proceed directly with fee acquisition.

Funds provided for land acquisition within the Columbia River Gorge National Scenic Area are available for land acquisition in Washington and in the Gifford Pinchot National Forest and the Mount Hood National Forest, OR. The Service should make every effort to provide for acquisition through exchange or lease-back agreements prior to considering outright purchases, and should give highest priority to hardship cases and parcels of unique or critical interest. However, because some parcels are critical to effective implementation and management of the Columbia River Gorge National Scenic Area legislation, such purchase agreement shall be processed and completed in a timely manner. The Committee notes that funds were provided last year for completion of several projects within the boundaries of the NSA held by the Trust for Public Land. Only a few of the projects have been completed to date and should be given highest priority.

The Committee continues to be concerned with the reluctance of the Department of Agriculture to move aggressively to complete land acquisition for the Appalachian Trail. Failure to use whatever authority necessary to acquire the more difficult of the remaining tracts has jeopardized the recreational and scenic integrity of the trail corridor.

The Committee is particularly concerned about the delay in the acquisition of the 200-acre Peake Tract in the Pisgah National Forest. The Forest Service has negotiated unsuccessfully for this high-priority tract since the mid-1970's. Last year, the Committee directed the Forest Service to take whatever action was necessary to acquire this property. Continued delay in the acquisition of the entire tract has led to confrontations between the landowners and trail hikers, and unsafe hiking conditions along the trail. The Committee believes that acquisition of the en-

tire tract should be pursued expeditiously, and is possible within funds available for the Appalachian Trail.

For the past 2 years the Committee has expressed support for the acquisition of the Mirror Lake property in Woodstock, NH. This acquisition is essential in order to protect the lake, which has been for the past 25 years a key component of the Hubbard Brook Experimental Forest's world-renowned ecosystem study, and is the site of the longest continuous precipitation/lake chemistry monitoring on the continent. Development on the shores of Mirror Lake could undo decades of priceless research.

The Committee urges the Forest Service to proceed expeditiously with the purchase of this important property, the acquisition of which has been delayed by an attempt to include a land exchange component in the acquisition arrangements. Although land exchanges may be appropriate in other cases, the Committee is of the opinion that continued pursuit of a land exchange for this particular acquisition will cause further unacceptable delay. Therefore, the property should be acquired by means of a conventional cash purchase, using previously appropriated funds.

TIMBER ROADS, PURCHASER ELECTION, FOREST SERVICE

(RESCISSION)

The Committee understands that funds provided for the construction of purchaser elect roads are in excess of need and has recommended bill language recommending a rescission of $75,000,000.

TIMBER SALVAGE SALES

The Committee has recommended an additional $40,000,000 for design, engineering, and supervision of construction of roads for salvage timber sales and for sale preparation and supervision of harvesting of such timber, pursuant to section 14(h) of Public Law 94–588. This will permit the Forest Service to accommodate the salvage program provided for in response to the extraordinary fire damages of this year. The Committee has also included bill language clarifying that salvage sales receipts generated by this increase will be counted as income for the purposes of the 25-percent fund payments.

OPERATION AND MAINTENANCE OF RECREATION FACILITIES

1987 appropriation	
1988 budget estimate	$52,000,000
House allowance	
Committee recommendation	

The Committee recommends no funding for this new account. The Forest Service proposed that $52,000,000 be provided from the Land and Water Conservation Fund for operation of Forest Service recreation programs, pending enactment of fee legislation. Since the proposed legislation has not been enacted, the Committee has deleted this

account and restored the money under the "National Forest System" account.

ACQUISITION OF LANDS FOR NATIONAL FORESTS, SPECIAL ACTS

1987 appropriation	$966,000
1988 budget estimate	966,000
House allowance	966,000
Committee recommendation	966,000

The Committee recommends an appropriation of $966,000, the same as the budget and the House allowance.

ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

1987 appropriation	$895,000
1988 budget estimate	990,000
House allowance	990,000
Committee recommendation	990,000

The Committee recommends an appropriation of $990,000, the same as the budget and the House allowance.

RANGE BETTERMENT FUND

(Special Fund, Indefinite)

1987 appropriation	$3,644,000
1988 budget estimate	3,750,000
House allowance	3,750,000
Committee recommendation	3,750,000

The Committee recommends an appropriation of $3,750,000, the same as the budget estimate and the House allowance.

MISCELLANEOUS TRUST FUNDS

1987 appropriation	$90,000
1988 budget estimate	90,000
House allowance	90,000
Committee recommendation	90,000

The Committee recommends an appropriation of $90,000, the same as the budget estimate and the House allowance.

DEPARTMENT OF ENERGY

CLEAN COAL TECHNOLOGY

1987 appropriation	
1988 budget estimate	$350,000,000
House allowance	50,000,000
Committee recommendation	350,000,000

The Committee recommends an appropriation of $350,000,000, the same as the budget estimate and an increase of $300,000,000 above the House allowance. The Committee has also recommended an advance appropriation of $500,000,000 for fiscal year 1989, the same as the budget estimate for that year and, again, an increase of $300,000,000

over the House allowance. The Committee has not, at this time, recommended an advance appropriation for fiscal year 1990 which is a decrease of $500,000,000 below the budget estimate and $100,000,000 below the House allowance. Neither the Committee nor the House would provide, at this time, $500,000,000 by advance appropriation for fiscal year 1991 and for 1992 as requested by the administration. The Committee does expect to consider and fully appropriate these funds in a subsequent appropriation bill.

A table detailing the budget estimates and the recommendations for the multiyear program is provided below:

Fiscal year	Budget estimate	House allowance	Committee recommendation
1988	$350,000,000	$50,000,000	$350,000,000
1989	500,000,000	200,000,000	500,000,000
1990	500,000,000	100,000,000	
1991	500,000,000		
1992	500,000,000		
Total	2,350,000,000	350,000,000	850,000,000

The Committee recommendation provides for a single general request for proposals to be issued for emerging clean coal technologies. This request for proposals would constitute the second such request for cost-shared clean coal technology demonstration projects to be solicited by the Department of Energy pursuant to the authorities provided under the Federal Nonnuclear Energy Research and Development Act of 1974 (Public Law 93–577).

The appropriations recommended by the Committee are consistent with amounts requested for fiscal years 1988 and 1989 by the President in his amended budget to the Congress. Further, in late March 1987, the Secretary of Energy announced that the DOE would be prepared to issue a single solicitation for additional clean coal technology projects if appropriations for fiscal years 1988 and 1989, as requested, were made available. The Committee agrees with the announcement made by the administration for solicitation of additional cost-shared projects and also wishes to express support for the need to fulfill the commitment made by the President to the Government of Canada to undertake a joint United States Government/industry multiyear effort to demonstrate innovative clean coal technologies. The Committee joins the House in recommending that the general request for proposals be issued within 60 days of enactment of this act. Proposals are due no later than 90 days after issuance of the request for proposals and the Secretary of Energy must make project selections no later than 120 days after receipt of proposals.

The Committee intends that the majority of appropriations made available for fiscal years 1988 and 1989 be awarded to projects proposing to demonstrate emerging clean coal technologies capable of retrofitting or repowering existing facilities. The Committee also intends that funds be made available to assist in the demonstration of clean coal

technologies in industrial markets as well as applications of these technologies in new facilities. The Secretary may award up to one quarter of the appropriated funds for demonstration of new, stand alone, applications.

The Committee is aware that various projections of electricity growth conclude that the Nation will require greater amounts of new electrical capacity than currently planned by as much as 100,000 megawatts before the end of this century. Given the projected cost advantages and conversion efficiencies of new clean coal technologies and the projected need for new, more efficient capacity which can be constructed or fabricated in shorter periods of time and in smaller, but economical, increments, the Committee believes that it is important that these technologies be available for use in new applications as soon as possible.

In January 1987, industry submitted 139 statements of interest identifying clean coal technology projects in 31 States at a total projected cost in excess of $5,000,000,000 in response to a congressionally directed solicitation conducted by DOE. Clearly there is more than adequate private sector interest in clean coal technology development to justify the single $850,000,000 solicitation which the Committee is recommending.

The Committee expects the Secretary to select projects that assure the demonstration of a diversity of technologies; the purpose of the program is to seek to accelerate the development of a number of emerging clean coal technologies. The Secretary should not confine project locations to any one region of the country but should endeavor to assist those projects that are judged to be most qualified. Based on testimony provided from several sources, the Committee understands that the satisfactory demonstration of a particular technology may require the replication and operation of multiple plants. Where similar technologies are selected, succeeding projects are likely to entail less risk to the participants in the project and should require lesser amounts of Federal financing assistance as the technology reaches greater commercial maturity.

In selecting projects, the Committee intends for the Secretary to consider:

1. The projected efficiency and cost effectiveness (including operation and capital costs) of the technology, in its widespread commercial application for the purpose of—

   (a) energy production; and

   (b) reduction of atmospheric emissions and liquid effluent and solid waste.

2. The degree, if any, to which the particular technology will effectively reduce atmospheric emissions both of sulfur dioxide and oxides of nitrogen.

3. The extent to which the technology has the potential to be employed at a large number of existing facilities, particularly those facilities which, because of size and location, may contribute to interstate or international pollution.

4. The extent to which the technology can be employed to retrofit or repower existing facilities currently dependent on high-sulfur coal.

5. The extent to which the technology will expand the availability of more cost-effective technologies for air emission control in terms of cost per ton of sulfur and/or nitrogen oxide emissions removed.

The Committee expects that the cost-sharing guidelines with regard to equipment, as set forth in the first solicitation, will be followed in this solicitation for clean coal technology projects. Further, the Committee intends that the Government shall be repaid, up to the Government's contribution in a selected project, if sufficient revenue sources are available as a result of the demonstration undertaken. It is not the intent of the Committee that repayment be obtained from revenues generated by a utility-sponsored demonstration project unless appropriate ratemaking authorities specifically have authorized the recovery of the Government's contribution. However, the commercial sale, lease, manufacture, licensing, or use of the technology demonstrated are appropriate sources of funds for repayment so long as the Secretary determines that such recovery does not place the participant of the selected project at a competitive disadvantage in domestic or international markets.

Program direction.—For clean coal technology program administration, the Committee directs that the Department allocate $18,512,000 from the fiscal year 1988 appropriation of $350,000,000. These funds are to be used in support of a program solicitation, project selections, contract negotiations, necessary environmental analysis, and for salaries and expenses of the 58 FTE's associated with this second clean coal technology solicitation. Funding in the amount of $9,570,000 for the 30 FTE's presently on board to support the first solicitation shall be provided from unexpended balances of funds appropriated under this heading in Public Law 99–190. Language requiring the filling of positions allocated for administration of the Clean Coal Program has been included in the bill.

FOSSIL ENERGY RESEARCH AND DEVELOPMENT

(INCLUDING TRANSFER OF FUNDS)

1987 appropriation	$295,866,000
1988 budget estimate	149,900,000
House allowance	345,394,000
Committee recommendation	281,390,000

The Committee recommends an appropriation of $281,390,000, an increase of $131,490,000 above the budget estimate and a decrease of $64,004,000 from the House allowance. The Committee recommendations compared to the budget estimates are shown in the following table:

	Budget estimate	Committee recommendation	Change
Coal:			
Control technology and coal preparation:			
Coal preparation and analysis	$10,452,000	$14,470,000	+ $3,988,000
Flue gas cleanup	11,830,000	13,430,000	+ 1,600,000
Gas stream cleanup	4,905,000	10,005,000	+ 5,100,000
Waste management technology	1,383,000	1,508,000	+ 125,000
Subtotal	28,600,000	39,413,000	+ 10,813,000
Advanced research and technology development	25,300,000	31,650,000	+ 6,350,000
Coal liquefaction:			
Advanced research	2,990,000	6,990,000	+ 4,000,000
Direct liquefaction	2,990,000	12,410,000	+ 9,420,000
Indirect liquefaction	2,530,000	2,530,000	
Support studies and engineering evaluations	990,000	990,000	
Subtotal	9,500,000	22,920,000	+ 13,420,000
Combustion systems:			
Atmospheric fluidized beds	1,600,000	2,500,000	+ 900,000
Pressurized fluidized beds	6,626,000	7,826,000	+ 1,200,000
Advanced combustion technology	2,474,000	2,474,000	
Alternative fuel utilization	3,300,000	3,682,000	+ 382,000
EPA LIMB demonstration	5,000,000	5,000,000	
Subtotal	19,000,000	21,482,000	+ 2,482,000
Fuel cells:			
Phosphoric acid systems		4,300,000	+ 4,300,000
Molten carbonate systems	3,200,000	9,300,000	+ 6,100,000
Advanced concepts	2,000,000	7,000,000	+ 5,000,000
Subtotal	5,200,000	20,600,000	+ 15,400,000
Heat engines and heat recovery	8,300,000	21,050,000	+ 12,750,000
Underground coal gasification		2,825,000	+ 2,825,000
Magnetohydrodynamics		35,000,000	+ 35,000,000
Surface coal gasification:			
Advanced research	640,000	2,840,000	+ 2,200,000
Systems for power production	1,500,000	10,630,000	+ 9,130,000
Systems for industrial fuel production	1,000,000	1,400,000	+ 400,000
Systems for synthesis gas production	1,160,000	2,005,000	+ 845,000
Systems for coproducts production	1,000,000	6,000,000	+ 5,000,000
Great Plains gasification project	500,000	500,000	
Subtotal	5,800,000	23,375,000	+ 17,575,000
Subtotal, coal	101,700,000	218,315,000	+ 116,615,000
Petroleum:			
Advanced process technology:			
Advanced exploratory research	1,583,000	3,416,000	+ 1,833,000
Arctic and offshore research	417,000	417,000	
Subtotal	2,000,000	3,833,000	+ 1,833,000

	Budget estimate	Committee recommendation	Change
Enhanced oil recovery:			
Heavy oil	$2,100,000	$3,700,000	+$1,600,000
Light oil	7,200,000	9,850,000	+2,650,000
Tar sands		2,700,000	+2,700,000
Pilot venture program		2,500,000	+2,500,000
Subtotal	9,300,000	18,750,000	+9,450,000
Oil shale	955,000	11,455,000	+10,500,000
Subtotal, petroleum	12,255,000	34,038,000	+21,783,000
Gas: Unconventional gas recovery	1,600,000	12,350,000	+10,750,000
General plant projects		1,750,000	+1,750,000
Equipment not related to construction	480,000	480,000	
Cooperative agreements:			
UNDERC		(4,300,000)	(+4,300,000)
WRI		(4,658,000)	(+4,658,000)
Headquarters program direction	9,835,000	13,765,000	+3,930,000
Energy Technology Center program direction	25,400,000	42,096,000	+16,696,000
Use of prior-year deferrals	-5,600,000	-1,700,000	+3,900,000
Transfer from energy security reserve	-500,000	-83,394,000	-83,394,000
Employment floors		7,460,000	+7,460,000
Federal inspector, Alaska gas pipeline	230,000	230,000	
Cooperative R&D venture pools	4,500,000	(5,000,000)	(+500,000)
Facilities		36,000,000	+36,000,000
Total, fossil energy research and development	149,900,000	281,390,000	+131,490,000

Control technology and coal preparation.—For coal preparation and analysis, the Committee recommends an increase of $3,988,000. The increase includes $1,075,000 to initiate benchscale concepts of advanced physical fine coal cleaning, $1,140,000, $1,500,000, and $273,000 to continue coal preparation research through fiscal year 1988 at Ames National Laboratory, Southern Illinois University, and the University of North Dakota Energy Research Center [UNDERC] respectively. Within available funds not otherwise earmarked, the Committee recommends $2,150,000 for an Otisca fuel industrial boiler demonstration with 60 percent private sector cost sharing and full repayment of Federal funds.

For flue gas cleanup, an increase of $1,600,000 is recommended including $1,400,000 to restore the original request for research on boilers at a scale less than 50,000 pounds per hour and an additional $200,000 for UNDERC. Also, in agreement with the House, $1,750,000 requested for advanced separation technology is redirected to advanced NO_x/SO_x removal concepts.

For gas stream cleanup, the Committee recommends an increase of $5,100,000. The increase provides the following additional amounts: $1,700,000 to complete construction of the subpilot scale turbine particulate control test facility, $1,300,000 for sulfur and alkali control, $2,000,000 to restore the original budget request for research in alkali and trace chemical research, and $100,000 for UNDERC.

In waste management an additional $125,000 is provided for UNDERC.

Advanced research and technology development.—In direct utilization, an additional $3,280,000 is provided for the following increases: $1,300,000 for technology base development supporting combustion, contaminant behavior, and hot gas cleanup for heat engines and fluidized beds, $450,000 to initiate fundamental studies of NO_x/SO_x separation, $700,000 to restore the original budget levels, and $830,000 for UNDERC.

An additional $720,000 is provided for materials research in ceramics and other high-temperature, corrosion resistant materials.

The components subactivity has been increased by $680,000 for multiphase flow research.

The Committee recommends an increase of $600,000 for environmental activities. The increase is provided for more thorough economic and environmental analyses of the impacts of coal utilization.

Technical and economic analysis has been reduced by $700,000 since all but the most generic studies should be conducted within the specific technology areas.

For similar reasons, in agreement with the House, $600,000 has been eliminated for technology base synthesis.

Instrumentation funding has been increased by $470,000 to restore the current level which is required to support subsequent technology demonstrations.

Within available funds for advanced research and technology development, $800,000 is for bioprocessing research at the Idaho National Engineering Laboratory.

The university coal research program has also been funded at the current level with an increase of $1,900,000.

The Committee is concerned that many of the activities justified under the advanced research and technology development program are not generic in nature and could readily be associated with specific technologies. Redistributing such funds, where appropriate, to a specific technology area would provide a more accurate record of the total resources spent on combustion systems, for example. In order to avoid complicated comparison with the House action, the recommendations herein have been reported in the traditional format. However, the Department is directed to more narrowly define the AR&TD request in the fiscal year 1989 budget justification.

Coal liquefaction.—For advanced research, an increase of $4,000,000 is recommended of which $1,500,000 is to restore the base program including UNDERC at $310,000, and $2,500,000 is to continue the Consortium for Fossil Fuel Liquefaction Science.

The Committee recommends an increase of $9,420,000 for direct liquefaction which includes $7,000,000 for continued operation of the Wilsonville pilot plant, $400,000 for UNDERC, $1,520,000 to restore the base research level including benchscale coprocessing work, and $500,000 to initiate a benchscale two stage catalytic low severity project.

Combustions systems.—An increase of $900,000 is recommended for atmospheric fluidized bed combustion research consisting of $300,000 for advanced concepts, $400,000 for equipment research for unique systems, and $200,000 for UNDERC.

For pressurized fluidized bed combustion, an increase of $1,200,000 is included of which $300,000 is for UNDERC, $500,000 is for testing coal injection and control systems at Grimethorpe, and $400,000 is to restore the President's original request level.

An increase of $382,000 is included for alternative fuels of which $182,000 is for UNDERC and the remainder restores the preamendment request level.

Fuel cells.—The Committee recommends an increase of $4,300,000 for phosphoric acid fuel cell research and development of which $1,000,000 is to complete the 200 kilowatt onsite program; $1,200,000 for a generic program designed to enhanced the cost, operational capability, and efficiency of industrial-scale systems; $1,100,000 together with necessary unobligated balances, to fully complete the 25 kilowatt dielectric-cooled system; and $1,000,000 for configuraton "B" of the utility-scale 11 MW system. The Committee has serious concerns about the commercial potential of utility-scale phosphoric acid systems in view of the weak response to the industry's commercialization efforts over the last 3 years. Not one domestic sale has occurred to date. The Department should report to the Committee by January 1, 1988, on the outlook for future utility deployment, detailing known utility interest in this country and abroad; the barriers to commercialization, both technical and economic; and the international implications of no future Federal funding for this program.

For research on molten carbonate fuel cells, the Committee has added $6,100,000 to the request level of $3,200,000 and directs that some $5,000,000, of funds set aside for the PRDA which was canceled, be made available for a total program level of $14,300,000 to continue research programs with three present contractors at a pace equivalent to that assumed in the PRDA but with negotiated project redirections, as appropriate. Should the Department require additional funding to maintain an aggressive research program for all three contractors, the Committee expects a reprogramming to be submitted promptly for the balance. The Committee also expects the Department to reissue a molten carbonate fuel cell PRDA at the earliest possible date, but in no case later than August 1, 1989.

The Committee recommends an additional $5,000,000 for advanced concepts, of which $1,000,000 is for monolithic fuel cell development.

Heat engines.—The Committee recommends an increase of $12,750,000, of which $7,500,000 is to continue four coal-fueled gas turbines systems to proof-of-concept, and $5,250,000 is for cost-shared testing of coal-fueled diesel engine systems. Within these funds $350,000 is to be directed to UNDERC.

Underground coal gasification.—An increase of $2,825,000 is recommended for UCG, of which $900,000 shall be directed to the Western Research Institute [WRI].

Magnetohydrodynamics.—The Committee concurs with the House increase of $35,000,000 for magnetohydrodynamics research, and urges the Department to take every possible action, including a reprogramming of funds, if appropriate, to accelerate the long-lead procurement of major hardware items now underway. Early delivery of these components could shorten the proof-of-concept program, thereby saving base program operating dollars at a later date. The Committee notes that it is not too early for the Department to review other possible uses for the component development and integration unit and the coal fired flow facility once the proof-of-concept program is completed in the early 1990's.

Surface coal gasification.—The Committee recommends an increase of $2,200,000 for advanced reseach, including $185,000 for UNDERC, to restore the fiscal year 1987 funding level.

For power production, the recommended increase of $9,130,000 includes $2,000,000 for final hot gas cleanup research, assuming the Kellogg project successfully completes clean coal project negotiations this month; $2,600,000 for the Schnectady gasifier and midtemperature hot gas cleanup system; $2,830,000 for gas cleanup research on the Texaco gasifier at temperatures exceeding 1600 °F; and $1,700,000 is for novel contaminant control systems.

For industrial fuel gas, $400,000 is provided for lower cost oxygen systems.

In synthesis gas production, the increase of $845,000 is for UNDERC.

The Committee recommends an increase of $5,000,000 for coproducts consisting of $4,500,000 for expanded mild gasification research including parametric yield-quality studies and advanced processes, and $500,000 for continued high density fuel research.

Advanced process technology.—The Committee recommends an increase of $1,833,000 for advance processes for petroleum to restore the R&D base funding level. Included within the increase is $400,000 for crosscutting research at NIPER, $1,200,000 for extraction and advanced instrumentation, and $233,000 for WRI.

Enhanced oil recovery.—The Committee has added $6,950,000, of which $1,600,000 is for cooperative tests in declining fields and reservoir characterization research associated with heavy oil; $2,650,000 for light oil, including $1,000,000 for reservoir characterization, $400,000 for microbial techniques, $1,000,000 for a gas miscible test in a declining field, and $250,000 for a cost-shared CO_2 injection project conducted by Louisiana State University; and $2,700,000 for tar sands, of which $500,000 is for Sol-vex and the balance is to augment the fiscal year 1987 base program with university research on southern and western tar sands, including $1,100,000 for WRI. The Committee has also provided $2,500,000 for a pilot venture program with high levels of costsharing from industry on projects of mutual interest.

Oil shale.—The Committee does not recommend abandoning Federal support for oil shale as proposed by the administration and has added

$10,500,000 for a continued research program intended to focus on eastern and western resources and technologies in a balanced manner. Of the increase, $2,425,000 is for WRI, $2,500,000 is for basic research, $1,000,000 for extraction research at the Idaho National Engineering Laboratory, and $1,500,000 is for research on hot solids transportation and processing. The remaining funds are to continue the fiscal year 1987 base research program.

Unconventional gas recovery.—The Committee recommends an increase of $10,750,000 for unconventional gas recovery consisting of $3,000,000 for western tight sands including completion of the multiwell experiment data analysis; $2,500,000 for a pilot venture program in projects of mutual interest with the private sector that have high levels of cost sharing. The Committee also recommends $500,000 to initiate a program of seminars, sponsored by universities and others, to transfer oil and gas technology to the private sector, especially independent producers.

The Department is directed to establish a field office of not less than 6 FTE's co-located with the Strategic Petroleum Reserve's project management office in Metarie, LA. This field office is intended to provide industry greater access to the Department's technical staff on oil and gas research. The proximity of this office to the New Orleans International Airport will facilitate this access compared to other, more remote, locations operated by the Department. Co-location with the Strategic Petroleum Reserve's project management office at Metarie will permit administrative services to be provided to this field office on a reimbursable basis. These positions are to continue to report to the appropriate lead center.

Geosciences.—The Committee is encouraged by the steps recently announced by the DOE to establish an Office of Geoscience Research and a Hydrocarbon Geoscience Research Coordinating Committee which report directly to the Assistant Secretary for Fossil Energy. There has been considerable discussion about consolidation of line functions for oil and gas within the geoscience office. The Department should consider the pros and cons of such a consolidation and report on its findings to the Committee within 90 days.

Facilities.—The Committee recommends a total of $36,000,000 for construction of fossil energy research facilities. The recommendation includes $12,000,000 for construction of laboratory and support facilities building B–26, $15,000,000 for cost-shared construction of a national research center for coal and energy, and $9,000,000 for cost-shared completion of an energy center at the University of Oklahoma in Norman, OK.

Offsets.—The Committee has included bill language which would, in part, offset the fossil energy appropriation requirement by transferring $21,394,000 from fees paid into, but not needed for, the "Alternative fuels loan guarantee fee" account within the energy security reserve, and $62,000,000 in excess balances in the energy security reserve. The fee account presently contains moneys paid by sponsors of coal dem-

onstration projects as a requirement for securing Federal loan guarantees and other assistance under section 19 of the Federal Nonnuclear Research and Development Act of 1974, as amended (42 U.S.C. 5919). The Department of Energy indicates that these funds are not needed for the future monitoring of these facilities and accounts. The Committee recommends the use of $62,000,000 in funds presently in the energy security reserve and previously set aside to guarantee Union Oil Co.'s loan to construct an atmospheric fluidized bed processing facility for oil shale. As the company has decided not to proceed with the construction of this facility, the funds previously committed in support of the loan guarantee are no longer needed.

The Committee has deleted House bill language which would make funds originally appropriated for the Kilngas project available for other purposes. These funds will be available to the project for 1 more year.

NAVAL PETROLEUM AND OIL SHALE RESERVES

1987 appropriation	$122,177,000
1988 budget estimate	159,700,000
House allowance	159,700,000
Committee recommendation	159,700,000

The Committee recommends an appropriation of $159,700,000, the same as the House allowance and the budget estimate. A comparison of the Committee recommendation and the budget estimate is shown in the following table:

	Budget estimate	Committee recommendation	Change
Naval petroleum reserves:			
NPR-1 and -2:			
Operation and maintenance	$111,071,000	$111,071,000	
Development drilling	18,704,000	18,704,000	
Exploration drilling			
Development facilities	20,480,000	20,480,000	
Subtotal, NPR-1 and -2	150,255,000	150,255,000	
NPR-3:			
Operation and maintenance	13,166,000	13,166,000	
Development drilling	4,176,000	4,176,000	
Development facilities	4,398,000	4,398,000	
Subtotal, NPR-3	21,740,000	21,740,000	
Total, naval petroleum reserves	171,995,000	171,995,000	
Naval oil shale reserve:			
NOSR-1	80,000	80,000	
NOSR-3	130,000	130,000	
Subtotal, naval oil shale reserves	210,000	210,000	

	Budget estimate	Committee recommendation	Change
Program direction			
Headquarters	$1,700,000	$1,700,000	
NPR-1 and -2	3,000,000	3,000,000	
NPR-3	795,000	795,000	
Subtotal, program direction	5,495,000	5,495,000	
Use of prior year balances	-18,000,000	-18,000,000	
Total, naval petroleum and oil shale reserves	159,700,000	159,700,000	

Consistent with the congressional position last year, the Committee rejects the administration's proposal to sell the naval petroleum reserves. While the Committee has not taken a position specifically opposed to privatizing the reserves, in view of the continued softness in oil markets the reserves would likely be undervalued during any near-term sale. Furthermore, few companies are expected to be in a position at this time to bid aggressively to purchase this valuable Federal asset. Actions by the Department to continue to review the feasibility and possible structure of such a sale may continue within available funds, up to $250,000.

The Committee has included bill language that would exempt natural gas liquids from the minimun price requirement for petroleum produced from the naval petroleum reserves. This language is designed to eliminate a potential situation under current law that could require the Department to shut-in the reserves in the event that no bidders were willing to pay the minimum posted price for some ancillary product to oil and gas production. Such a shut-in could cause damage to the reservoirs and would eliminate more than $800,000,000 in total annual revenues from the naval petroleum reserves.

ENERGY CONSERVATION

1987 appropriation	$233,612,000
1988 budget estimate	86,090,000
House allowance	326,114,000
Committee recommendation	335,824,000

The Committee recommends an appropriation of $335,824,000, an increase of $249,734,000 above the budget estimate and an increase of $9,710,000 above the House allowance. A comparison of the Committee recommendations and the budget estimates is shown on the following table:

	Budget estimate	Committee recommendation	Change
Buildings and community systems:			
Building systems	$3,600,000	$12,700,000	+ $9,100,000
Community systems		4,200,000	+ 4,200,000
Technology and consumer products	4,400,000	11,500,000	+ 7,100,000
Analysis and technology transfer	1,000,000	4,600,000	+ 3,600,000
Appliance standards	1,800,000	1,800,000	
Federal Energy Management Program	1,000,000	1,000,000	
Residential conservation service			
Capital equipment	278,000	1,028,000	+ 750,000
Program direction	2,500,000	3,096,000	+ 596,000
Subtotal, buildings and community services	14,578,000	39,924,000	+ 25,346,000
Industrial:			
Waste energy reduction	7,821,000	10,719,000	+ 2,898,000
Industrial process efficiency	4,600,000	16,200,000	+ 11,600,000
Industrial cogeneration	1,500,000	4,200,000	+ 2,700,000
Implementation and deployment	500,000	2,300,000	+ 1,800,000
Capital equipment			
Program direction	1,614,000	2,070,000	+ 456,000
Subtotal, industrial	16,035,000	35,489,000	+ 19,454,000
Transportation:			
Vehicle propulsion research and development	7,370,000	20,000,000	+ 12,630,000
Transportation systems utilization	400,000	1,100,000	+ 700,000
Alternative fuels utilization	1,100,000	1,600,000	+ 500,000
Electric/hybrid vehicle research and development	3,400,000	14,650,000	+ 11,250,000
Advanced materials development	6,657,000	14,157,000	+ 7,500,000
High temperature materials laboratory	2,000,000	2,000,000	
Capital equipment		250,000	+ 250,000
Program direction	1,482,000	2,195,000	+ 713,000
Subtotal, transportation	22,409,000	55,952,000	+ 33,543,000
State/local programs:			
Schools and hospitals		25,156,000	+ 25,156,000
Weatherization		161,357,000	+ 161,357,000
Energy policy and conservation grants		9,519,000	+ 9,519,000
Energy Extension Service		3,968,000	+ 3,968,000
Use of nonappropriated escrow funds		- 36,133,000	- 36,133,000
Program direction	6,000,000	12,215,000	+ 6,215,000
Subtotal	6,000,000	176,082,000	+ 170,082,000
Multisector:			
Energy conversion technology	15,800,000	20,475,000	+ 4,675,000
Inventors program	3,290,000	4,640,000	+ 1,350,000
National appropriate technology assistance service	700,000	1,500,000	+ 800,000
Capital equipment	127,000	1,000,000	+ 873,000
Program direction	489,000	1,100,000	+ 611,000
Subtotal, multisector	20,406,000	28,715,000	+ 8,309,000

	Budget estimate	Committee recommendation	Change
Policy and management	$1,662,000	$1,662,000	
Cooperative venture R&D pool	5,000,000		- $5,000,000
Use of prior year balances		- 2,000,000	- 2,000,000
Total, energy conservation	86,090,000	335,824,000	+ 249,734,000

Building and community systems.—For building systems the following increases totaling $9,100,000 are recommended: $500,000 to initiate energy conservation-related research on chloroflourocarbon substitutes and $800,000 for other building materials; $1,000,000 for wall and roof research; $1,600,000 for window research; $400,000 for indoor air quality, infiltration, and ventilation research; $600,000 for commercial building subsystems interactions research, $800,000 for similar research on the residential scale, and $1,000,000 to establish a whole building system integration laboratory; $600,000 for performance calculation; and, for research on retrofittable conservation technologies, $600,000 for single family residences, $400,000 for multifamily buildings, and $800,000 for commercial structures.

In community systems, the Committee recommends an increase of $4,200,000 which includes $2,200,000 for research in district heating and cooling, of which $800,000 is for feasibility studies of cooling systems in eight Southern States, and $2,000,000 for the urban consortium.

For technology and consumer products, an increase of $7,100,000 is recommended including $4,000,000 for heat pumps; $1,800,000 for advanced refrigeration systems; $800,000 for lighting research, of which $250,000 is for work on two photon phosphors, and $300,000 is for objective postoccupancy lighting evaluations; and $500,000 for research on evacuated panels. Research plans for advanced refrigeration systems should also consider the needs of the district heating and cooling program for advanced chilling technology.

The Committee recommends an increase of $3,600,000 for analysis and technology transfer which includes $2,000,000 for least cost utility planning, $600,000 for technology transfer, and $1,000,000 for a 2-year load-sharing demonstration with a Vermont electric cooperative. The Committee intends that these demonstration funds be made available only if they are matched by at least $500,000 in non-Federal cost sharing.

Also, an additional $750,000 is recommended for capital equipment and, in agreement with the House, $596,000 is provided to maintain employment floors. The Committee is unimpressed with the Department's efforts to fill vacancies in all of its conservation programs as required by Public Law 97-257, and expects these positions to be filled promptly with the appropriate professional staff. Future monthly reports from the Department should include an attachment listing all conservation vacancies by title and grade, provide the date each vacancy occurred, the date a recruiting notice was posted, the recruiting area, and provide an explanation for each vacancy which has existed for more than 90 days.

Industrial conservation.—The Committee recommends an increase of $2,898,000 for waste energy reduction which includes additional amounts of $250,000 for improved combustion efficiency, $500,000 for high temperature recuperators, $1,000,000 for high temperature heat pumps, and $1,148,000 for national laboratory and analytical support.

For industrial process efficiency an increase of $11,600,000 is recommended including additions of $1,000,000 for process electrolysis research on a cost-shared basis with the aluminum industry, $2,000,000 for materials processing, $900,000 for sensors and controls, $1,900,000 for separations research, $1,000,000 to initiate and complete pilot scale testing of black liquor gasification on a cost-shared basis with an industrial consortium interested in pulp mill efficiency, and $4,800,000 for the steel initiative. While it will not require that a national laboratory necessarily be involved in each project pursued under the steel initiative, the Committee has reservations about how program priorities are being established and how the overall private sector cost-sharing requirement of 30 percent will be met in the absence of a Federal/private sector coordinating committee. The Department is expected to prepare a comprehensive program plan which addresses these concerns. The plan should be delivered to the Committee no later than February 1, 1988. These increases are offset by $2,000,000 in funds previously appropriated but no longer required for the initial thin slab casting project.

In agreement with the House, an increase of $2,700,000 is recommended for advanced topping cycle cogeneration systems.

An increase of $1,800,000 is recommended for implementation and deployment which includes $1,400,000 for the energy analysis and diagnostic centers and $400,000 for technology and information transfer.

The Committee also recommends an increase of $456,000 for program direction to maintain the employment floors.

Transportation.—For vehicle propulsion research and development, an increase of $12,630,000 is recommended. The increase provides an additional $7,000,000 necessary to continue Federal cost sharing for two industry advanced ceramic turbine engine teams. The increase also includes $1,600,000 for heavy duty adiabatic diesel engines, $530,000 for analysis and technology transfer, and $3,500,000 for technology base and component development and testing of Stirling engine technology which is to be cost shared by the private sector at not less than 20 percent.

The Committee recognizes that there is substantial interest in pursuing solid-fueled and other farm-related applications of Stirling engine technology. However, no companies have come forward with significant cost-sharing proposals to the Federal Government to affirm this interest. In fact, the Committee notes with some distaste, that the 33-percent private sector cost-sharing requirement for the automotive Stirling engine program in fiscal year 1987 was not met. Consequently, within the $3,500,000 recommended for testing and generic Stirling engine technology base activities, up to $200,000 may be used for assessment of farm

based approaches and the preparation of a report with recommendations to the Committee before April 15, 1988. None of the funds provided in this bill may be used to initiate development, or any form of program commitment, to new applications of the Stirling engine.

In transportation systems utilization, $700,000 is provided for the publication of automobile and light truck mileage guides.

Within the alternative fuels program, $500,000 is provided for an alcohol fuel demonstration program in Hawaii.

The Committee recommends an increase of $11,250,000 for electric and hybrid vehicles [EHV], of which $2,200,000 is to continue in-vehicle dynamometer testing at INEL, $500,000 for the EHV site operators user task force, $3,450,000 to restore the base funding level for battery research, $3,500,000 to continue development of the ETX–II propulsion system, and $1,600,000 for the fuel cell hybrid bus.

An increase of $7,500,000 is recommended for advanced materials development to permit a modest expansion of research in silicon carbide wisker synthesis, powder synthesis composites characterization, advanced coatings research, and nondestructive evaluation of fabricated components. The Committee concurs strongly with the House in encouraging the administration and industry to continue working closely and aggressively in developing ceramic materials and composites for a wide range of applications. The ability of these materials to operate in high temperature and corrosive environments, often as a substitute for much higher cost strategic metals, make their development one of the keys to America's economic future both in terms of energy conservation and industrial competitiveness.

For capital equipment, an additional $250,000 is provided.

An increase of $713,000 is included for transportation program direction to maintain the mandatory employment floors.

State and local programs.—The Committee recommends an increase of $200,000,000 for State and local grants which will maintain each of the programs at the same level funded in fiscal year 1987 as proposed by the House for fiscal year 1988. The totals for each program are: $161,357,000 for weatherization, $25,156,000 for schools and hospitals, $9,519,000 for State energy conservation programs, and $3,968,000 for the Energy Extension Service. The Committee has deleted bill language proposed by the House which would make available an undetermined amount of money from funds excess to the direct restitution needs of the "Petroleum overcharge escrow" account. The Committee recommends a direct appropriation from the Department of Energy "Deposit escrow" account in the amount of $36,133,000, which the Department indicates is surplus to its restitution needs. Should, for some reason, the estimate be incorrect, and the Department needs more funds for restitution, the Committee will favorably consider additional appropriations to restore this account.

With respect to the Schools and Hospitals Program, the Committee expects the Department to provide up to 100 percent of a States' grant solely for technical assistance activities when it can be certified that the

State will provide, from some other source, an appropriate level of funding for implementation activities.

The Committee recommends that within the funds provided for State and local government assistance, $200,000 shall be used to fund the Territorial Assistance Program.

For program direction, an increase of $6,215,000 is recommended which includes $3,640,000 to maintain employment floors, $2,500,000 for contractor field monitoring, and $75,000 for a grant to the National Consumer Law Center for reports on the States' use of Stripper Well and Exxon general restitution funds provided to them. The Committee expects to receive these reports on a quarterly basis.

The Committee continues to be concerned regarding the adequacy of the Department's own monitoring of State and local assistance program grant funds, and its monitoring of funds made available to the States pursuant to the Exxon judgment and the Stripper Well settlement. The Committee expects the Department to provide sufficient monitoring of all of these funds so as to assure that they are being expended in accordance with Federal regulations, and in a manner consistent with the letter and spirit of the Exxon judgment and the Stripper Well settlement. More importantly, the Committee expects the Department to enforce these regulations and the spirit of the judicial decisions. Accordingly, the Department is directed to inform the Committee, within 30 days, of the monitoring procedures being used to oversee State expenditure of all of these funds, and to describe any modifications to the Department's monitoring procedures in effect prior to the Exxon judgment. The Department also is expected to report to the Committee within 15 days after the close of each quarter of the year regarding any enforcement actions initiated during the previous quarter and on the status of any actions begun in prior quarters.

Multisector.—The Committee recommends an increase of $4,675,000 for energy conversion and utilization technology including $400,000 for engine combustion technology, $800,000 for advanced conversion technology, $500,000 for high temperature materials, $525,000 for materials processing technology, $1,350,000 for catalysis and biocatalysis, and $1,100,000 for tribology.

For the energy-related inventors program an increase of $1,350,000 is provided, of which $540,000 is to evaluate approximately 1,200 inventions submitted, $660,000 for technical development assistance for 35 projects, and $150,000 to monitor grants in progress.

An increase of $800,000 is recommended for the National Appropriate Technology Assistance Service.

The Committee recommends an additional $873,000 for capital equipment.

In program direction $611,000 above the request is provided to maintain the employment floors.

Cooperative R&D pool.—The budget request of $5,000,000 is not recommended at this time pending a limited test of the appropriateness of this concept in the fossil energy's oil and gas research programs. In

the interim, cooperative work in conservation research will continue to occur within the specific line programs.

Policy and management—No increase is recommended for staffing levels in this activity as the Committee notes that no positions are charged to this activity in the monthly employment floor report. Furthermore, in the latest report through July 31, 1987, it is apparent that not only are the employment floors not being observed, as required by law, but even the recruiting actions underway would leave the conservation program some 14 positions short of the employment floor level. The Assistant Secretary is expected to review the situation carefully and to provide the periodic reports requested earlier.

ECONOMIC REGULATION

1987 appropriation	$23,400,000
1988 budget estimate	21,680,000
House allowance	21,680,000
Committee recommendation	21,741,000

The Committee recommends an appropriation of $21,741,000, an increase of $61,000 above both the budget estimate and the House allowance. This account includes the various functions of the Economic Regulatory Administration as well as those of the Office of Hearings and Appeals.

The following table provides a comparison of the fiscal year 1988 budget estimates and the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Fuels conversion	$587,000	$587,000	
Compliance	13,105,000	13,105,000	
Natural gas and electricity operations	2,092,000	2,153,000	+$61,000
Program administration	701,000	701,000	
Office of Hearings and Appeals	5,195,000	5,195,000	
Total, economic regulation	21,680,000	21,741,000	+61,000

Additional funds provided for natural gas and electricity operations reflect the Committee's belief that level operation of these programs was underestimated in the request.

The enforcement of any alleged crude oil price or allocation control regulation is initiated within the Department by the Economic Regulatory Administration [ERA]. ERA sets forth the alleged violation and proposes appropriate penalties in a proposed remedial order [PRO] which is filed with the Office of Hearings and Appeals [OHA]. After a full administrative proceeding the OHA rules on the validity of the PRO. If OHA finds that a violation is to have occurred it assesses a penalty against the guilty party which corresponds to the overcharge amount plus interest. ERA then certifies the case to the Federal Energy Regulatory Commission for review. If, after review, the FERC agrees that a violation occurred, it certifies the case. At this point, the defendant may seek review in the appropriate Federal court.

On April 10, 1986, ERA issued a PRO to the Scruggs Energy Co. alleging violations of the so-called layering rule in 10 C.F.R. 212.186. On July 8, 1986, the OHA, without explanation, allowed ERA to withdraw the Scruggs Energy PRO. On April 24, 1987, ERA filed a complaint against Scruggs Energy in the U.S. District Court for the Southern District of Texas, alleging violations virtually identical to those alleged in the PRO.

Without knowledge of, or comment on, the merits of the violation alleged in the *Scruggs Energy* case, the Committee is concerned with the implications of the Department's procedure in this case. The action by ERA circumvents administrative review by both OHA and FERC. Currently the validity of the layering rule is under review by FERC. DOE's action unnecessarily and unwisely negates the relevance of that FERC review.

Because of its strong objections over both the wisdom and legal justification of the Department's actions, the Committee has included language in the bill restricting funds for further pursuit of such actions. Nothing in the bill language is intended to limit DOE's or ERA's participation in amicus curiae situations.

EMERGENCY PREPAREDNESS

1987 appropriation	$6,044,000
1988 budget estimate	6,206,000
House allowance	6,206,000
Committee recommendation	6,206,000

The Committee recommends an appropriation of $6,206,000, the budget estimate and the House allowance.

The Committee joins the House in chiding the administration for its lack of an emergency response plan to accommodate needs which the free market likely will ignore during an energy supply disruption.

STRATEGIC PETROLEUM RESERVE

1987 appropriation	$147,433,000
1988 budget estimate	164,225,000
House allowance	164,225,000
Committee recommendation	164,225,000

The Committee recommends an appropriation for the strategic petroleum reserve of $164,225,000, the same as the House allowance and the amended budget estimate. The effect of that action, as well as a comparison of the Committee's recommendation with the fiscal year 1988 budget estimate, is shown in the following table:

	Budget estimate	Committee recommendation	Change
Storage facilities development	$151,886,000	$151,886,000	
Management	12,339,000	12,339,000	
Total, strategic petroleum reserve	164,225,000	164,225,000	

The Committee has recommended the full amended budget request for the strategic petroleum reserve construction, including leeching at the Big Hill site, in order that the development programs for storage capacity and petroleum distribution may move ahead as quickly as practical. The total storage capacity projected to be developed through the end of fiscal year 1988 is 600 million barrels, and petroleum distribution enhancements should provide, by 1989, a capability of transporting approximately 3.6 million barrels of oil per day from the reserve in the event of a requirement to drawdown its inventory.

SPR PETROLEUM ACCOUNT

1987 appropriation	
1988 budget estimate	$842,934,000
House allowance	603,744,000
Committee recommendation	806,934,000

For petroleum acquisition and transportation, the Committee recommends an appropriation of $806,934,000, a reduction of $36,000,000 from the budget estimate and an increase of $203,190,000 above the House level.

The Committee strongly supports filling the reserve at the maximum possible rate which can be accommodated within technical and budgetary restraints. The Committee recommends an allowance of $806,934,000 for oil acquisition for the strategic petroleum reserve. Unfortunately, this amount does not fully fund the President's amended budget request, which was submitted to the Congress only days before the Committee considered the fiscal year 1988 appropriation bill. However, as the budget resolution assumed only $405,000,000 for oil acquisition, the Committee, in effect, redirected substantial resources from other priorities and assumptions in the resolution in order to fill the reserve more rapidly. Still, budgetary restraints have forced the Committee to permit oil acquisition at a rate of only 75,000 barrels per day through the first 4 months of fiscal year 1988. Thereafter, the acquisition rate will rise to 100,000 barrels of oil per day. The Committee has included language in the bill directing this fill schedule. This schedule will provide for a total inventory of 568 million barrels of crude oil in the Federal reserve by the end of fiscal year 1988.

ENERGY INFORMATION ADMINISTRATION

1987 appropriation	$60,301,000
1988 budget estimate	61,599,000
House allowance	61,599,000
Committee recommendation	61,599,000

The Committee recommends an appropriation of $61,599,000, the same as both the budget estimate and the House allowance.

The Committee reserves judgment on the Energy Information Administration's support for the State Heating Oil Program in fiscal year 1988 and will consider the matter further in conference with the House.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

HEALTH RESOURCES AND SERVICES ADMINISTRATION

INDIAN HEALTH SERVICES

1987 appropriation	$869,695,000
1988 budget estimate	796,835,000
House allowance	943,388,000
Committee recommendation	947,235,000

The Committee recommends an appropriation of $947,235,000, an increase of $150,400,000 above the budget estimate, $3,847,000 above the House allowance, and $77,540,000 over the fiscal year 1987 appropriation. The amounts recommended will essentially maintain the programs of the Indian Health Service [IHS] at the fiscal year 1987 level, including funds to cover mandatory costs of such items as the fiscal year 1987 pay increases and the Federal Employees Retirement System costs, as well as reduce the backlog of the highest priority clinical care. Recommended allowances are displayed in the following comparative table:

	Budget estimate	Committee recommendation	Change
Hospital and health clinic programs	$461,142,000	$537,636,000	+$76,494,000
Dental health	26,684,000	28,355,000	+1,671,000
Mental health	11,738,000	12,469,000	+731,000
Alcoholism	26,414,000	29,335,000	+2,921,000
Maintenance and repair	9,025,000	10,359,000	+1,334,000
Contract care	146,090,000	198,482,000	+52,392,000
Sanitation	23,307,000	23,863,000	+556,000
Public health nursing	13,659,000	14,129,000	+470,000
Health education	4,008,000	4,500,000	+492,000
Community health representatives	24,191,000	27,282,000	+3,091,000
Immunization	395,000	395,000	
Urban health programs	8,000,000	9,674,000	+1,674,000
Indian health manpower	4,646,000	7,646,000	+3,000,000
Tribal management	749,000	3,329,000	+2,580,000
Direct operations	34,337,000	39,781,000	+5,444,000
Indian health facilities	2,450,000		-2,450,000
Total, Indian Health Services	796,835,000	947,235,000	+150,400,000

The Committee notes that the IHS intends to continue with its resource allocation methodology [RAM] in fiscal year 1988. The IHS has reported progress in reducing funding inequities. Following the fiscal year 1987 RAM application, all areas were funded within 12 percent of the IHS average in the Hospitals and Clinics and Contract Health Service's budget categories. Eight of 12 areas were funded within 6 percent of the average. The variation in funding levels of service units within some areas remains more significant, however. In accordance with these reports, the Committee suggests the IHS place more emphasis upon reducing variations within areas while continuing to gradually reduce the funding variations among areas. The Committee directs that IHS limit the possible reduction of any area's base funding to 5 percent, unless a proposal to exceed this amount is submitted in advance to the

Appropriations Committees and approved. The Committee also directs the IHS, as part of its continuing work on RAM, to construct a methodology to actually calculate the needs of multiservice unit medical centers and small service units.

The Indian Health Service is continuing to review proposed changes in eligibility regulations. Bill language has been included requiring IHS to submit the final proposed regulations to the Appropriations Committees for their review and approval before implementation. The Committee also repeats its request that along with the proposed regulations, IHS provide a summary of all the major issues raised during the comment period, and a report on how IHS has responded to them in the final proposed regulations.

The Committee is concerned about the potential problems IHS is facing with regard to acquisition of ADP equipment for headquarters and direct care field facilities as expressed by tribes and tribal organizations. The IHS shall prepare a report on the problems encountered in acquiring, on a timely basis, ADP equipment. In addition, the report shall detail the IHS suggestions for overcoming the problems enumerated.

The Committee concurs in the House action to include language in the bill which will extend Federal tort claim coverage to tribal contractors, in order to ameliorate the serious problem of the high cost of liability or malpractice insurance.

The Committee agrees with the language included in the bill by the House, which prohibits the imposition of any personnel ceiling on the Indian Health Service, or any other action which would have the effect of reducing the full-time equivalent employment level of the IHS, unless the Congress has reviewed and approved any such proposal. This includes any action taken under the 10-year plan of the administration to encourage tribes to take over IHS programs. The Committee will expect that the Department will provide the full FTE provided for newly opened facilities, such as the Sacaton Hospital, without delay and on an expedited basis to facilitate recruiting. The earlier proposal to reduce by up to 83 percent the temporary employees funded under the Sanitation Facilities Program, did not meet with congressional approval and the Committee, therefore, directs the IHS and the Department not to take any action to implement it. Since no such reductions for any other programs have been proposed or submitted to the Congress, the Committee expects no action to implement any such reductions to any IHS program to be applied in fiscal year 1988.

Hospital and health clinics.—The Committee recommends an increase of $76,494,000 for hospitals and health clinics. Included is $56,136,000 to restore the proposed program decrease (less $2,000,000 in nonrecurring training costs under the Anti-Drug Abuse Act). The balance of the funding for the Anti-Drug Abuse Act, $14,200,000, is restored and made available to continue operating and staffing the regional centers, for rehabilitation and followup services to Indian youth, for community education and training, and for the Navajo program in Gallup, NM.

The Committee also provides an increase of $3,000,000 over the budget request and the House allowance to staff and operate four new regional treatment centers designed to provide inpatient care to adolescents suffering from problems caused by alcohol or drug abuse.

The Committee has been advised that there were no funds made available for the area office staffing necessary to implement the provisions of the Anti-Drug Abuse Act in fiscal year 1987, and that the Indian Health Service will be significantly handicapped in its efforts to implement the act in fiscal year 1988 in the absence of funding to support the positions of a substance abuse coordinator (GS–13) and a substance abuse specialist (GS–11) in each of the 12 IHS area offices. The total amount necessary for this purpose has been included under hospital and health clinics. The Committee is further advised that interpretations given to provisions of the act by the Department's Office of General Counsel are inconsistent with the intent of the Congress. The Committee has been advised that it is the intent of the Congress that: (1) The expenditure of construction and renovations funds authorized by the act may be used for tribal facilities or non-Federal facilities leased by or from a tribe for purposes authorized under the act, in addition to the use of such funds to construct or renovate existing Federal facilities; and (2) with the agreement of affected tribes, regional treatment centers may be located either on an Indian reservation, or where there is more than one tribe proposing to operate a regional treatment center, that a treatment center may be located in an area that is reasonably accessible to all participating tribes, even if such area is not within the exterior boundaries of an Indian reservation.

The Congress appropriated $1,800,000, including $1,599,000 under hospitals and clinics, in the fiscal year 1986 supplemental for staffing and operating costs of a newly constructed hospital at Kanakanak, AK. These funds did not become available to IHS until the end of fiscal year 1986 and were, therefore, used to meet the operating costs during fiscal year 1987. Consequently, the fiscal year 1987 appropriation did not include the resources for this project nor did the administration's fiscal year 1988 base budget. The Committee recommendation does provide the necessary increase in the amount of $1,684,000 to maintain the operation of the hospital at Kanakanak, AK.

The Committee agrees with the House and denies the budget proposal to fund $8,000,000 of the Hospital and Clinic Program costs from additional collections of reimbursements from private insurers. The Committee believes that the authorizing committees should address this issue before any action is taken to change the appropriation language.

The Committee is concerned about financial problems faced by the Southeast Alaska Regional Health Corporation in its administration of the Mount Edgecumbe service unit. These problems have been caused by a recurring shortfall in the level of funding for personnel at the Mount Edgecumbe service unit. The Committee expects that IHS will use $270,000 of the funds available for hospitals and clinics to correct shortfalls in the level of personnel funding and that the level of funding

available to the Mount Edgecumbe service unit on a recurring basis will be corrected to reflect this additional funding.

The Committee has been informed that budgetary restrictions have resulted in the closure of some IHS clinics and in the general reduction of health services being delivered by hospitals and clinics. The Committee has provided an additional $1,730,000 to address this need, along with ever-increasing unmet health needs of Indian people, including needs related to health promotion and disease prevention.

The House recommended an increase of $1,000,000 for expansion of the Model Diabetes Program. The IHS should include a description of this activity, including how the funds are being spent, in the fiscal year 1989 budget justification, along with the amount requested in the budget year, and the planned activities. The Committee urges the IHS to give careful consideration to the application from Ada, OK, sponsored by the Seminole Nation.

The Committee shares the concern of the House regarding potential staffing shortages in the future, as detailed in the recent Office of Technology Assessment report, "Clinical Staffing in the Indian Health Service." To help address this issue, language and an amount of $2,000,000 has been included in the bill for a medical loan payback program. The payback program will involve the repayment of Federal, State, and commercial-type educational loans for physicians and other health professionals, in return for service in the IHS. For each year a physician serves in the IHS, for example, the IHS would repay up to $25,000 of his or her loan indebtedness.

The Committee recommendation also concurs in the House increase of $860,000 for the Physician Residency Program, which will enable IHS to obtain 20 percent of the family practice physicians needed on a yearly basis, plus hard-to-recruit specialists. Acceptance of this out-of-service training program incurs a payback of 2 months for each month of support. The physicians must be commissioned officers or eligible for commissioning in the USPHS Commissioned Corps. The Committee has also included bill language which authorizes the use of IHS funds to pay for spousal travel, when accompanying an applicant for an IHS position, to the site where the medical professional would be employed. The IHS shall report on the amount of funds used for this purpose at the end of fiscal year 1988, and shall include the amount needed for this purpose in future year budget requests.

An increase of $4,314,000 is recommended, which will provide for staffing of new or recently completed facilities, as follows: Browning ($422,000, 6 FTE's); Crownpoint ($1,637,000, 38 FTE's); Kanakanak ($408,000, 7 FTE's); Sacaton ($1,216,000, 33 FTE's); and Fort Thompson ($631,000, 17 FTE's).

The Committee notes that the city of Plummer, ID, and the Coeur d'Alene Tribe of Idaho are working together to build a full service medical/dental clinic to be used by both the Indian and non-Indian communities. To facilitate this effort, the Committee directs the Indian Health Service to submit in its fiscal year 1989 budget the costs of personnel and equipment to operate this facility.

The Committee has also included $3,000,000 for tribal contractor indirect costs shortfall. The Committee expects that $500,000 of the funds provided for indirect costs of tribal contractors will be added to the base level of funding available to the Mount Edgecumbe service unit and $190,000 for the Annette Island service unit. The Committee has also agreed to proposed bill language, to establish an Indian self-determination fund for the transitional costs of initial or expanded tribal contracts and has provided an increase of $2,500,000 for this purpose.

Within the funds provided, the Committee intends for the Oklahoma urban programs to continue to be funded at the 1987 level, plus any mandatory cost increases.

Dental health.—An increase of $1,671,000 is recommended, which includes $297,000 for staffing at new facilities, as follows: Kanakanak ($60,000, one FTE); Sacaton ($118,000, three FTE's); and Fort Thompson ($119,000, three FTE's). The balance of the increase will restore the proposed program decrease ($1,214,000), and provide a small increase ($160,000) to begin to close the gap in dental care available to the Indian people, including $65,000 for a three-person dental team at the Eastern Band of Cherokee Indians in North Carolina.

Mental health.—An increase of $731,000 is recommended, to restore the program to the 1987 level ($436,000), and also provide $295,000 for new staffing, as follows: Browning ($98,000, two FTE's); Sacaton ($98,000, two FTE's); and Fort Thompson ($99,000, two FTE's).

Alcoholism.—The Committee recommends a funding level of $2,921,000 over the budget request, which would: restore the program to the fiscal year 1987 level of effort; provide $100,000 for capital costs associated with the acquisition of a permanent facility for the Thunderbird Alcoholism Treatment Center in Seattle, WA, to be used as a matching share for State and private contributions; and up to $100,000 for operational costs of the Thunderbird Treatment Center, a 95-bed facility and the largest Indian alcoholism treatment center in the country. The Committee intends the demonstration program of the Warm Springs Tribe in Oregon to continue at no less than the current level in fiscal year 1988.

Maintenance and repair.—The Committee recommends a funding level of $10,359,000, an amount sufficient to restore the proposed program decrease ($334,000) and to allow the IHS to begin to address the growing backlog in maintenance and repair projects now approximating $82,000,000.

Contract care.—The Committee recommends an increase of $52,392,000, which includes $47,392,000 to restore the program to the 1987 level, including $10,000,000 to maintain the catastrophic health care fund at the fiscal year 1987 level. The Committee has been advised that the guidelines for use of the fund in fiscal year 1987 have been promulgated and the 1987 funds are being obligated. To provide for the maximum benefit of the catastrophic health care fund and to provide for the maximum utilization and management of contract care funds, the Committee has proposed bill language which will permit fiscal year 1988

funds in the contract care activity to remain available for obligation until expended, as is the case with the catastrophic health care fund.

The balance of the increase, $5,000,000, which is the same as the House allowance, is provided to allow the IHS to begin to address the backlog of deferred services, currently estimated to total $44,500,000.

The Committee wishes to address the severe funding problems in contract care. In certain areas, including Aberdeen, the shortfall has been particularly acute. For the past several years, the administration has limited the use of contract care funds to priority one (that is, emergency and urgent) cases only. This has produced a large backlog in all other cases appropriate for contract care. However, the Committee has been advised that even for priority one cases, there are insufficient funds to meet the need at some locations. Service units refer patients for needed care, but then cannot pay the bills due to shortfalls in their contract care budgets. Often, the private providers bill the patients, who generally cannot afford to pay the bills on their own.

The Committee is concerned that if this situation continues, Indian patients will no longer be accepted for care by the providers who are not being paid for their services. This would be disastrous for the patients involved, who include many high-risk obstetrical cases, trauma victims, and kidney dialysis patients.

The Committee recommends three courses of action. First, the Committee recommends an increase of $52,392,000 over the amount requested by the administration for contract care. This is the same as the recommendation of the House. Second, the Committee directs the administration, as part of its budget request for fiscal year 1989, to report actual charges for priority one contract care cases in fiscal year 1988, the amount paid by IHS, and any shortfall. The report should also include a projection of any increase in these amounts for fiscal year 1989. Third, the Committee directs IHS to furnish, no later than May 1, 1988, an interim report concerning expenditures and shortfall for priority one contract care cases in fiscal year 1988. To enable the Committee to provide the necessary funding for contract care, the Committee instructs the IHS to include in the report: (1) Contract care charges incurred in fiscal year 1987, including any charges for services incurred in fiscal year 1987 but not paid with fiscal year 1987 funds because of a shortfall; (2) contract care charges incurred in the first half of fiscal year 1988; (3) an estimate of contract care charges for the second half of fiscal year 1988; (4) any projected contract care shortfall for fiscal year 1988 and the method by which this was determined. The report should be on an area-by-area basis, and shall include, as documentation, each area office's projection of contract care needs and shortfalls for fiscal year 1988. In the above regard, the Committee wishes to note its concern about the needs of the Eastern Band of Cherokee Indians of North Carolina. In addition, the Committee instructs IHS to inform the Committee immediately if it appears at any time that any area or service unit has insufficient funds to provide emergency contract care throughout the fiscal year.

The Committee shares the concern of the House about the possible impact of the imposition of new fee agreements in isolated areas, and expects the IHS to provide whatever flexibility is needed in order not to leave any particular area without contract services, where no other alternatives exist.

Within the total amount recommended, the Committee expects the IHS to continue the contract with the Mid-Dakota Hospital, SD, after adequate consultation with those Indian tribes served by the contract.

Preventive health.—An increase of $4,609,000 is recommended, which includes $550,000 for new staffing, the same as the House allowance, and $3,847,000 to restore these programs to the fiscal year 1987 level. The Committee does not agree to the proposed phaseout of the Community Health Representatives Program, and the above increase includes $3,091,000, an increase of $809,000 over the House allowance, to allow the program to continue to be funded at the fiscal year 1987 level. The Committee recognizes the importance of the community health representative information system [CHRIS] to improved management of the CHR Program and directs that its use be continued and expanded to cover all CHR programs.

The Committee has recommended an increase of $212,000 in health education for maintaining the operation at Kanakanak, AK.

Urban health.—The Committee agrees with the House increase of $1,424,000 to restore the Urban Health Program to the fiscal year 1987 level. The Committee provides an additional $250,000 to be used to conduct an assessment of the health care needs of the urban Indian population in the State of Arizona. The IHS is directed to provide a report of its findings to the Committee as soon as the needs assessment is completed, but not later than April 30, 1988.

Health manpower.—The Committee agrees with the House increase of $3,000,000 for new scholarships. Within the total funds provided, the Committee intends that $250,000 be provided to the Masters in Public Health Program, and $325,000 for the Indians into Medicine [INMED] Program. The IHS is directed to ensure that an amount not less than $325,000 is made available for the INMED program.

Tribal management.—The Committee has provided an increase of $2,080,000, which is $80,000 over the House allowance, to fully restore the Tribal Management Program to the fiscal year 1987 level. The Committee has also included $500,000 over the budget request and the House allowance for the Tohono O'Odham ($275,000) and other tribes to develop and test alternative approaches in the delivery of health care through the Public Law 638 grant process. The Secretary, under the demonstration grants, may waive regulations as are necessary when doing so would further the demonstration project and would not endanger or significantly diminish the delivery of health care. The Committee emphasizes that these grants are only for tribally initiated projects involving tribal assumption of the IHS program and that the Secretary acting through the Service shall operate the demonstration program in a manner that is consistent with the principles of self determination.

Direct operations.—The Committee recommends an increase of $5,444,000, an increase of $444,000 above the House proposal, to fully restore the program to the fiscal year 1987 level. The Committee agrees with the House that no more than $2,500,000 to be provided for resource program management system [RPMS] hardware in fiscal year 1988, unless a reprogramming request is submitted and approved. The IHS should include a breakdown of all the RPMS funding, and an indication of the source of the funds, in the fiscal year 1989 budget justification, along with a description of how the funds will be used.

Facilities.—The Committee agrees with the House that construction or renovation of facilities will be funded under the facilities appropriation.

INDIAN HEALTH FACILITIES

1987 appropriation	$71,055,000
1988 budget estimate	
House allowance	67,592,000
Committee recommendation	57,511,000

The Committee recommends an appropriation of $57,511,000, an increase of $57,511,000 above the budget estimate, $10,081,000 below the House allowance, and $13,544,000 below the fiscal year 1987 appropriation. The following table summarizes the Committee's recommendations:

	Budget estimate	Committee recommendation	Change
Hospitals: New and replacement		$8,064,000	+$8,064,000
Outpatient care facilities		10,416,000	+10,416,000
Personnel quarters		6,406,000	+6,406,000
Sanitation facilities		25,000,000	+25,000,000
Modernization and repair		7,625,000	+7,625,000
Total		57,511,000	+57,511,000

Hospitals: New and replacement.—Funds are provided for the planning and design of Fort Defiance, AZ ($2,204,000) and Crow, MT ($860,000) hospitals. The Committee allowance also includes an increase of $5,000,000 over the House allowance to permit site purchase and preliminary site work, and acquisition of design services for the Anchorage, AK hospital, in accordance with the IHS priority list. The Committee urges the IHS to give careful consideration to the need for the new and enlarged health care unit of the Lower Brule Reservation, SD, and the new hospital at Pine Ridge, SD, and Shiprock, NM, in future IHS priority lists and budget requests.

To clarify and refine language in the fiscal year 1987 Interior Appropriations Act allowing for an exchange of land in Anchorage and to better understand the merits of lease-purchase construction of the hospital facility, the Committee has included the following bill language:

> The paragraph under the heading "Administrative Provisions, Indian Health Service" that is under the superior head-

ings "Health Resources and Services Administration" and "Department of Health and Human Services" in title II of the Department of the Interior and Related Agencies Appropriations Act, 1987, which is contained in section 101(h) of Public Law 99-500 (100 Stat. 1783-277) and in section 101(h) of Public Law 99-591 (100 Stat. 3341-277) is amended by striking out all after "any political subdivision of the State," in the seventh proviso and inserting in lieu thereof: "any corporation (including the University of Alaska), any partnership, any business organization, any nonprofit organization, or any person, and may receive or pay money to the extent that such receipt or payment is necessary to equalize the exchange: *Provided*, That available funds previously appropriated for this project may be used for this purpose and that any money received by the Secretary shall be credited to the appropriation for Indian Health Facilities and be used to offset the costs of constructing or lease-purchase of the hospital facilities in Alaska described in this section: *Provided further*, That the IHS prepare and submit a report prior to June 1988, which sets forth the legal authority necessary to enter into a lease-purchase contract, identifies the extent of tribal interest in the construction of health facilities for lease-purchase to the IHS, compares the advantages versus the disadvantages to the Government of lease-purchase to direct Federal construction of the Anchorage facility, including costs of construction, and discusses the efforts expended by the IHS in protecting the Federal investment to date.

Outpatient care facilities.—The Committee recommendation is reflected in the following table:

	Amount
Toppenish, WA—Complete construction	$7,884,000
Parker, AZ—Planning and design	693,000
Fort Hall, ID—Planning and design	100,000
Sallisaw, OK—Planning and design	205,000
Belcourt, ND—Planning and design	1,142,000
Puyallup, WA—Planning and design	392,000
Total	10,416,000

The Committee has included an increase of $100,000 over the House allowance for planning and design of the Fort Hall, ID, Indian Health Center in accordance with the IHS priority list.

Personnel quarters.—The Committee recommendation is reflected in the following table:

	Amount
Supai, AZ—Construction of two units	$246,000
Kotzebue, AK—Planning and design	652,000
Pine Ridge, SD—Planning and design	571,000
Barrow, AK—Planning and design	750,000
Rosebud, SD—Construction of 25 units	2,500,000
Kyle, SD—Construction of seven units	700,000
Neah Bay, WA—Construction of four units	472,000
Dulce, NM—Construction of four units	515,000
Total	6,406,000

The Committee recommends an increase over the House allowance ($750,000) for the planning and design of personnel quarters at Point Barrow, AK, in accordance with the IHS quarters priority listing. The amount recommended by the House for the Rosebud project has been reduced from $3,540,000 to $2,500,000 to reflect the latest IHS cost estimates. No funds are recommended for additional quarters at Kanakanak, AK, consistent with the IHS priority listing. The Committee has also included increases over the House allowance for construction of personnel quarters at Kyle, SD ($700,000); Neah Bay, WA ($472,000); and Dulce, NM ($515,000) consistent with the IHS priority listing. The Committee has not included the $53,000 recommended by the House for purchase of a staff housing trailer for Fort McDermitt, NV, inasmuch as an alternate housing unit has been identified by the IHS.

Sanitation.—The Committee allowance includes sanitation facilities construction funds ($25,000,000) to serve 3,000 Indian homes which are being constructed or renovated by the Bureau of Indian Affairs, tribes, and others, and which will need water and sewer facilities in fiscal year 1988. The House allowance would have provided an additional $15,000,000 toward the estimated $500,000,000 backlog of existing homes requiring sanitation facilities. Within the funds provided, $420,000 is for the Turtle Mountain Rural Water System.

Modernization and repair.—The Committee concurs in the House rejection of the proposal to fund Indian health facilities projects under the Indian Health Services appropriation. The Committee allowance includes the $2,450,000 recommended in the budget request for modernization and repair and an increase of $5,175,000 over the budget request, and $175,000 over the House allowance for projects on the IHS priority list. The Committee recommends that at least $400,000 of the allowance be made available to the IHS to plan and design future projects on the priority list. A table reflecting the latest miscellaneous modernization and repair priorities for which funding has been included follows. It is understood that the IHS may adjust this list as necessary to meet unanticipated emergency needs.

Modernization and repair	*Amount*
Navajo area hospitals and personnel quarters	$1,768,000
Fort Belknap, MT—Hospital-personnel quarters	322,000
Engineering studies, planning, design and inspection fund	483,000
San Carlos, AZ—Hospital	845,000
Red Lake, MN—Hospital	375,000
Sisseton, SD—Hospital	253,000
Lawton, OK—Hospital	225,000
Owyhee, NV—Hospital	200,000
Fort Washakie, WY—Health center	616,000
Rapid City, SD—Hospital	784,000
Talihina, OK—Hospital	380,000
Winslow, AZ—Health center	360,000
Cass Lake, MN—Hospital and Kincheloe, MI—Health center	217,000
Fort Peck, MT—Health center and personnel quarters	262,000
Fort Yates, ND—Hospital and McLaughlin, SD—Health center	360,000
Mount Edgecumbe, AK—Repair building 212	175,000
Total, modernization and repair	7,625,000

Leased space.—The Committee is concerned about reports from tribes regarding the substandard space occupied by the staff of the Oklahoma area office. It appears that substantial annual savings in health care funds could be realized in the leasing of space for the Oklahoma office by authorization of a lease in a non-Federal building, with expanded, safer office facilities and increased ease of access by the Indian people provided services at the area office. A similar situation is reported to exist in the Bemidji area office in Minnesota, where a tribe has proposed to provide leased office space to the IHS to replace inadequate office space, thereby providing similar cost savings and improvements to the Indian Health Care Program in the Bemidji area. The Committee urges the Department and the General Services Administration to take appropriate actions to acquire the necessary upgraded space in these two locations.

DEPARTMENT OF EDUCATION

Office of Elementary and Secondary Education

INDIAN EDUCATION

1987 appropriation	$64,036,000
1988 budget estimate	64,234,000
House allowance	66,343,000
Committee recommendation	66,343,000

The Committee recommends an appropriation of $66,343,000, an increase of $2,109,000 above the budget estimate and the same as the House allowance, and $2,307,000 over the fiscal year 1987 appropriation.

The following table illustrates the distribution of the funds:

Part A	$49,170,000
Part B	11,707,000
Part C	3,000,000
Administration	2,466,000
Total	66,343,000

Part A.—Of the amount proposed for part A, $45,670,000 is for grants to local education agencies, an increase of $1,330,000 over the amount available in fiscal year 1987. The amount recommended for Indian-controlled schools is $3,500,000, an increase of $640,000 over the budget request.

Part B.—Of the funds provided for part B, $2,262,000 is for educational personnel development; $1,935,000 is for planning, pilot and demonstration projects; $3,710,000 is for educational services; and $2,200,000 is for the resource and evaluation centers; and $1,600,000 is for fellowships, an increase of $139,000 over the budget request.

Part C.—The funds provided for part C are for educational services projects only.

Administration.—The amount provided for administration includes $2,180,000 for salaries and expenses and $286,000 for the National Advisory Council on Indian Education.

Navajo and Hopi Relocation Commission

SALARIES AND EXPENSES

1987 appropriation	$22,335,000
1988 budget estimate	21,490,000
House allowance	25,270,000
Committee recommendation	25,270,000

The Committee recommends an appropriation of $25,270,000, an increase of $3,780,000 over the budget estimate, the same as the House allowance, and $2,935,000 over the amount available in fiscal year 1987.

The Committee concurs in the House increase of $3,780,000 over the budget request of $21,490,000 for relocation operations. The additional funds would be used to relocate families who have voluntarily moved from their ancestral homes in compliance with the law. The Committee expects the Commission, on a priority basis, to provide relocation benefits to those relocated families who have voluntarily departed from the HPL. The Committee also concurs in the House recommendation for an additional $500,000 for badly needed repairs to pre-1980 relocation homes. Within existing funds, the Committee will expect the Commission to contract with the Navajo Tribe for necessary social services for families recently relocated to the "New Lands."

SMITHSONIAN INSTITUTION

SALARIES AND EXPENSES

1987 appropriation	$183,920,000
1988 budget estimate	204,862,000
House allowance	203,635,000
Committee recommendation	200,946,000

The Committee recommends an appropriation of $200,946,000, a decrease of $3,916,000 below the budget estimate and $2,689,000 below the House allowance. The following table provides a comparison of the budget estimates with the Committee recommendation:

	Budget estimate	Committee recommendation	Change
Research	$37,361,000	$36,016,000	-$1,345,000
Museums	75,548,000	75,230,000	-318,000
Public service	2,502,000	2,502,000	
Directorate of international activities	908,000	818,000	-90,000
Special programs	7,002,000	7,052,000	+50,000
Administration	22,356,000	22,042,000	-314,000
Facilities services	59,185,000	58,135,000	-1,050,000
New staffing	(2,383,000)	(1,783,000)	-600,000
Columbus quincentenary	(504,000)	(255,000)	-249,000
Total	204,862,000	200,946,000	-3,916,000

Research.—The Committee recommends a reduction of $1,345,000 for research from the budget estimate. The Committee's recommendation will provide the Smithsonian Research Program an increase of $2,180,000, or an increase of 6 percent, above the fiscal 1987 appropriation.

Included in the allowance is a decrease of $862,000 proposed by the Smithsonian as a base adjustment in fiscal 1988. The Congress reduced funding by this amount in fiscal 1987 as a result of closure of the SERC-Rockville facility, and allowed the Smithsonian to retain $738,000 of SERC-Rockville savings in the base program.

Also, the Tropical Research Institute has a proposed increase of $1,589,000 (a 38-percent increase) from the fiscal 1987 base program. The Committee recommends a reduction of $400,000 related to the establishment of a new program in molecular evolutionary studies at STRI, leaving an increase of $400,000 for this authority.

The Committee concurs with the House-proposed reductions of $50,000 for STRI for consultant services and $25,000 for STRI Tupper Laboratory staffing.

The Committee also concurs with the reduction of $34,000 proposed by the House for maintenance at the zoo. This will provide an increase of $150,000 above current levels for maintenance of the zoo.

The budget proposes an increase of $250,000 for establishment of a genetics laboratory at the zoo, for genetic management of rare and endangered species. The Committee recommends a reduction of $74,000 related to the acquisition of supplies and equipment for the laboratory and for the exchange of scientists engaged in similar research. This leaves an increase of $176,000 for establishing this expanded activity.

The Committee recommends an increase of $100,000 to accelerate the Smithsonian libraries efforts to catalog uncataloged materials.

Museums.—The Committee recommends an appropriation of $75,230,000, an increase of $4,066,000 from fiscal 1987 funding levels. The recommendation totals a decrease of $318,000 from the budget estimates.

Included in the allowance is a reduction of $200,000 related to the establishment of a new molecular systematics laboratory at the museum support center for the Natural History Museum. This provides the museum with an increase of $250,000 above current levels for this activity. The museum may take all of the reduction proposed by the House in this activity for the exchange of scientists ($119,000), and distribute the remainder of the decrease.

The allowance also provides for a decrease of $45,000 related to the proposal to establish a core of a National Arctic Studies Center. The Committee's allowance provides an increase of $155,000 above current levels to accelerate arctic research activities.

The Committee has not agreed to a House-proposed increase of $72,000 to institute a carpet replacement program at the Air and Space Museum. The Committee has no objection to such an activity out of increases provided in the "Restoration and renovation of buildings" account, if of sufficient priority.

The Committee recommends a reduction of $25,000 in the publications program in the Sackler Gallery. This recommendation provides for an increase of $25,000, or an increase of 50 percent to the base program of $50,000.

The Traveling Exhibition Service is recommended for a reduction of $48,000 related to support for the quadrangle.

Directorate of international activities.—The Committee recommends an appropriation of $818,000, the same as the House allowance. This provides for an increase of $193,000 above current levels.

Included in the allowance is a reduction of $60,000 related to exhibition planning (leaving an increase of $50,000 above current levels) and a reduction of $30,000 related to the international center programs.

Special programs.—The Committee recommends an appropriation of $7,052,000, an increase of $50,000 over the budget estimate.

Included in the allowance is a reduction of $25,000 in the National Science Resources Center, returning the funding level to the amount requested by the Assistant Secretary for Public Service. This leaves an increase of $100,000 above current funding levels. Also included in the allowance is a decrease of $50,000 for interbureau fellowships to conduct studies in molecular biology, leaving an increase of $50,000 above current funding levels.

The allowance includes an increase of $125,000 for funding to be provided to the Council of American Overseas Research Centers. The Smithsonian currently provides some support for the Council and this increase is to be in addition to the current level of support.

Administration.—The Committee recommends an appropriation of $22,042,000, a reduction of $314,000 from the budget.

Included in the allowance is a reduction of $56,000 requested for the Office of Personnel Services. Also recommended is a reduction of $150,000 for maintaining master accounting files on the mainframe computer. Necessary activities are to be accommodated within base funding levels. The allowance also reduces funding for the Office of Procurement and Property Management by $108,000, continuing funding at current levels.

Facilities services.—The Committee recommends an appropriation of $58,135,000, a decrease of $1,050,000 from the budget.

The Committee concurs with the House direction to shift $356,000 to fill unfilled guard positions and to retain $310,000 to maintain summer hours in 1988.

The Committee concurs with the following House-proposed reductions:

Activity	*Amount*
Utilities	$800,000
Telephone	100,000
Postage	100,000
Supplies and equipment	40,000
Horticulture equipment	10,000
Total	1,050,000

New staffing.—The Committee agrees with the House-proposed reduction of $600,000 of the $2,383,000 requested by the Smithsonian for new staffing, to reflect the normal lapse rate for new hires.

Christopher Columbus quincentenary.—The Congress provided $170,000 in fiscal 1987 for the Smithsonian to observe the 500th anniversary of the landing of Christopher Columbus in the Americas. The celebration, to be concluded in 1992, is estimated to cost a total of $7,808,000 over the 6-year period 1987–92. The fiscal year 1988 budget includes $504,000 for the celebration, distributed through eight bureaus. The Committee recommends a funding increase of 50 percent in fiscal 1988, to a total of $255,000, for the Smithsonian to continue planning. The reduction ($249,000), is to be distributed by the Smithsonian.

CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

1987 appropriation	$2,500,000
1988 budget estimate	5,150,000
House allowance	7,650,000
Committee recommendation	8,150,000

The Committee recommends an appropriation of $8,150,000, an increase of $3,000,000 over the budget and an increase of $500,000 over the House allowance.

The increase is for the renovation of the old hospital and research facility, which will be refurbished in order to provide the National Zoological Park with a modern research facility.

RESTORATION AND RENOVATION OF BUILDINGS

1987 appropriation	$12,975,000
1988 budget estimate	14,254,000
House allowance	19,254,000
Committee recommendation	17,669,000

The Committee recommends an appropriation of $17,669,000, a decrease of $1,585,000 from the House allowance and an increase of $3,415,000 from the budget estimate.

The following projects have not been recommended for funding in the "Restoration and renovation of buildings" account but have been funded in the "Construction" account:

Project	*Amount*
New dormitory, Mount Whipple Observatory	$800,000
New technical instrument shop, SERC	175,000
New boat dock, STRI	220,000
New dormitory, STRI	390,000
Total	1,585,000

The Smithsonian has identified over $200,000,000 of backlog projects to address essential maintenance and repairs. The Smithsonian has also provided a list of known hazardous conditions to the Committee which indicates that either asbestos and polychlorinated biphenyls [PCB's], both suspected carcinogens, are present in virtually all Smithsonian facilities. While visitors are not exposed, Smithsonian employees are. Additionally, fire protection and ventilation systems are indicated as being in need of repair. Therefore, the Committee recommends an additional $5,000,000 for the Institution to accelerate its efforts to meet the extensive backlog of essential repair needs in the health and safety category. The intent is for the Smithsonian to improve its ability to provide visitors and employees a safe and secure environment.

The Committee expects future year justifications to include a crosswalk, by facility, of all budgeted restoration and renovation requests for Smithsonian facilities.

CONSTRUCTION

1987 appropriation	$6,095,000
1988 budget estimate	4,470,000
House allowance	1,315,000
Committee recommendation	2,585,000

The Committee recommends an appropriation of $2,585,000, a decrease of $1,885,000 below the budget estimate and an increase of $1,270,000 above the House allowance.

The budget included an estimate of $4,470,000 for construction of a new base camp at the Fred Lawrence Whipple Observatory. The allowance reduces funds requested for paving of the access road (−$625,000), leaving $625,000 for design and building the access road. The allowance also reduces the budget request by $2,845,000, which the Smithsonian indicated will not be obligated until 1989 for construction of the base camp. This leaves $1,000,000 to initiate construction in fiscal 1988.

The allowance also includes an increase of $800,000 for construction of a new replacement dormitory for the Whipple Observatory at Mount Hopkins, AZ; $175,000 for construction of a new technical instrument support shop at the Smithsonian Environmental Research Center in Edgewater, MD; $220,000 for construction of a new docking facility on Barro Colorado Island; and $390,000 for construction of a new two-story dormitory on Naos Island, at the Smithsonian Tropical Research Institute in Panama. These projects, totaling $1,585,000, were budgeted in the "Restoration and renovation of buildings" account of the Smithsonian. However, because all are new construction projects, the Committee has recommended funding them in this account. The Committee directs the Institution to maintain this distinction in future budget requests.

New bill language is included to provide for this funding proposal.

National Gallery of Art

SALARIES AND EXPENSES

1987 appropriation	$35,424,000
1988 budget estimate	37,259,000
House allowance	37,401,000
Committee recommendation	37,547,000

The Committee recommends an appropriation of $37,547,000, an increase of $434,000 above the budget request and $146,000 above the House allowance.

The amount recommended by the Committee for fiscal year 1988 is shown in the following table:

	Committee recommendation
Care and utilization of art collections	$13,488,000
Operation and maintenance of buildings and grounds	11,894,000
Protection of buildings, grounds, and contents	7,520,000
General administration	4,645,000
Total, salaries and expenses	37,547,000

The increase for care and utilization is $246,000, of which $200,000 is for conservation equipment and $46,000 for clerical enhancements. Another $42,000 for this latter purpose is included within general administration. The Committee has not recommended any reduction in funds requested for utilities, as proposed by the House. If any savings do accrue in this area, the Gallery is expected to use them to offset the cost of the January 1988 pay raise rather than absorb this cost through reduced services or hours of operation for the public.

REPAIR, RESTORATION, AND RENOVATION OF BUILDINGS

1987 appropriation	$2,400,000
1988 budget estimate	400,000
House allowance	400,000
Committee recommendation	

The Committee recommends no additional funds this year for the repair and renovation of buildings, a level which is $400,000 below both

the budget request and the House allowance. Late in fiscal year 1987 the Committee approved the reprogramming of $820,000 in savings from other areas to be used for facility renovations and remodeling. These funds, together with a previously projected carryover of $4,638,000 in prior appropriations into fiscal year 1988 should be adequate to cover the total renovation program plan of $5,407,000 for the coming year.

Woodrow Wilson International Center for Scholars

SALARIES AND EXPENSES

1987 appropriation	$3,322,000
1988 budget estimate	3,998,000
House allowance	3,827,000
Committee recommendation	4,135,000

The Committee recommends an appropriation of $4,135,000, an increase of $137,000 above the budget estimate and an increase of $308,000 from the House allowance.

The table below shows the Committee action:

	Budget estimate	Committee recommendation	Change
Fellowship program	$1,355,000	$1,355,000	
Scholar support	294,000	294,000	
Public service	1,072,000	1,072,000	
General administration	804,000	894,000	+ $90,000
Building requirements	75,000	75,000	
Conference planning/outreach	398,000	445,000	+ 47,000
Total	3,998,000	4,135,000	+ 137,000

The Committee recommends an increase of $90,000 to enable the Center to consolidate all outside space in one location. The Committee also recommends an increase of $47,000 for conference planning and outreach to publish the results of recent conferences and make them available to interested scholars and policymakers.

ENDOWMENT CHALLENGE FUND

1987 appropriation	
1988 budget estimate	
House allowance	
Committee recommendation	$500,000

The Committee recommends an appropriation of $500,000, an increase of $500,000 over the budget estimate and the House allowance.

The required non-Federal matching funds shall be limited to donations specifically for endowment purposes or new or increased unrestricted gifts to the various programs.

The Committee recommends continuation of the endowment challenge fund started in fiscal 1986. The original $1,000,000 has almost been matched at the required 3-to-1 rate and a further increment of $500,000 is vital for the Center to sustain its fund-raising efforts into fiscal 1988 and beyond.

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

NATIONAL ENDOWMENT FOR THE ARTS

GRANTS AND ADMINISTRATION

1987 appropriation	$136,861,000
1988 budget estimate	119,300,000
House allowance	138,111,000
Committee recommendation	140,056,000

The Committee recommends an appropriation of $140,056,000, an increase of $20,756,000 over the budget estimate, an increase of $1,945,000 over the House allowance, and $3,195,000 over the fiscal year 1987 appropriation.

The following table provides a comparison of the budget estimates and the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Artists-in-schools	$5,100,000	$5,300,000	+ $200,000
Dance	7,150,000	8,847,000	+ 1,697,000
Design arts	3,700,000	4,276,000	+ 576,000
Expansion arts	5,550,000	6,655,000	+ 1,105,000
Folk arts	2,900,000	2,982,000	+ 82,000
Inter arts	3,500,000	3,885,000	+ 385,000
Literature	4,400,000	5,100,000	+ 700,000
Media arts	8,800,000	12,000,000	+ 3,200,000
Museums	8,900,000	11,400,000	+ 2,500,000
Music	9,200,000	12,236,000	+ 3,036,000
Opera/musical theater	3,100,000	4,200,000	+ 1,100,000
Local programs	2,500,000	2,500,000	
State programs	21,500,000	24,930,000	+ 3,430,000
Theater	8,900,000	10,800,000	+ 1,900,000
Visual arts	5,300,000	6,200,000	+ 900,000
Advancement	1,200,000	1,200,000	
Challenge	250,000	250,000	
Total, regular programs	101,950,000	122,761,000	+ 20,811,000
Administrative area: Policy, planning, and research	1,050,000	1,050,000	
Administration	16,300,000	16,245,000	- 55,000
Total, grants and administration	119,300,000	140,056,000	+ 20,756,000

The total recommendation for the National Endowment of the Arts, including grants, administration, and matching grants, is $165,956,000, a decrease of $575,000 below the House allowance and $675,000 above the fiscal year 1987 level. Within the total amounts provided for grants and administration, the Committee has restored the funding levels to the fiscal year 1987 appropriated levels.

In addition, the Committee has provided $2,500,000, the full budget request and an increase of $320,000 over the fiscal year 1987 appropriation level and the House allowance for local arts programs, now for the first time an established program. The Committee is pleased with the results of the Local Test Program, and believes that this program provides needed assistance to smaller and rural arts organizations. Since the inception of the test program in 1983, it has generated significant addi-

tional funding for local arts organizations and artists. The additional funds provided by the Committee are intended to enable the program to pursue new activities, such as improving local arts organization administration.

The Committee has also provided $24,930,000, an increase of $430,000 over the fiscal year 1987 appropriation level, and $390,000 over the House allowance for State programs. State arts agencies are effective organizations for supporting efforts to make the arts available throughout our Nation. In recognition of the importance of the Endowment's partnership with State arts agencies, the Committee has increased the allocation for State programs.

For advancement programs, the Committee has recommended $1,200,000, the same as the budget request and an increase of $1,000,000 over the fiscal year 1987 level. The agency is to be commended for reopening their advancement program which serves small and emerging organizations. This increase will provide sufficient program funds to enable the Endowment to reopen this program to new applicants in fiscal year 1988.

The Committee has included the full budget request of $250,000 for the challenge program management activities, an increase of $250,000 over the House allowance and the fiscal year 1987 appropriation level. In the past, these moneys had been absorbed in the policy, planning, and research [PPR] area. However, since the Endowment must undertake the legislatively mandated research task of the state-of-the-arts study, the Committee believes that all PPR funding will be needed for PPR activities and the challenge grant evaluation is more appropriately identified as a separate line item. The Committee has included $261,000 for staff travel, the same amount as in fiscal year 1987 and a decrease of $55,000 from the budget request.

The Committee is encouraged by efforts of the NEA to reach out to small and rural States to assure that arts organizations in those States have access to the programs of the NEA. While the Committee recognizes that NEA must continue to award grants with the advice of the peer review system, it wants to be sure that small and rural States are receiving the necessary assistance to prepare competitive applications.

MATCHING GRANTS

1987 appropriation	$28,420,000
1988 budget estimate	25,900,000
House allowance	28,420,000
Committee recommendation	25,900,000

The Committee recommends an appropriation of $25,900,000, the same as the budget estimate, and a decrease of $2,520,000 below the House allowance and the fiscal year 1987 appropriation.

Of the amount provided, $16,200,000 is for challenge grants and $9,700,000, an increase of $700,000 over the budget request, for matching grants in high priorities, such as dance, music, opera, and theater.

NATIONAL ENDOWMENT FOR THE HUMANITIES

GRANTS AND ADMINISTRATION

1987 appropriation	$110,390,000
1988 budget estimate	99,839,000
House allowance	111,140,000
Committee recommendation	112,240,000

The Committee recommends an appropriation of $112,240,000, an increase of $12,401,000 over the budget estimate, $1,100,000 over the House allowance, and $1,850,000 over the fiscal year 1987 appropriation. The following table provides a comparison of the budget estimate and the Committee recommendation:

	Budget estimate	Committee recommendation	Change
State programs	$17,871,000	$21,500,000	+ $3,629,000
General programs:			
Media grants	8,512,000	8,900,000	+ 388,000
Museums and historical organizations	6,715,000	8,780,000	+ 2,065,000
Public humanities projects	2,128,000	2,000,000	- 128,000
Humanities projects in libraries	1,892,000	2,900,000	+ 1,008,000
Education programs	14,329,000	16,350,000	+ 2,021,000
Fellowships and seminars	14,551,000	15,560,000	+ 1,009,000
Research grants	14,897,000	16,400,000	+ 1,503,000
Office of Preservation	3,594,000	4,500,000	+ 906,000
Total, program funds	84,489,000	96,890,000	+ 12,401,000
Administration	15,350,000	15,350,000	
Total, grants and administration	99,839,000	112,240,000	+ 12,401,000

The total recommendation for the National Endowment for the Humanities, including grants, administration, and matching grants, is $139,291,000, an increase of $12,401,000 over the budget estimate, $349,000 below the House allowance, and $401,000 above the fiscal year 1987 appropriation level.

Within the total amounts provided, the Committee recommends $21,500,000, an increase of $3,629,000 over the budget request, and $500,000 over the House allowance and the fiscal year 1987 appropriation level for State programs. The additional funds would be used to assist the State humanities councils to support additional local humanities programs for the general public in history, literature, philosophy, and disciplines of the humanities in such settings as museums, libraries, and schools. Every Federal dollar provided is matched by local contributions. In recognition of the importance of the Endowment's partnership with State endowment agencies, the Committee has increased the allocation for State programs.

Under fellowships and seminars, the Committee has recommended an increase of $100,000 over the fiscal year 1987 level and the House allowance, and $400,000 over the budget request for the Summer Seminars for School Teachers Program. This highly successful program gives humanities teachers an opportunity to rekindle their interest in

and enthusiasm for the humanities. The Committee is encouraged that the Endowment has changed the name of the program to include elementary as well as secondary school teachers.

The Committee notes the value of the Endowment's effort to preserve the Nation's heritage by preserving deteriorating books, newspapers, and magazines and, therefore, concurs with the additional $500,000 provided by the House over the fiscal year 1987 level to the Office of Preservation to advance that work. The Committee has also included $500,000 over the House allowance to restore the Humanities projects in libraries activity to the fiscal year 1987 level.

The Committee is aware of the NEH Access to Excellence Program, which is designed to make NEH programs more accessible to citizens in rural, urban, tribal, and minority communities. NEH is commended for its outreach efforts to assist these groups that have neither applied for nor received funding in great numbers. The Committee understands that the coordinator of this program has sent over 2,800 mailings to educational organizations and other interested groups and has developed an extensive travel and speaking schedule in many States to make presentations about the application and review process for NEH programs.

The Committee applauds these outreach efforts and encourages NEH to expand them. While the Committee is aware that NEH must continue to award grants with the advice of the peer review system, it wants to be sure that smaller States are not overlooked in this process. Therefore, it encourages NEH to insure that the benefits of the Access and other NEH programs continue to be available to smaller States as well as to large ones.

MATCHING GRANTS

1987 appropriation	$28,500,000
1988 budget estimate	27,051,000
House allowance	28,500,000
Committee recommendation	27,051,000

The Committee recommends an appropriation of $27,051,000, the same as the budget estimate, and $1,449,000 lower than the House allowance and the fiscal year 1987 appropriation.

Of the funds provided, $15,051,000 is for challenge grants and $12,000,000 is for matching grants.

NATIONAL CAPITAL ARTS AND CULTURAL AFFAIRS

1987 appropriation	$4,000,000
1988 budget estimate	
House allowance	4,000,000
Committee recommendation	4,500,000

The Committee recommends an appropriation of $4,500,000, an increase of $4,500,000 over the budget estimate and $500,000 over the House allowance and the amount available for fiscal year 1987.

The National Capital Arts and Cultural Affairs Program is authorized under 20 U.S.C. 956a to support artistic and cultural programs in the

Nation's Capital under the direction of the National Endowment for the Humanities. An amount of $5,000,000 annually is authorized to provide grants to general operating support to eligible organizations located in the District of Columbia whose primary purpose is in performing, exhibiting, and/or presenting arts. Eligibility for grants is limited to not-for-profit, nonacademic institutions of demonstrated national repute. Among the eligible recipients established by the authorizing statute are the: Folger Theater, Corcoran Gallery of Art, Phillips Gallery, Arena Stage, the National Building Museum, the National Capital Children's Museum, the National Symphony Orchestra, the Washington Opera Society, and Ford's Theater. Other organizations which have established eligibility under the statute include the following: Folger Shakespeare Library, Meridian House, Textile Museum, Washington Ballet, Washington Performing Arts Society, and National Museum of Women in the Arts.

The statute also directs that of the total funds provided, 70 percent shall be equally distributed among all qualifying organizations and 30 percent shall be distributed based on the size of an organization's total annual income, exclusive of Federal funds, compared to the combined total of the annual income, exclusive of Federal funds, of all eligible institutions. No organization shall receive a grant in excess of $500,000 in a single year. In addition, amounts provided to eligible organizations through the National Park Service and the Smithsonian Institution should not be counted against the $500,000 annual limit.

Most of the increase provided by the Committee will allow for a base award of approximately $210,000 for each of the eligible institutions compared with an amount of approximately $187,000 in fiscal year 1987. Further small incremental increases, as authorized by the statute, would also be provided under the Committee's allowance.

MARTHA GRAHAM CENTER OF CONTEMPORARY DANCE

1987 appropriation	
1988 budget estimate	
House allowance	
Committee recommendation	$4,125,000

The Committee has established a new account and recommends an appropriation of $4,125,000, an increase of $4,125,000 above both the budget request and the House allowance to implement a project for the Martha Graham Center for Contemporary Dance, Inc., thus recognizing the unique contributions of Martha Graham to the world of dance and the extraordinary cause of perpetuating her vision and standards. Bill language stipulates that $125,000 is to be made available immediately to the Center on a nonmatching basis for planning, development and administrative expenses of the project, as well as for developing a comprehensive plan for the project. The sum of $4,000,000 is to be provided in the following amounts to the Center in the form of matching grants for the following projects as the matching funds are raised: $1,000,000 to preserve Martha Graham's works; and $3,000,000 for expansion and renovation of studio space and creation of adequate

archival space and museum space. Federal funds shall be released for each of these two projects on a 1-to-1 basis as the Center raises new funds to match the Federal funds. Priority shall be given to preserving Martha Graham's works before matching funds are made available for renovation or expansion of studio space and creation of archival and museum space. The Committee defines "new funds" as funds raised after the date of enactment of this act in excess of the Center's annual operating budget specifically and exclusively dedicated to implement an Endowment-approved plan which would perpetuate Martha Graham's vision and standards.

Institute of Museum Services

1987 appropriation	$21,250,000
1988 budget estimate	19,250,000
House allowance	22,000,000
Committee recommendation	21,948,000

The Committee recommends an appropriation of $21,948,000, an increase of $2,698,000 over the budget estimate and $52,000 below the House allowance.

The following table summarizes the Committee's recommendations:

General operating support grants	$17,445,000
Conservation grants	3,500,000
Administration	948,000
Museum Services Board	55,000
Total	21,948,000

The Committee is encouraged by a variety of efforts which the Institute of Museum Services is making to assure that small and rural States are receiving the necessary assistance to prepare competitive applications. These endeavors include providing counsel to applicants and potential applicants in all States through the national and regional museum association annual meetings, museum site visits, meetings with museum administrators, and visits to States whose museums have had difficulty competing in the grant programs. The Committee also understands that the agency is making increased efforts to provide information on its programs and methods of securing financial assistance to organizations in all States. As a further outreach effort, the IMS staff has been conducting seminars with individuals who have greater accessibility to, and knowledge of, State and local museum organizations. The agency has also been striving to increase participation and clarify its programs through direct mailings to museums.

The Committee commends these efforts and encourages the agency to expand them. The Committee supports the peer review system for determining grant awards, but wants to be assured that small and rural States are not overlooked in this process.

Commission of Fine Arts

SALARIES AND EXPENSES

1987 appropriation	$450,000
1988 budget estimate	446,000
House allowance	446,000
Committee recommendation	446,000

The Committee recommends an appropriation of $446,000, the same as the budget estimate and the House allowance for the Commission of Fine Arts. This recommendation is a net reduction of $4,000 from the fiscal year 1987 appropriation, principally attributed to a reduction in printing costs which is offset by increases in rental charges and personnel costs. The Committee will be able to maintain personnel and operations at the fiscal year 1987 level with the recommended level of funding.

Advisory Council on Historic Preservation

1987 appropriation	$1,533,000
1988 budget estimate	1,734,000
House allowance	1,719,000
Committee recommendation	1,719,000

The Committee recommends an appropriation of $1,719,000, a reduction of $15,000 from the budget estimate and the same as the House allowance.

National Capital Planning Commission

SALARIES AND EXPENSES

1987 appropriation	$2,684,000
1988 budget estimate	2,967,000
House allowance	2,967,000
Committee recommendation	3,013,000

The Committee recommends an appropriation of $3,013,000, an increase of $46,000 over the budget estimate and the House allowance. This increase is provided for the anticipated January 1988 2-percent pay increase.

Franklin Delano Roosevelt Memorial Commission

SALARIES AND EXPENSES

1987 appropriation	$5,000
1988 budget estimate	28,000
House allowance	28,000
Committee recommendation	28,000

The Committee has provided $28,000, the same as the House allowance and the budget estimate, for operational expenses of the Franklin Delano Roosevelt Memorial Commission.

Pennsylvania Avenue Development Corporation

SALARIES AND EXPENSES

1987 appropriation	$2,397,000
1988 budget estimate	2,531,000
House allowance	2,531,000
Committee recommendation	2,531,000

The Committee recommends an appropriation of $2,531,000, the same as the budget estimate and the House allowance. If additional funds are necessary for the January 1988 pay increase, this should be budgeted for and taken from the public development program.

PUBLIC DEVELOPMENT

1987 appropriation	$3,924,000
1988 budget estimate	3,000,000
House allowance	3,000,000
Committee recommendation	3,000,000

The Committee recommends an appropriation of $3,000,000 for public development activities the same as the budget estimate and the House allowance.

Holocaust Memorial Council

SALARIES AND EXPENSES

1987 appropriation	$2,075,000
1988 budget estimate	2,183,000
House allowance	2,145,000
Committee recommendation	2,183,000

The Committee recommends an appropriation of $2,183,000, the same as the budget estimate and $38,000 above the House allowance.

TITLE III—GENERAL PROVISIONS

The Committee has recommended inclusion of several general provisions in the bill including the following:

SEC. 301. Provides that contracts which provide consulting services are a matter of public record and available for public law, except where otherwise provided by law.

SEC. 302. Continues the prohibition on the export of timber harvested on National Forest Service lands.

SEC. 303. Provides a restriction on noncompetitive bidding in the Shawnee National Forest, IL.

SEC. 304. Provides that appropriations available in the bill shall not be used to produce literature or otherwise promote public support of a legislative proposal on which legislative action is not complete.

SEC. 305. Provides that appropriations made available in this bill will not remain available beyond the current fiscal year unless otherwise provided.

SEC. 306. Provides that appropriations made available in this bill cannot be used to provide a cook, chauffeur, or other personal servants.

SEC. 307. Provides for a continuation of the prohibition on the use of funds to process or issue leases for coal, oil, gas, oil shale, phosphate, potassium, sulfur, gilsonate, or geothermal resources on wilderness lands and Forest Service RARE II further planning and Bureau of Land Management wilderness study areas.

SEC. 308. Provides for a restriction on the issuance of oil, gas, or geothermal leases in certain areas within the Mount Baker-Snoqualime National Forest, State of Washington.

SEC. 309. Provides a restriction on departmental assessments unless approved by the Committees on Appropriations.

SEC. 310. Provides that employment funded by this bill will not be subject to personnel ceilings or other such restrictions.

SEC. 311. Provides authority for the Secretary of the Interior, Secretary of Agriculture, and the Secretary of the Smithsonian Institution to enter into contracts for detection and suppression of fires.

SEC. 312. Provides a continued prohibition to plan for, conduct, or supervise deer hunting on the Loxahatchee National Wildlife Refuge.

SEC. 313. Provides for a continued prohibition on implementation of any land interchange between the Department of the Interior and the Forest Service.

SEC. 314. Provides that the Forest Service and the BLM may continue the management of lands under existing plans and no plans may be challenged in their entirety on the sole basis that the data is old.

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1988: Subcommittee on Interior and Related Agencies	9.99	9.985	9.88	[1]9.878
Projections of outlays associated with budget authority recommended in the bill:				
1988				[2]6.793
1989				2.451
1990				606
1991				226
1992 and future year				-3
Financial assistance to State and local governments for 1988 in the bill		719		364
	Direct loans		Loan guarantees	
Credit authority estimates, fiscal year 1988	0.02	17	0.03	34

[1] Includes outlays from prior year budget authority.
[2] Includes outlays from prior-year budget authority.

LIMITATIONS AND LEGISLATIVE PROVISIONS

COMPLIANCE WITH PARAGRAPH 7 OF RULE XVI OF THE STANDING RULES OF THE SENATE

The Committee submits the following statement in compliance with paragraph 7 of rule XVI of the Standing Rules of the Senate, which requires the Committee to identify "each recommended amendment which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

The following items are identified pursuant to this requirement:

In title I, the Committee recommends the following appropriations which lack authorization:

—$502,972,000 for management of lands and resources, Bureau of Land Management;

—$2,736,000 for construction and access, Bureau of Land Management;

—$105,000,000 for payments in lieu of taxes, Bureau of Land Management;

—$20,122,000 for endangered species, U.S. Fish and Wildlife Service.

In title II, the Committee recommends the following appropriations which lack authorization:

—$21,741,000 for economic regulation, Department of Energy;

—$6,206,000 for emergency preparedness, Department of Energy;

—$61,599,000 for Energy Information Administration, Department of Energy;

—$7,646,000 for Indian health manpower, Indian Health Service;

—$9,674,000 for urban health programs, Indian Health Service; and

—$2,183,000 for salaries and expenses, Holocaust Memorial Council.

—$4,125,000 for the Martha Graham Center of Contemporary Dance.

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include "(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices

the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee."

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets; new matter is printed in italic; and existing law in which no change is proposed is shown in roman.

Amendments to Public Law 96–565 follows:

> SEC. 104. (a) Within the boundary of the park, the Secretary is authorized to acquire those lands owned by the State of Hawaii or any political subdivision thereof only by donation or exchange, and only with the consent of the owner. Any such exchange shall be accomplished in accordance with the provisions of section 5 (b) and (c) of the Act approved July 15, 1968 (82 Stat. 354). Any property conveyed to the State or a political subdivision thereof in exchange for property within the park which is held in trust for the benefit of Native Hawaiians, as defined in the Hawaiian Homes Commission Act of 1920 shall, as a matter of Federal law, be held by the grantee subject to an equitable estate of the same class and degree as encumbers the property within the preserve; and "available lands" defined in section 203 of the Hawaiian Homes Commission Act may be exchanged in accordance with section 204 of said Act. The vesting of title in the United States to property within the park shall operate to extinguish any such equitable estate with respect to property acquired by exchange within the park.
>
> *The Secretary may lease from the Department of Hawaiian Home Lands said trust lands until such time as said lands may be acquired by exchange as set forth herein or otherwise acquired. The Secretary may enter into such a lease without regard to fiscal year limitations.*

Amendments to section 8(g)5A of the Outer Continental Shelf Lands Act is as follows:

> (5)(A) When there is a boundary dispute between the United States and a State which is subject to an agreement under section 1336 of this title, the Secretary shall credit to the account established pursuant to such agreement all bonuses, rents, and royalties, and other revenues (derived from any bidding system authorized under subsection (a)(1) of this section), excluding Federal income and windfall profits taxes, and derived from any lease issued after September 18, 1978 of any Federal tract which lies wholly or partially within three nautical miles of the seaward boundary asserted by the State, if that money has not otherwise been deposited in such account. Proceeds of [such account] *an escrow account established pursuant to an agreement under section 7* shall be distributed as follows:

(i) Twenty-seven percent of all bonuses, rents, and royalties, and other revenues (derived from any bidding system authorized under subsection (a)(1)), excluding Federal income and windfall profits taxes, and derived from any lease issued after September 18, 1978, of any tract which lies wholly within three nautical miles of the seaward boundary asserted by the Federal government in the boundary dispute, together with all accrued interest thereon, shall be paid to the State either—

(I) within thirty days of December 1, 1987, or

(II) by the last business day of the month following the month in which those revenues are deposited in the Treasury, whichever date is later.

(ii) Upon the settlement of [any] *a* boundary dispute which is subject to a section 1336 agreement between the United States and a State, the Secretary shall pay to such State [all] *any additional* moneys due such State from amounts deposited in *or credited to* the escrow account. If there is insufficient money deposited in the escrow account, the Secretary shall transmit, from any revenues derived from any lease of Federal lands under this subchapter, the remaining balance due such State in accordance with the formula set forth in section 8004(b)(1)(B) of the Outer Continental Shelf Lands Act Amendments of 1985.

Amendment to title II of the Indian Financing Act of 1974 is amended as follows:

SUBCHAPTER II—LOAN GUARANTY AND INSURANCE

§ 1497. Indian Loan Guaranty and Insurance Fund

(e) Authorization of appropriations

There are authorized to be appropriated for each fiscal year beginning in fiscal year 1985 such sums as may be necessary to fulfill obligations with respect to losses on loans guaranteed or insured under this subchapter. All collections shall remain until expended.

Title II of the Indian Financing Act of 1974 (25 U.S.C. 1481, et seq.) is amended—

(1) by redesignating section 218 as section 219, and

(2) by inserting after section 217 the following new section:

"SEC. 218. (a) Notwithstanding any other provision of this Act (other than subsection (b)) or any other provision of law, the Secretary of the Interior is authorized to use any funds available to the Secretary to pay the holder of the guaranty certificate of any loan guaranteed, or the lender of any loan insured, by the Secretary under this title that is in default.

"(b)(1) The total amount of funds available solely by reason of subsection (a) to pay lenders and holders of guaranty certificates with respect to loans in default during any fiscal year shall not exceed $20,000,000.

"(2) The amount of funds available to the Secretary solely by reason of subsection (a) to make payments with respect to any loan shall not exceed the fair market value of any property securing such loan.

"(c) Any proceeds received into the Treasury of the United States from the sale of property that secures a loan with respect to which the Secretary has made a payment from funds available solely by reason of subsection (a) shall, to the extent the proceeds do not exceed such payment, be credited as a reimbursement to the appropriation from which such payment was made.

"(d) Nothing in this section shall affect any funds available in the Indian Loan Guaranty and Insurance Fund or any funds appropriated under the authority of section 217.".

Language has been added under the head "Naval Petroleum and Oil Shale Reserves" that amends section 7430(b) of title 10 United States Code by adding after paragraph (2) the following:

"(3) For purposes of paragraph (2), the term 'petroleum' does not include natural gas liquids.".

Language has been added to section 7422(c)(1)(B)(ii) of such title is amended as follows:

(ii) at a lesser rate consistent with sound engineering practices and the protection, conservation, maintenance, and testing of such reserves if the Secretary determines that the minimum price described in section 7430(b)(2) of this title cannot be attained for the United States share of petroleum *(other than natural gas liquids)* produced from such Reserves;

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
TITLE I - DEPARTMENT OF THE INTERIOR							
BUREAU OF LAND MANAGEMENT							
Management of Lands and Resources							
Onshore Energy and Minerals Management							
Energy Resources							
Coal Leasing	14,050	14,580	14,580	13,695	-355	-885	-885
Oil & Gas Leasing	47,515	49,742	49,742	46,019	-1,496	-3,723	-3,723
Geothermal leasing	2,544	2,649	2,649	2,475	-69	-174	-174
Subtotal, Energy Resources	64,109	66,971	66,971	62,189	-1,920	-4,782	-4,782
Non-Energy Minerals							
Mineral Material Sales	2,253	2,354	2,354	2,354	+101	---	---
Mining Law Administration	9,298	9,940	9,940	10,340	+1,042	+400	+400
Mineral Leasing	3,967	4,114	4,114	4,114	+147	---	---

Uranium operations	636	659	659	659	+23	---	---
Subtotal, Non-Energy Minerals	16,154	17,067	17,067	17,467	+1,313	+400	+400
Subtotal, Energy and Minerals Management	80,263	84,038	84,038	79,656	-607	-4,382	-4,382
Lands and Realty Management							
Realty Operations							
Energy Realty	8,342	7,955	7,955	7,955	-387	---	---
Non-Energy Realty	17,334	22,224	22,224	22,224	+4,890	---	---
Alaska Lands program	14,045	11,844	12,093	14,093	+48	+2,249	+2,000
Subtotal, Realty operations	39,721	42,023	42,272	44,272	+4,551	+2,249	+2,000
Withdrawal Processing and Review	3,849	3,491	3,491	3,491	-358	---	---
Subtotal, Lands and Realty Management	43,570	45,514	45,763	47,763	+4,193	+2,249	+2,000
Renewable Resources Management							
Forest Management							
Public Domain	6,267	5,507	6,507	6,507	+240	+1,000	---
Western Oregon	914	---	914	914	---	+914	---
Subtotal, Forest Management	7,181	5,507	7,421	7,421	+240	+1,914	---
Range Management							
Wild Horse & Burro Management	17,936	14,774	14,774	14,774	-3,162	---	---
Grazing Management	37,347	33,333	33,833	34,883	-2,464	+1,550	+1,050
Subtotal, Range Management	55,283	48,107	48,607	49,657	-5,626	+1,550	+1,050

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Soil, Water, & Air Management	17,551	15,356	17,606	20,006	+2,455	+4,650	+2,400
Wildlife Habitat Management	16,506	14,747	17,057	20,417	+3,911	+5,670	+3,360
Recreation Management							
Cultural Resources Management	6,800	5,469	7,009	6,409	-391	+940	-600
Wilderness Management	7,445	7,411	7,411	9,556	+2,111	+2,145	+2,145
Recreation Resources Management	9,319	8,188	9,682	9,282	-37	+1,094	-400
Subtotal, Recreation Management	23,564	21,068	24,102	25,247	+1,683	+4,179	+1,145
Fire Management	9,031	9,305	9,555	9,305	+274	---	-250
Subtotal, Renewable Resources Management	129,116	114,090	124,346	132,053	+2,937	+17,963	+7,705
Planning and Data Management							
Planning	9,799	9,680	9,680	9,680	-119	---	---
Data Management	15,186	21,078	21,078	21,078	+5,892	---	---
Subtotal, Planning and Data Management	24,985	30,758	30,758	30,758	+5,773	---	---

Cadastral Survey							
Alaska	15,225	11,483	11,483	15,483	+258	+4,000	+4,000
Other States	11,990	12,538	12,538	12,538	+548	---	---
Subtotal, Cadastral Survey	27,215	24,021	24,021	28,021	+806	+4,000	+4,000
Fire control							
Firefighting & Presuppression	86,492	3,492	78,492	78,492	-8,000	+75,000	---
Rehabilitation	584	584	584	584	---	---	---
Subtotal, Fire Control	87,076	4,076	79,076	79,076	-8,000	+75,000	---
Technical Services							
Resource Protection	3,362	3,431	3,431	3,431	+69	---	---
Maintenance and engineeering services							
Buildings	3,490	3,990	3,990	3,990	+500	---	---
Recreation	3,763	4,832	4,832	4,832	+1,069	---	---
Transportation	3,547	4,268	4,268	4,268	+721	---	---
Maintenance improvement	1,000	---	---	---	-1,000	---	---
Engineering services	1,193	1,353	1,353	1,353	+160	---	---
Subtotal, Maintenance and engineering services	12,993	14,443	14,443	14,443	+1,450	---	---
Subtotal, Technical Services	16,355	17,874	17,874	17,874	+1,519	---	---
General Administration							
Executive and managerial direction	5,600	5,831	5,831	5,831	+231	---	---
Equal employment opportunity	2,056	2,246	2,246	2,246	+190	---	---
Administrative services support	32,062	33,195	33,195	33,195	+1,133	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Bureauwide fixed costs	46,840	46,309	46,499	46,499	-341	+190	---
Subtotal, General Administration	86,558	87,581	87,771	87,771	+1,213	+190	---
Total, Management of Lands and Resources	495,138	407,952	493,649	502,972	+7,834	+95,020	+9,323
Construction and Access							
Access	1,200	1,281	1,281	1,281	+81	---	---
Construction	1,600	---	700	1,455	-145	+1,455	+755
Total, Construction and Access	2,800	1,281	1,981	2,736	-64	+1,455	+755
Payments in Lieu of Taxes							
Payments to Local Governments	105,000	105,000	105,000	105,000	---	---	---

Land Acquisition							
Bureau of Land Management:							
Acquisitions	5,920	10	3,670	9,485	+3,565	+9,475	+5,815
Acquisition Management	300	---	500	750	+450	+750	+250
Subtotal, Land Acquisition	6,220	10	4,170	10,235	+4,015	+10,225	+6,065
Rescission	-3,200	---	---	---	+3,200	---	---
Total, Land Acquisition	3,020	10	4,170	10,235	+7,215	+10,225	+6,065
Oregon & California Grant Lands							
Construction and Acquisition	541	556	886	556	+15	---	-330
Maintenance	4,184	3,758	3,758	4,258	+74	+500	+500
Renewable Resource Management	50,140	48,678	51,478	52,375	+2,235	+3,697	+897
Planning and Data Management	953	945	1,695	945	-8	---	-750
Total, Oregon & California Grant Lands	55,818	53,937	57,817	58,134	+2,316	+4,197	+317
Range Improvement Fund							
Improvement to Public Lands	7,703	6,956	6,956	6,956	-747	---	---
Farm Tenant Act Lands	950	950	950	950	---	---	---
Administrative expenses	600	600	600	600	---	---	---
Total, Range Improvements	9,253	8,506	8,506	8,506	-747	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Service Charges, Deposits, and Forfeitures							
Rights-of-way Processing	2,695	2,695	2,695	2,695	---	---	---
Adopt-a-horse program	500	500	500	500	---	---	---
Repair of Damaged Lands	1,850	650	650	650	-1,200	---	---
Cost recoverable realty cases	150	150	150	150	---	---	---
Timber purchaser expenses	---	1,200	1,200	1,200	+1,200	---	---
Copy fees	---	2,000	2,000	2,000	+2,000	---	---
Total, Service Charges, Deposits, and Forfeitures	5,195	7,195	7,195	7,195	+2,000	---	---
Miscellaneous Trust Funds							
Base Program	100	100	100	100	---	---	---
Total, Bureau of Land Management	676,324	583,981	678,418	694,878	+18,554	+110,897	+16,460

U.S. FISH AND WILDLIFE SERVICE

Resource Management

Fish and Wildlife Enhancement							
Endangered species							
Listing	3,629	3,222	3,472	3,472	-157	+250	---
Consultation	3,193	3,022	3,172	3,172	-21	+150	---
Permits	866	859	859	859	-7	---	---
Recovery	6,447	5,819	6,819	8,319	+1,872	+2,500	+1,500
Grants to States	4,300	---	4,300	4,300	---	+4,300	---
Subtotal, Endangered species	18,435	12,922	18,622	20,122	+1,687	+7,200	+1,500
Ecological services	18,383	18,413	19,913	19,413	+1,030	+1,000	-500
Environmental contaminants	4,995	5,002	6,002	6,002	+1,007	+1,000	---
National wetlands inventory	5,296	5,328	4,263	5,328	+32	---	+1,065
Subtotal, Fish and Wildlife Enhancement	47,109	41,665	48,800	50,865	+3,756	+9,200	+2,065
Refuges and Wildlife							
Refuge operations and maintenance	111,508	96,189	113,508	116,099	+4,591	+19,910	+2,591
Law enforcement operations	18,322	18,140	21,140	20,720	+2,398	+2,580	-420
Migratory bird management	8,158	7,800	7,909	8,709	+551	+909	+800
Subtotal, Refuges and Wildlife	137,988	122,129	142,557	145,528	+7,540	+23,399	+2,971
Fisheries							
Hatchery operations and maintenance	24,463	24,742	25,242	26,053	+1,590	+1,311	+811
Lower Snake River Compensation Fund	6,394	7,623	6,409	6,528	+134	-1,095	+119

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Fish and wildlife management	5,081	5,143	5,393	5,519	+438	+376	+126
Subtotal, Fisheries	35,938	37,508	37,044	38,100	+2,162	+592	+1,056
Research and Development							
Fish and wildlife research center O & M	44,139	41,148	47,163	46,963	+2,824	+5,815	-200
Technical development	5,574	5,371	5,371	5,771	+197	+400	+400
Cooperative research units	4,758	4,941	5,441	5,941	+1,183	+1,000	+500
Subtotal, Research and Development	54,471	51,460	57,975	58,675	+4,204	+7,215	+700
General Administration							
Fish and Wildlife Foundation Matching grants	---	---	250	750	+750	+750	+500
Central office administration	11,478	11,597	11,420	11,597	+119	---	+177
Regional office administration	12,697	13,145	13,145	13,145	+448	---	---
Servicewide administrative support	20,453	21,056	20,690	20,556	+103	-500	-134
Engineering services	3,504	3,643	3,643	3,643	+139	---	---
Subtotal, General Administration	48,132	49,441	49,148	49,691	+1,559	+250	+543
Total, Resource Management	323,638	302,203	335,524	342,859	+19,221	+40,656	+7,335

Construction and Anadromous Fish							
Construction and rehabilitation							
Refuges	20,909	---	3,893	1,550	-19,359	+1,550	-2,343
Hatcheries	8,264	---	---	3,800	-4,464	+3,800	+3,800
Fishery research facilities	5,200	---	990	---	-5,200	---	-990
Dam safety	2,790	7,010	10,422	8,160	+5,370	+1,150	-2,262
Wildlife research facility	1,750	1,600	3,102	3,880	+2,130	+2,280	+778
Anadromous fish grants	2,000	---	2,000	1,500	-500	+1,500	-500
Striped bass study	---	---	---	500	+500	+500	+500
Capital development & maintenance management	600	47	647	47	-553	---	-600
Total, Construction and Anadromous Fish	41,513	8,657	21,054	19,437	-22,076	+10,780	-1,617
Migratory Bird Conservation Account							
Advance Appropriation	7,000	---	1,000	3,561	-3,439	+3,561	+2,561
Land Acquisition							
Fish and Wildlife Service:							
Acquisitions - Federal refuge lands	46,490	---	37,435	70,860	+24,370	+70,860	+33,425
Acquisition Management	1,750	1,639	1,639	2,000	+250	+361	+361
Total, Land Acquisition	48,240	1,639	39,074	72,860	+24,620	+71,221	+33,786
National Wildlife Refuge Fund							
Payments in Lieu of Taxes	5,645	5,645	5,645	5,645	---	---	---
Total, Fish and Wildlife Service	426,036	318,144	402,297	444,362	+18,326	+126,218	+42,065

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
NATIONAL PARK SERVICE							
Operation of the National Park System							
Park Management							
Management of park areas	64,347	65,522	66,263	69,199	+4,852	+3,677	+2,936
Concessions management	3,631	5,112	5,112	5,112	+1,481	---	---
Interpretation and Visitor Services	70,169	73,039	73,103	73,059	+2,890	+20	-44
Visitor protection and safety	62,515	66,983	65,483	67,068	+4,553	+85	+1,585
United States Park Police	32,507	35,968	34,493	35,968	+3,461	---	+1,475
Maintenance	247,933	254,910	257,350	258,910	+10,977	+4,000	+1,560
Resources management	102,709	106,825	109,813	107,200	+4,491	+375	-2,613
Information publications	3,423	3,954	3,454	3,954	+531	---	+500
International Park Affairs	800	446	814	695	-105	+249	-119
Volunteers-in-parks	500	1,000	500	1,000	+500	---	+500
Enhanced park operation	15,000	18,500	15,000	18,500	+3,500	---	+3,500
Subtotal, Park Management	603,534	632,259	631,385	640,665	+37,131	+8,406	+9,280
Forest Fire Suppression and Presuppression	14,319	1,319	11,319	11,319	-3,000	+10,000	---

Park Recreation and Wilderness Planning							
Water resources	2,919	2,936	2,936	3,036	+117	+100	+100
General management plans	2,376	1,673	1,673	1,993	-383	+320	+320
Subtotal, Park Recreation & Wilderness Planning.	5,295	4,609	4,609	5,029	-266	+420	+420
Statutory or Contractual Aid for Other Activities							
Roosevelt Campobello International Park Commission..	408	408	424	424	+16	+16	---
Ice Age National Scientific Reserve	573	573	573	573	---	---	---
Lowell Historic Preservation Canal Commission	551	569	569	569	+18	---	---
Mary McLeod Bethune NHS	199	199	199	199	---	---	---
Martin Luther King, Jr. Center	199	199	199	199	---	---	---
Fisk University, Jubilee Hall	168	---	168	168	---	+168	---
James Garfield NHS	468	---	---	---	-468	---	---
Johnstown Flood Museum	398	---	---	---	-398	---	---
Harding Home and Tomb State Memorial	538	---	---	---	-538	---	---
Blackstone River Corridor	---	---	350	350	+350	+350	---
William McKinley Monument	---	---	925	---	---	---	-925
Balboa Park	---	---	200	---	---	---	-200
William Howard Taft	419	---	---	---	-419	---	---
Native Hawaiian culture & arts department	200	---	---	---	-200	---	---
Subtotal, Statutory or Contractual Aid	4,121	1,948	3,607	2,482	-1,639	+534	-1,125
General Administration							
Central office	5,958	6,173	6,173	6,173	+215	---	---
Regional offices	15,609	17,640	17,640	17,640	+2,031	---	---
Automatic data processing	5,523	5,742	5,742	5,742	+219	---	---
Service wide administrative support	7,954	8,408	8,408	8,408	+454	---	---
General services	390	390	390	390	---	---	---
Employee compensation payment	5,381	5,720	5,720	5,720	+339	---	---
Unemployment compensation for federal employees	7,892	7,892	7,892	7,892	---	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
GSA space rental	13,500	14,000	14,000	14,000	+500	---	---
Executive direction	6,705	6,883	6,383	6,883	+178	---	+500
Public Affairs	1,800	1,861	1,861	1,861	+61	---	---
FERS Reduction	---	---	---	-2,449	-2,449	-2,449	-2,449
Subtotal, General Administration	70,712	74,709	74,209	72,260	+1,548	-2,449	-1,949
Subtotal, National Park Service	697,981	714,844	725,129	731,755	+33,774	+16,911	+6,626
Recreation fee programs (propsd for later trans)	---	(74,300)	---	---	---	(-74,300)	---
Temporary Fee Legislation	-54,000	---	---	-34,000	+20,000	-34,000	-34,000
Transfer from Planning, Development and Operation of Facilities	-15,158	---	---	---	+15,158	---	---
Steamtown USA NHS	8,000	---	---	---	-8,000	---	---
(Rescission)	---	---	---	-5,500	-5,500	-5,500	-5,500
Total, Operation of the National Park System	636,823	714,844	725,129	692,255	+55,432	-22,589	-32,874

National Recreation and Preservation							
Recreation Programs	608	301	617	617	+9	+316	---
Natural Programs	1,593	571	2,471	2,471	+878	+1,900	---
National Register	6,811	7,425	7,695	7,925	+1,114	+500	+230
Environmental and Compliance Review	393	427	427	427	+34	---	---
Grant administration	1,523	1,593	1,543	1,543	+20	-50	---
Total, National Recreation and Preservation	10,928	10,317	12,753	12,983	+2,055	+2,666	+230
Historic Preservation Fund							
Grants-in-aid	20,000	---	20,750	28,750	+8,750	+28,750	+8,000
National Trust for Historic Preservation	4,250	---	4,250	5,300	+1,050	+5,300	+1,050
Total, Historic Preservation Fund	24,250	---	25,000	34,050	+9,800	+34,050	+9,050
Urban Park Recreation Fund							
Base program (rescission)	---	---	---	-2,800	-2,800	-2,800	-2,800
Construction							
Buildings and Utilities							
Emergency and Unscheduled (Lump Sum) Projects	3,000	2,000	3,000	3,000	---	+1,000	---
Advance Planning	4,600	3,464	4,600	4,839	+239	+1,375	+239
Project Planning	8,500	6,208	8,325	8,261	-239	+2,053	-64
Line Item Construction Projects	71,995	19,318	70,131	65,231	-6,764	+45,913	-4,900
Visitors facilities fund	---	(4,700)	(4,700)	(4,700)	(+4,700)	---	---
Total, Construction	88,095	30,990	86,056	81,331	-6,764	+50,341	-4,725

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Federal Highway Administration							
Federal-aid highways (liquidation of contract authority) (trust fund)	(12,500)	---	(31,000)	(31,000)	(+18,500)	(+31,000)	---
Land Acquisition and State Assistance							
Assistance to States							
Matching grants	32,700	---	---	31,567	-1,133	+31,567	+31,567
Administrative expenses	2,270	3,433	3,433	3,433	+1,163	---	---
National Park Service							
Acquisitions	70,160	6,100	38,500	34,725	-35,435	+28,625	-3,775
Acquisition management	5,000	6,498	6,498	6,598	+1,598	+100	+100
Total, Land acquisition and state assistance	110,130	16,031	48,431	76,323	-33,807	+60,292	+27,892
Land and Water Conservation Fund							
(Rescission of contract authority)	-30,000	---	-30,000	-30,000	---	-30,000	---

John F. Kennedy Center for the Performing Arts							
Base program	4,771	4,920	4,920	4,920	+149	---	---
Illinois and Michigan Canal National Heritage Corridor Commission							
Base program	250	---	250	250	---	+250	---
Jefferson National Expansion Memorial Commission							
Base program	75	---	---	---	-75	---	---
Total, National Park Service	845,322	777,102	872,539	869,312	+23,990	+92,210	-3,227
GEOLOGICAL SURVEY							
Surveys, Investigations, and Research							
National Mapping, Geography and Surveys							
Primary mapping and revision	34,420	36,582	36,582	36,582	+2,162	---	---
Digital cartography	13,794	13,220	14,220	13,220	-574	---	-1,000
Small intermediate and special mapping	14,153	13,218	13,968	14,568	+415	+1,350	+600
Advanced cartographic systems	12,210	13,396	13,396	13,396	+1,186	---	---
Earth resources observation system	8,971	7,148	8,148	9,148	+177	+2,000	+1,000
Cartographic and geographic information	3,494	3,851	3,851	3,851	+357	---	---
Side looking airborne radar	1,500	---	1,500	1,500	---	+1,500	---
Subtotal, National Mapping, Geography & Surveys	88,542	87,415	91,665	92,265	+3,723	+4,850	+600

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Geologic and Mineral Resource Surveys and Mapping							
Earthquake hazards reduction	35,358	32,540	35,040	34,540	-818	+2,000	-500
Volcano Hazards	11,093	11,098	11,098	11,848	+755	+750	+750
Landslide hazards	2,116	2,225	2,225	2,225	+109	---	---
National geologic mapping	---	17,084	18,084	17,584	+17,584	+500	-500
Deep continental studies	---	3,085	3,085	3,085	+3,085	---	---
Geologic framework	19,811	---	---	---	-19,811	---	---
Geomagnetism	2,173	1,763	1,763	2,263	+90	+500	+500
Climate change	1,011	1,046	1,046	1,046	+35	---	---
Coastal erosion	1,506	---	3,000	2,000	+494	+2,000	-1,000
Offshore geologic surveys	24,844	24,204	25,704	24,204	-640	---	-1,500
Mineral resource surveys	45,086	45,104	47,104	47,104	+2,018	+2,000	---
Energy geologic surveys	26,309	26,675	28,375	28,425	+2,116	+1,750	+50
Subtotal, Geologic & Mineral Surveys & Mapping	169,307	164,824	176,524	174,324	+5,017	+9,500	-2,200
Water Resources Investigations							
Federal Program	68,090	67,690	69,940	73,640	+5,550	+5,950	+3,700
Water resources research institutes	11,141	7,242	10,852	11,336	+195	+4,094	+484
Federal-State program	55,170	58,028	60,364	60,364	+5,194	+2,336	---

National water quality assessment	7,139	4,249	7,249	7,249	+110	+3,000	---
Subtotal, Water Resources Investigations	141,540	137,209	148,405	152,589	+11,049	+15,380	+4,184
General Administration	17,084	14,514	14,514	14,514	-2,570	---	---
Facilities	15,067	16,216	16,216	16,216	+1,149	---	---
Total, Geological Survey	431,540	420,178	447,324	449,908	+18,368	+29,730	+2,584
MINERALS MANAGEMENT SERVICE							
Leasing and Royalty Management							
OCS Lands							
Leasing and environmental program	38,632	39,319	39,319	42,023	+3,391	+2,704	+2,704
Resource evaluation	26,212	23,846	23,846	23,846	-2,366	---	---
Regulatory program	27,952	29,623	29,623	29,623	+1,671	---	---
Subtotal, OCS Lands	92,796	92,788	92,788	95,492	+2,696	+2,704	+2,704
Royalty Management							
Mineral Revenue Collection (onshore royalty)	14,652	15,931	15,931	15,931	+1,279	---	---
Mineral Revenue Compliance (offshore royalty)	13,626	15,020	15,770	15,020	+1,394	---	-750
Systems development and maintenance	17,426	19,228	19,228	19,228	+1,802	---	---
Subtotal, Royalty Management	45,704	50,179	50,929	50,179	+4,475	---	-750
General administration							
Executive direction	3,153	3,545	3,545	3,545	+392	---	---
Administration operations	9,107	10,057	10,057	10,057	+950	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[in thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
General support services	10,737	11,994	11,994	11,994	+1,257	---	---
Subtotal, General administration	22,997	25,596	25,596	25,596	+2,599	---	---
Total, Leasing and Royalty Management	161,497	168,563	169,313	171,267	+9,770	+2,704	+1,954
Payments to States from receipts under Mineral Leasing	---	750	---	---	---	-750	---
Total, Minerals Management Service	161,497	169,313	169,313	171,267	+9,770	+1,954	+1,954
BUREAU OF MINES							
Mines and Minerals							
Minerals Information and Analysis							
Minerals information	10,117	11,021	10,521	11,021	+904	---	+500

Mineral data analysis	18,551	18,031	18,031	19,531	+980	+1,500	+1,500
Subtotal, Minerals Information and Analysis	28,668	29,052	28,552	30,552	+1,884	+1,500	+2,000
Minerals Research							
Health and safety technology	35,655	29,315	36,615	39,315	+3,660	+10,000	+2,700
Mining technology	17,662	12,733	16,883	26,783	+9,121	+14,050	+9,900
Minerals and materials technology	31,001	28,761	29,361	31,361	+360	+2,600	+2,000
Subtotal, Minerals Research	84,318	70,809	82,859	97,459	+13,141	+26,650	+14,600
Mineral institutes	7,612	---	3,004	8,812	+1,200	+8,812	+5,808
General administration	19,814	18,769	18,312	18,769	-1,045	---	+457
Facilities	---	---	---	2,800	+2,800	+2,800	+2,800
Total, Bureau of Mines	140,412	118,630	132,727	158,392	+17,980	+39,762	+25,665
OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT							
Regulation and Technology							
State and regulatory program grants	43,803	45,110	43,610	42,110	-1,693	-3,000	-1,500
Federal Regulatory Programs							
Regulatory program operations	19,791	20,743	20,743	20,743	+952	---	---
Technical services, training and research	14,027	13,681	13,681	13,681	-346	---	---
Kentucky Settlements	---	---	---	3,685	+3,685	+3,685	+3,685
Assessments and collections	8,070	10,829	10,829	10,829	+2,759	---	---
Subtotal, Federal Regulatory Programs	41,888	45,253	45,253	48,938	+7,050	+3,685	+3,685

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
General administration							
Executive direction	1,739	1,794	1,794	1,794	+55	---	---
Administrative support	6,472	8,747	6,947	8,747	+2,275	---	+1,800
General services	6,101	4,701	4,701	4,101	-2,000	-600	-600
Subtotal, General administration	14,312	15,242	13,442	14,642	+330	-600	+1,200
Total, Regulation and Technology	100,003	105,605	102,305	105,690	+5,687	+85	+3,385
Abandoned Mine Reclamation Fund							
State reclamation program grants	160,600	150,660	150,660	165,000	+4,400	+14,340	+14,340
Federal Reclamation Programs							
Fee compliance	3,482	5,622	5,622	4,422	+940	-1,200	-1,200
Reclamation program operations	24,592	23,727	23,727	14,727	-9,865	-9,000	-9,000
Rural lands reclamation program	9,400	500	9,400	15,000	+5,600	+14,500	+5,600
Subtotal, Federal Reclamation Programs	37,474	29,849	38,749	34,149	-3,325	+4,300	-4,600

General administration							
Executive direction 2/	825	886	886	886	+61	---	---
Administrative support 2/	1,992	3,125	2,325	3,125	+1,133	---	+800
General services 2/	2,829	2,279	2,279	2,279	-550	---	---
Subtotal, General administration	5,646	6,290	5,490	6,290	+644	---	+800
Total, Abandoned Mine Reclamation Fund	203,720	186,799	194,899	205,439	+1,719	+18,640	+10,540
Total, Office of Surface Mining Reclamation and Enforcement	303,723	292,404	297,204	311,129	+7,406	+18,725	+13,925
BUREAU OF INDIAN AFFAIRS							
Operation of Indian Programs							
Education							
School operations	190,594	187,411	187,733	187,808	-2,786	+397	+75
Johnson O'Malley educational assistance	22,824	20,351	20,351	22,787	-3/	+2,436	+2,436
Continuing education	58,965	25,869	29,186	27,029	-31,936	+1,160	-2,157
Substance abuse/alcohol programs	5,400	2,400	2,400	2,400	-3,000	---	---
Subtotal, Education	277,783	236,031	239,670	240,024	-37,759	+3,993	+354
Indian Services							
Tribal government services	33,125	5,692	8,992	9,192	-23,933	+3,500	+200
Social services	114,718	90,516	93,016	93,216	-21,502	+2,700	+200
Law enforcement	54,363	3,177	4,427	4,542	-49,821	+1,365	+115
Self-determination services	21,698	50,682	49,682	53,482	+31,784	+2,800	+3,800
Employment development	26,367	2,436	2,276	3,170	-23,197	+734	+894
Tribe/Agency operations	---	146,901	151,626	158,460	+158,460	+11,559	+6,834
Subtotal, Indian Services	250,271	299,404	310,019	322,062	+71,791	+22,658	+12,043

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Navajo-Hopi settlement program	2,490	1,971	1,971	1,971	-519	---	---
Economic Development and Employment Programs							
Business enterprise development	14,432	13,146	10,071	11,771	-2,661	-1,375	+1,700
Road maintenance	23,593	767	1,767	767	-22,826	---	-1,000
Tribe/Agency operations	---	25,797	27,797	27,797	+27,797	+2,000	---
Subtotal, Economic Development & Employment	38,025	39,710	39,635	40,335	+2,310	+625	+700
Natural Resources Development							
Natural resources, general	2,649	1,888	1,888	1,888	-761	---	---
Agriculture	23,325	3,506	3,856	5,171	-18,154	+1,665	+1,315
Forestry	34,043	6,631	12,498	9,181	-24,862	+2,550	-3,317
Water resources	11,023	467	9,467	9,467	-1,556	+9,000	---
Wildlife and parks	29,814	10,301	14,832	14,224	-15,590	+3,923	-608
Fire suppression	25,407	---	25,000	25,000	-407	+25,000	---
Minerals and mining	10,548	6,836	7,886	7,119	-3,429	+283	-767
Irrigation and power	7,619	7,618	8,018	7,618	-1	---	-400
Tribe/Agency operations	---	57,062	62,200	63,002	+63,002	+5,940	+802
Subtotal, Natural Resources Development	144,428	94,309	145,645	142,670	-1,758	+48,361	-2,975

Trust Responsibilities							
Rights protection	18,069	18,849	11,349	13,499	-4,570	-5,350	+2,150
Real estate and financial trust services	33,183	19,513	17,923	19,213	-13,970	-300	+1,290
Tribe/Agency operations	---	24,978	24,978	24,978	+24,978	---	---
Subtotal, Trust Responsibilities	51,252	63,340	54,250	57,690	+6,438	-5,650	+3,440
Facilities Management	91,258	80,907	82,367	80,907	-10,351	---	-1,460
General administration							
Management and administration	51,080	38,194	37,580	38,177	-12,903	-17	+597
ADP services	17,650	17,731	16,931	16,931	-719	-800	---
Program management	5,848	6,127	5,927	6,047	+199	-80	+120
Employee compensation payments	7,675	12,131	12,131	12,131	+4,456	---	---
Consolidated training program	840	840	840	840	---	---	---
Tribe/Agency operations	---	19,486	19,486	19,686	+19,686	+200	+200
Subtotal, General administration	83,093	94,509	92,895	93,812	+10,719	-697	+917
Total, Operation of Indian Programs	938,600	910,181	966,452	979,471	+40,871	+69,290	+13,019
Construction							
Buildings and utilities	48,110	32,360	33,884	38,996	-9,114	+6,636	+5,112
Fish hatcheries	---	---	2,800	---	---	---	-2,800
Irrigation systems	17,885	8,194	14,429	13,534	-4,351	+5,340	-895
Housing	22,606	17,340	22,854	10,000	-12,606	-7,340	-12,854
Land Acquisition	---	---	---	3,250	+3,250	+3,250	+3,250
Total, Construction	88,601	57,894	73,967	65,780	-22,821	+7,886	-8,187

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Road Construction							
Base Program	---	---	1,000	---	---	---	-1,000
White Earth Trust Fund	6,600	---	---	---	-6,600	---	---
Miscellaneous Payments to Indians							
White Earth Land Settlement Act (Admin)	---	788	500	500	+500	-288	---
Old Age Assistance	---	2,140	2,140	2,140	+2,140	---	---
Payment of income from Chilcco Indian Reserve	---	---	---	994	+994	+994	+994
Payment to Tohono O'Odham Nation	---	10,700	10,700	10,700	+10,700	---	---
Total, Miscellaneous Payments to Indians	---	13,628	13,340	14,334	+14,334	+706	+994
Trust Funds							
Definite	1,000	1,000	1,000	1,000	---	---	---
Revolving Fund for Loans							
Indian direct loan subsidies	---	2,912	---	---	---	-2,912	---

Limitation on direct loans	(16,320)	(13,000)	---	---	(-16,320)	(-13,000)	---
Indian Loan Guaranty and Insurance Fund							
Base program	2,452	2,727	3,085	3,085	+633	+358	---
Indian guaranteed loan subsidies	---	9,367	---	---	---	-9,367	---
Limitation on guaranteed loans	---	(33,500)	---	---	---	(-33,500)	---
Total, Indian Loan Guaranty and Insurance Fund	2,452	12,094	3,085	3,085	+633	-9,009	---
Total, Bureau of Indian Affairs	1,037,253	997,709	1,058,844	1,063,670	+26,417	+65,961	+4,826
TERRITORIAL AFFAIRS							
Administration of Territories							
Guam							
Construction grants	5,500	1,100	1,100	6,500	+1,000	+5,400	+5,400
American Samoa							
Operations grants	20,776	15,400	20,776	20,776	---	+5,376	---
Construction grants	4,313	1,950	4,450	3,200	-1,113	+1,250	-1,250
Subtotal, American Samoa	25,089	17,350	25,226	23,976	-1,113	+6,626	-1,250
Northern Marianas							
Covenant grants	35,344	34,360	34,360	34,360	-984	---	---
Subtotal, Northern Marianas	35,344	34,360	34,360	34,360	-984	---	---
Virgin Islands							
Loan	---	---	2,500	2,500	+2,500	+2,500	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Construction grants	2,900	2,400	2,400	2,400	-500	---	---
Subtotal, Virgin Islands	2,900	2,400	4,900	4,900	+2,000	+2,500	---
Territorial Administration							
Office of Territorial Affairs	2,723	2,962	2,962	2,962	+239	---	---
Technical Assistance	4,700	2,200	4,700	5,240	+540	+3,040	+540
Disaster contingency fund	---	---	---	500	+500	+500	+500
Guam Power Authority Loan Assistance	1,968	1,561	1,561	1,561	-407	---	---
Subtotal, Territorial Administration	9,391	6,723	9,223	10,263	+872	+3,540	+1,040
Total, Administration of Territories	78,224	61,933	74,809	79,999	+1,775	+18,066	+5,190
Trust Territory of the Pacific Islands							
Trust Territory operations	5,200	1,433	14,433	1,433	-3,767	---	-13,000
Federated States of Micronesia	38,763	---	---	---	-38,763	---	---

Republic of the Marshall Islands	10,940	---	---	---	-10,940	---	---
Republic of Palau Operations	10,084	10,787	11,157	11,157	+1,073	+370	---
Subtotal, Operations	64,987	12,220	25,590	12,590	-52,397	+370	-13,000
Construction							
Capital Improvements	---	---	5,850	5,400	+5,400	+5,400	-450
Capitol Relocations	---	2,600	2,600	2,600	+2,600	---	---
Subtotal, Construction	---	2,600	8,450	8,000	+8,000	+5,400	-450
Enewetak support	900	---	---	---	-900	---	---
Bikini Atoll Rehbilitation Committee	1,500	---	1,000	1,000	-500	+1,000	---
Micronesian War Claims	---	---	24,350	---	---	---	-24,350
Total, Trust Territory of the Pacific Islands	67,387	14,820	59,390	21,590	-45,797	+6,770	-37,800
Compact of Free Association							
Compact of Free Association	---	27,920	27,320	27,320	+27,320	-600	---
Enewetak support	---	---	1,100	1,100	+1,100	+1,100	---
Enjebi Trust Fund	2,250	---	2,500	2,500	+250	+2,500	---
Bikini resettlement	---	---	2,300	2,300	+2,300	+2,300	---
Jaluit Atoll	---	---	---	400	+400	+400	+400
Subtotal, Compact of Free Association	2,250	27,920	33,220	33,620	+31,370	+5,700	+400
Total, Territorial Affairs	147,861	104,673	167,419	135,209	-12,652	+30,536	-32,210

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
DEPARTMENTAL OFFICES							
Office of the Secretary							
Departmental Direction							
Secretary's immediate Office	1,602	2,136	1,722	1,899	+297	-237	+177
Executive Secretariat	378	515	407	515	+137	---	+108
Cons. & Legis. Affairs	1,057	1,188	1,134	1,134	+77	-54	---
Equal Opportunity	1,288	1,155	1,155	1,155	-133	---	---
Public Affairs	792	848	848	848	+56	---	---
Small & Disadvantaged Business Utilization	385	414	414	414	+29	---	---
Subtotal, Departmental Direction	5,502	6,256	5,680	5,965	+463	-291	+285
Program Direction and Coordination							
A/S Water and Science	631	801	676	676	+45	-125	---
A/S Land and Minerals Management	849	939	911	911	+62	-28	---
A/S Fish and Wildlife and Parks	606	762	651	651	+45	-111	---
A/S Indian Affairs	606	772	647	647	+41	-125	---
A/S Territorial and International Affairs	513	547	547	547	+34	---	---

A/S Policy, Budget & Administration	833	760	760	760	-73	---	---
Subtotal, Program Direction and Coordination	4,038	4,581	4,192	4,192	+154	-389	---
Administration							
Environmental Project Review	1,419	2,269	1,523	2,023	+604	-246	+500
Acquisition & Property Management	1,278	1,372	1,372	1,372	+94	---	---
Office of personnel	1,634	1,652	1,652	1,652	+18	---	---
Administrative Services	1,042	1,332	1,114	1,114	+72	-218	---
Library	---	1,641	1,364	1,392	+1,392	-249	+28
Information Resources Management	4,493	3,107	2,910	2,959	-1,534	-148	+49
Management Analysis	---	416	336	336	+336	-80	---
Policy Analysis	1,971	2,115	1,637	2,115	+144	---	+478
Office of Budget	1,419	1,637	1,520	1,450	+31	-187	-70
Budget Execution	---	379	---	---	---	-379	---
Financial management	964	1,125	1,037	1,125	+161	---	+88
Subtotal, Administration	14,220	17,045	14,465	15,538	+1,318	-1,507	+1,073
Hearings and Appeals	5,254	5,983	5,633	5,866	+612	-117	+233
Aircraft Services	1,672	1,774	1,774	1,774	+102	---	---
Central Services	12,505	15,337	14,105	14,902	+2,397	-435	+797
Total, Office of the Secretary	43,191	50,976	45,849	48,237	+5,046	-2,739	+2,388

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Office of the Solicitor							
Legal Services	17,936	21,360	19,675	19,848	+1,912	-1,512	+173
General Administration	3,344	3,434	3,434	3,434	+90	---	---
Total, Office of the Solicitor	21,280	24,794	23,109	23,282	+2,002	-1,512	+173
Office of the Inspector General							
Audit	11,055	12,120	11,803	11,961	+906	-159	+158
Investigations	2,494	2,714	2,641	2,641	+147	-73	---
Administration	3,176	3,256	3,256	3,256	+80	---	---
Total, Office of the Inspector General	16,725	18,090	17,700	17,858	+1,133	-232	+158
Construction Management							
Salaries and Expenses	684	---	2,500	---	-684	---	-2,500

Special Foreign Currency Program							
Salaries and Expenses	---	---	---	718	+718	+718	+718
Total, Secretarial Offices	81,880	93,860	89,158	90,095	+8,215	-3,765	+937
Grand Total, Department of the Interior	4,251,848	3,875,994	4,315,243	4,388,222	+136,374	+512,228	+72,979
TITLE II - RELATED AGENCIES							
DEPARTMENT OF AGRICULTURE							
FOREST SERVICE							
Forest Research							
Fire and atmospheric science	8,235	8,336	9,196	8,131	-104	-205	-1,065
Forest insect and disease	22,989	21,028	22,907	23,146	+157	+2,118	+239
Forest inventory and analysis	17,741	16,805	17,863	17,392	-349	+587	-471
Renewable resource economics	4,477	4,648	5,048	5,098	+621	+450	+50
Trees and timber management	23,891	23,681	26,208	26,546	+2,655	+2,865	+338
Forest watershed management and rehabilitation	16,397	15,628	17,070	16,303	-94	+675	-767
Wildlife, range and fish habitat	11,757	11,459	12,986	13,150	+1,393	+1,691	+164
Forest recreation	2,426	2,427	2,814	2,652	+226	+225	-162
Forest products and harvesting	18,808	18,200	19,578	20,192	+1,384	+1,992	+614
Competitive grants	6,000	---	4,000	4,000	-2,000	+4,000	---
Total, Forest Research	132,721	122,212	137,670	136,610	+3,889	+14,398	-1,060

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
State and Private Forestry							
Forest Pest Management							
Federal lands	24,008	25,779	30,779	30,039	+6,031	+4,260	-740
Cooperative lands	14,454	2,077	8,577	12,077	-2,377	+10,000	+3,500
Subtotal, Forest pest management	38,462	27,856	39,356	42,116	+3,654	+14,260	+2,760
Fire protection	13,661	4,778	13,778	13,778	+117	+9,000	---
Forest Management and Utilization							
Forest resource management	5,252	---	5,000	5,000	-252	+5,000	---
Wood utilization	1,023	---	1,000	5,000	+3,977	+5,000	+4,000
Seedlings, nursery and tree improvement	1,814	---	2,000	1,800	-14	+1,800	-200
Urban forestry	1,937	---	2,000	1,925	-12	+1,925	-75
Subtotal, Forest Management and Utilization	10,026	---	10,000	13,725	+3,699	+13,725	+3,725

Special Projects							
Boundary Waters Canoe Area	2,800	2,800	3,000	2,800	---	---	-200
Gifford Pinchot Institute	205	---	200	---	-205	---	-200
Lake Tahoe	1,400	---	1,400	1,400	---	+1,400	---
Cach La Poudre River	---	---	---	75	+75	+75	+75
Subtotal, Special Projects	4,405	2,800	4,600	4,275	-130	+1,475	-325
Total, State and Private Forestry	66,554	35,434	67,734	73,894	+7,340	+38,460	+6,160
National Forest System							
Minerals and General Land Activities							
Minerals	27,007	28,519	25,868	27,519	+512	-1,000	+1,651
Real estate management	20,350	22,443	21,948	22,443	+2,093	---	+495
Land Line Location	26,980	27,383	21,785	27,383	+403	---	+5,598
Maintenance of Facilities	15,055	16,005	17,625	16,005	+950	---	-1,620
Subtotal, Minerals & General Land Activities	89,392	94,350	87,226	93,350	+3,958	-1,000	+6,124
Resource Protection and Maintenance							
Fire protection	159,388	151,616	162,151	151,616	-7,772	---	-10,535
Fighting forest fires	125,000	1,000	125,000	125,000	---	+124,000	---
Cooperative law enforcement	6,675	5,696	9,669	9,907	+3,232	+4,211	+238
Road maintenance	63,073	65,792	54,657	97,875	+34,802	+32,083	+43,218
Trail maintenance	11,385	11,526	20,026	25,026	+13,641	+13,500	+5,000
Subtotal, Resource Protection & Maintenance	365,521	235,630	371,503	409,424	+43,903	+173,794	+37,921

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Timber Sales							
Timber resource inventory	13,657	17,277	15,277	17,277	+3,620	---	+2,000
Silvicultural examination	21,551	28,200	25,800	28,200	+6,649	---	+2,400
Sales preparation	102,255	106,260	136,428	85,860	-16,395	-20,400	-50,568
Harvest administration	52,177	59,459	57,112	59,459	+7,282	---	+2,347
Subtotal, Timber Sales	189,640	211,196	234,617	190,796	+1,156	-20,400	-43,821
Reforestation and Stand Improvement							
Reforestation	47,875	30,337	30,321	53,037	+5,162	+22,700	+22,716
Stand improvement	27,300	24,635	28,635	24,635	-2,665	---	-4,000
Nurseries	14,923	14,667	14,667	14,667	-256	---	---
Subtotal, Reforestation & Stand Improvement	90,098	69,639	73,623	92,339	+2,241	+22,700	+18,716
Recreation Use							
Recreation management	93,283	42,360	91,263	95,193	+1,910	+52,833	+3,930
Wilderness	10,324	9,637	12,637	12,637	+2,313	+3,000	---
Cultural resources	9,680	12,292	15,292	12,292	+2,612	---	-3,000

Subtotal, Recreation Use	113,287	64,289	119,192	120,122	+6,835	+55,833	+930
Wildlife and Fish Habitat Management							
Wildlife and fisheries support	25,950	28,622	17,292	28,622	+2,672	---	+11,330
Habitat improvement	16,602	9,302	19,702	21,495	+4,893	+12,193	+1,793
Subtotal, Wildlife & Fish Habitat Management	42,552	37,924	36,994	50,117	+7,565	+12,193	+13,123
Range Management							
Grazing	25,075	24,822	24,858	24,822	-253	---	-36
Range improvements	792	738	1,738	1,738	+946	+1,000	---
Wild horse and burro management	280	261	287	287	+7	+26	---
Noxious weed control	1,429	1,058	1,058	1,558	+129	+500	+500
Subtotal, Range Management	27,576	26,879	27,941	28,405	+829	+1,526	+464
Soil, Water and Air Management							
Soil, water and air operations	24,608	27,104	17,741	27,104	+2,496	---	+9,363
Soil and water resource improvements	3,184	2,000	3,300	3,336	+152	+1,336	+36
Soil and water resource inventories	6,189	4,825	6,325	6,225	+36	+1,400	-100
Subtotal, Soil, Water and Air Management	33,981	33,929	27,366	36,665	+2,684	+2,736	+9,299
General Administration	263,121	272,581	269,944	272,581	+9,460	---	+2,637
Reforestation trust fund transfer	-30,000	-30,000	-30,000	-30,000	---	---	---
Total, National Forest System	1,185,168	1,016,417	1,218,406	1,263,799	+78,631	+247,382	+45,393

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Construction							
Facilities	26,306	15,894	42,143	23,410	-2,896	+7,516	-18,733
Roads and trails							
Direct road construction	233,310	198,625	144,543	178,085	-55,225	-20,540	+33,542
Base Program, 1989	---	---	---	(166,000)	(+166,000)	(+166,000)	(+166,000)
Trail construction	7,579	7,024	14,228	14,024	+6,445	+7,000	-204
Subtotal, Construction	267,195	221,543	200,914	215,519	-51,676	-6,024	+14,605
Timber Receipts Transfer (transfer to General Fund)	(-77,979)	(-75,023)	(-75,023)	---	(+77,979)	(+75,023)	(+75,023)
Timber Purchaser Credits	(117,799)	(117,799)	---	(117,799)	(+117,799)	---	(+117,799)
(Rescission)	-30,000	---	---	---	+30,000	---	---
Total, Construction	237,195	221,543	200,914	215,519	-21,676	-6,024	+14,605

Land Acquisition							
Forest Service							
Acquisitions	49,030	---	32,420	45,313	-3,717	+45,313	+12,893
Acquisition Management	3,206	3,907	3,907	4,000	+794	+93	+93
Total, Land Acquisition	52,236	3,907	36,327	49,313	-2,923	+45,406	+12,986
Timber Roads, Purchaser Election, Forest Service							
Base program (rescission)	---	---	---	-75,000	-75,000	-75,000	-75,000
Timber Salvage Sales							
Base program	---	---	---	40,000	+40,000	+40,000	+40,000
Operation and Maintenance of Recreation Facilities							
Base program	---	52,000	---	---	---	-52,000	---
Acquisition of Lands for National Forests, Special Acts							
Base Program	966	966	966	966	---	---	---
Acquisition of Lands to Complete Land Exchanges							
Base Program	895	990	990	990	+95	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Range Betterment							
Base program	3,644	3,750	3,750	3,750	+106	---	---
Miscellaneous Trust Funds							
Miscellaneous trust fund	90	90	90	90	---	---	---
Total, Forest Service	1,679,469	1,457,309	1,666,847	1,709,931	+30,462	+252,622	+43,084
DEPARTMENT OF ENERGY							
Clean Coal Technology Reserve							
Base program FY 1988	---	350,000	50,000	350,000	+350,000	---	+300,000
Base program FY 1989	---	(500,000)	(200,000)	(500,000)	(+500,000)	---	(+300,000)
Base program FY 1990	---	(500,000)	(100,000)	---	---	(-500,000)	(-100,000)
Base program FY 1991	---	(500,000)	---	---	---	(-500,000)	---

Base program FY 1992	---	(500,000)	---	---	---	(-500,000)	---
Total, Clean Coal Technology Reserve	---	350,000	50,000	350,000	+350,000	---	+300,000
Fossil Energy Research and Development							
Coal							
Control Technology and Coal Preparation							
Coal preparation and analysis	10,953	10,482	16,395	14,470	+3,517	+3,988	-1,925
Flue gas cleanup	12,897	11,830	15,230	13,430	+533	+1,600	-1,800
Gas stream cleanup	13,126	4,905	9,705	10,005	-3,121	+5,100	+300
Waste management technology	850	1,383	1,383	1,508	+658	+125	+125
Subtotal, Control Technology & Coal Preparation	37,826	28,600	42,713	39,413	+1,587	+10,813	-3,300
Advanced Research & Technology Development	32,387	25,300	31,810	31,650	-737	+6,350	-160
Coal Liquefaction							
Advanced research	4,541	2,990	4,490	6,990	+2,449	+4,000	+2,500
Direct Liquefaction	11,910	2,990	13,090	12,410	+500	+9,420	-680
Indirect liquefaction	6,264	2,530	5,830	2,530	-3,734	---	-3,300
Support studies and engineering evaluations	1,392	990	990	990	-402	---	---
Subtotal, Coal Liquefaction	24,107	9,500	24,400	22,920	-1,187	+13,420	-1,480
Combustion Systems							
Atmospheric fluidized beds	3,309	1,600	3,000	2,500	-809	+900	-500
Pressurized fluidized beds	5,837	6,626	7,326	7,826	+1,989	+1,200	+500
Advanced combustion technology	2,758	2,474	4,174	2,474	-284	---	-1,700

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Alternate fuel utilization	3,238	3,300	3,682	3,682	+444	+382	---
EPA LIMB demonstration	---	5,000	5,000	5,000	+5,000	---	---
Subtotal, Combustion Systems	15,142	19,000	23,182	21,482	+6,340	+2,482	-1,700
Fuel Cells							
Phosphoric acid systems	15,500	---	17,000	4,300	-11,200	+4,300	-12,700
Molten carbonate systems	7,621	3,200	15,900	9,300	+1,679	+6,100	-6,600
Advanced concepts	4,963	2,000	8,500	7,000	+2,037	+5,000	-1,500
Subtotal, Fuel Cells	28,084	5,200	41,400	20,600	-7,484	+15,400	-20,800
Heat engines	12,146	8,300	18,050	21,050	+8,904	+12,750	+3,000
Underground coal gasification	2,370	---	2,325	2,825	+455	+2,825	+500
Magnetohydrodynamics	26,500	---	35,000	35,000	+8,500	+35,000	---
Surface Coal Gasification							
Advanced research	2,806	640	2,740	2,840	+34	+2,200	+100
Systems for power production	---	1,500	11,930	10,630	+10,630	+9,130	-1,300

Advanced process development	5,220	---	---	---	-5,220	---	---
Systems for industrial fuel gas production	---	1,000	1,400	1,400	+1,400	+400	---
Systems engineering concepts	14,535	---	---	---	-14,535	---	---
Systems for synthesis gas production	---	1,160	2,005	2,005	+2,005	+845	---
Environmental and engineering analysis	1,657	---	---	---	-1,657	---	---
Systems for co-products production	---	1,000	3,500	6,000	+6,000	+5,000	+2,500
Great Plains coal gasification project	437	500	500	500	+63	---	---
Subtotal, Surface Coal Gasification	24,655	5,800	22,075	23,375	-1,280	+17,575	+1,300
Subtotal, Coal	203,217	101,700	240,955	218,315	+15,098	+116,615	-22,640
Petroleum							
Advanced Process Technology							
Advanced exploratory research	3,290	1,583	3,066	3,416	+126	+1,833	+350
Arctic and offshore research	495	417	417	417	-78	---	---
Subtotal, Advanced Process Technology	3,785	2,000	3,483	3,833	+48	+1,833	+350
Enhanced Oil Recovery							
Heavy oil	2,350	2,100	3,700	3,700	+1,350	+1,600	---
Light oil	7,211	7,200	9,600	9,850	+2,639	+2,650	+250
Tar sands	1,650	---	1,100	2,700	+1,050	+2,700	+1,600
Pilot Venture program	---	---	---	2,500	+2,500	+2,500	+2,500
Subtotal, Enhanced Oil Recovery	11,211	9,300	14,400	18,750	+7,539	+9,450	+4,350

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Oil shale	10,967	955	8,380	11,455	+488	+10,500	+3,075
Subtotal, Petroleum	25,963	12,255	26,263	34,038	+8,075	+21,783	+7,775
Gas							
Unconventional gas recovery	8,009	1,600	10,100	12,350	+4,341	+10,750	+2,250
Equipment not related to construction	1,500	480	480	480	-1,020	---	---
Fossil Energy Construction							
General plant projects	1,750	---	1,750	1,750	---	+1,750	---
Headquarters program direction	14,283	9,835	13,765	13,765	-518	+3,930	---
Energy Technology Center program direction	46,952	25,400	42,096	42,096	-4,856	+16,696	---
Use of prior year funds	-3,107	-5,600	-6,205	-1,700	+1,407	+3,900	+4,505
By transfer	-2,485	---	---	---	+2,485	---	---
Transfer from Energy Security Reserve	-437	-500	-500	-83,394	-82,957	-82,894	-82,894
Federal Inspector for the Alaska Gas Pipeline	221	230	230	230	+9	---	---
Cooperative R&D venture pool	---	4,500	---	(5,000)	---	-4,500	---
Employment floors	---	---	7,460	7,460	+7,460	+7,460	---

Facilities	---	---	9,000	36,000	+36,000	+36,000	+27,000
Total, Fossil Energy Research and Development	295,866	149,900	345,394	281,390	-14,476	+131,490	-64,004
Naval Petroleum and Oil Shale Reserves							
Oil Reserves							
Naval petroleum reserves Nos. 1 & 2	130,340	150,255	150,255	150,255	+19,915	---	---
Naval petroleum reserve No. 3	22,614	21,740	21,740	21,740	-874	---	---
Program direction (headquarters)	5,374	5,495	5,495	5,495	+121	---	---
Subtotal, Oil Reserves	158,328	177,490	177,490	177,490	+19,162	---	---
Shale oil development program							
Shale reserves development	310	210	210	210	-100	---	---
Use of prior year balance	-36,461	-18,000	-18,000	-18,000	+18,461	---	---
Total, Naval Petroleum and Oil Shale Reserves	122,177	159,700	159,700	159,700	+37,523	---	---
Energy Conservation							
Buildings & Community Systems							
Building systems	8,950	3,600	9,300	12,700	+3,750	+9,100	+3,400
Community systems	2,900	---	2,900	4,200	+1,300	+4,200	+1,300
Technology and consumer products	9,250	4,400	9,450	11,500	+2,250	+7,100	+2,050
Analysis & technology transfer	2,000	1,000	2,000	4,600	+2,600	+3,600	+2,600
Appliance standards	2,000	1,800	1,800	1,800	-200	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Federal energy management program	950	1,000	1,000	1,000	+50	---	---
Capital equipment	750	278	500	1,028	+278	+750	+528
Program direction	3,650	2,500	3,096	3,096	-554	+596	---
Subtotal, Buildings & Community Systems	30,450	14,578	30,046	39,924	+9,474	+25,346	+9,878
Industrial							
Waste energy reduction	12,256	7,821	11,184	10,719	-1,537	+2,898	-465
Process efficiency	13,300	4,600	11,000	16,200	+2,900	+11,600	+5,200
Cogeneration	5,000	1,500	5,000	4,200	-800	+2,700	-800
Implementation and deployment	2,400	500	2,400	2,300	-100	+1,800	-100
Program direction	2,070	1,614	2,070	2,070	---	+456	---
Subtotal, Industrial	35,026	16,035	31,654	35,489	+463	+19,454	+3,835
Transportation							
Vehicle Propulsion R&D	23,500	7,370	17,500	20,000	-3,500	+12,630	+2,500
Alternative fuels utilization	1,260	1,100	1,100	1,600	+340	+500	+500
Electric/hybrid vehicle program	13,400	3,400	14,100	14,650	+1,250	+11,250	+550
Transportation systems utilization	700	400	1,100	1,100	+400	+700	---

Advanced materials development	13,000	6,657	13,000	14,157	+1,157	+7,500	+1,157
High temperature materials lab	1,000	2,000	2,000	2,000	+1,000	---	---
Capital equipment	1,000	---	---	250	-750	+250	+250
Program direction	2,195	1,482	2,195	2,195	---	+713	---
Subtotal, Transportation	56,055	22,409	50,995	55,952	-103	+33,543	+4,957
State/Local Programs							
Energy policy and conservation grants (EPCA)	9,519	---	9,519	9,519	---	+9,519	---
Energy extension service	3,968	---	3,968	3,968	---	+3,968	---
Schools & hospitals	25,156	---	25,156	25,156	---	+25,156	---
Weatherization	161,357	---	161,357	161,357	---	+161,357	---
Program Direction	13,500	6,000	12,140	12,215	-1,285	+6,215	+75
Use of nonappropriated escrow funds	-134,067	---	-36,133	-36,133	+97,934	-36,133	---
Subtotal, State/Local Programs	79,433	6,000	176,007	176,082	+96,649	+170,082	+75
Multi Sector							
Energy Conversion and Utilization Technology	20,358	15,800	21,000	20,475	+117	+4,675	-525
Inventors progra	5,000	3,290	5,250	4,640	-360	+1,350	-610
National Appropriate Technology Assistance Service	1,400	700	1,400	1,500	+100	+800	+100
Capital equipment	1,000	127	800	1,000	---	+873	+200
Program direction	546	489	1,100	1,100	+554	+611	---
Subtotal, Multi Sector	28,304	20,406	29,550	28,715	+411	+8,309	-835
Policy and management	1,862	1,662	1,862	1,662	-200	---	-200
Program direction	---	---	---	---	---	---	---
Facilities	10,000	---	6,000	---	-10,000	---	-6,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
(Use of prior year balances)	-7,518	---	---	-2,000	+5,518	-2,000	-2,000
Cooperative venture R & D pool	---	5,000	---	---	---	-5,000	---
Total, Energy Conservation	233,612	86,090	326,114	335,824	+102,212	+249,734	+9,710
Economic Regulation							
Compliance	13,685	13,105	13,105	13,105	-580	---	---
Fuels Conversion	2,000	587	587	587	-1,413	---	---
Natural gas and electricity operations	2,060	2,092	2,092	2,153	+93	+61	+61
Program administration	655	701	701	701	+46	---	---
Office of Hearings and Appeals	5,000	5,195	5,195	5,195	+195	---	---
Total, Economic Regulation	23,400	21,680	21,680	21,741	-1,659	+61	+61
Emergency Preparedness							
Emergency preparedness	6,044	6,206	6,206	6,206	+162	---	---

Strategic Petroleum Reserve							
Storage facilities development and operations	134,021	151,886	151,886	151,886	+17,865	---	---
Management	13,412	12,339	12,339	12,339	-1,073	---	---
Total, Strategic Petroleum Reserve	147,433	164,225	164,225	164,225	+16,792	---	---
SPR Petroleum Account							
Petroleum acquisition and transportation	---	842,934	603,744	806,934	+806,934	-36,000	+203,190
Energy Information Administration							
National Energy Information System	50,247	51,374	51,374	51,374	+1,127	---	---
Policy and management	10,054	10,225	10,225	10,225	+171	---	---
Total, Energy Information Administration	60,301	61,599	61,599	61,599	+1,298	---	---
Total, Department of Energy	888,833	1,842,334	1,738,662	2,187,619	+1,298,786	+345,285	+448,957
DEPARTMENT OF HEALTH AND HUMAN SERVICES							
HEALTH RESOURCES AND SERVICES ADMINISTRATION							
Indian Health Services							
Clinical services							
IHS and tribal health delivery							
Hospital and health clinic programs	489,001	461,142	531,452	537,636	+48,635	+76,494	+6,184
Dental health program	26,450	26,684	29,481	28,355	+1,905	+1,671	-1,126

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Mental health program	11,602	11,738	12,469	12,469	+867	+731	---
Alcoholism program	27,709	26,414	29,175	29,335	+1,626	+2,921	+160
Maintenance and repair	9,025	9,025	14,025	10,359	+1,334	+1,334	-3,666
Contract care	183,739	146,090	198,482	198,482	+14,743	+52,392	---
Subtotal, Clinical services	747,526	681,093	815,084	816,636	+69,110	+135,543	+1,552
Preventive health							
Sanitation	22,784	23,307	23,863	23,863	+1,079	+556	---
Public health nursing	13,191	13,659	14,129	14,129	+938	+470	---
Health education	3,961	4,008	4,288	4,500	+539	+492	+212
Community health representative program	26,000	24,191	26,473	27,282	+1,282	+3,091	+809
Immunization	395	395	395	395	---	---	---
Subtotal, Preventative health	66,331	65,560	69,148	70,169	+3,838	+4,609	+1,021
Urban health projects	9,000	8,000	9,424	9,674	+674	+1,674	+250
Indian health manpower	7,018	4,646	7,646	7,646	+628	+3,000	---
Tribal management	2,709	749	2,749	3,329	+620	+2,580	+580

Direct operations	37,111	34,337	39,337	39,781	+2,670	+5,444	+444
Indian health facilities	---	2,450	---	---	---	-2,450	---
Medicare/Medicaid Reimbursements							
Hospital and clinic accreditation	(43,860)	(60,000)	(60,000)	(60,000)	(+16,140)	---	---
Subtotal	(43,860)	(60,000)	(60,000)	(60,000)	(+16,140)	---	---
Total, Indian Health Services	869,695	796,835	943,388	947,235	+77,540	+150,400	+3,847
Indian Health Facilities							
Hospitals							
New and Replacement	34,560	---	3,064	8,064	-26,496	+8,064	+5,000
Modernization and repair	2,450	---	7,450	7,625	+5,175	+7,625	+175
Subtotal, Hospitals	37,010	---	10,514	15,689	-21,321	+15,689	+5,175
Outpatient Care Facilities	7,585	---	10,316	10,416	+2,831	+10,416	+100
Sanitation Facilities	20,000	---	40,000	25,000	+5,000	+25,000	-15,000
Hospital and health clinic programs							
Personnel Quarters	6,460	---	6,762	6,406	-54	+6,406	-356
Total, Indian Health Facilities	71,055	---	67,592	57,511	-13,544	+57,511	-10,081
Total, Health Services Administration	940,750	796,835	1,010,980	1,004,746	+63,996	+207,911	-6,234

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
DEPARTMENT OF EDUCATION							
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION							
Indian Education							
Part A-Payments to School Districts	47,200	47,200	49,170	49,170	+1,970	+1,970	---
Part B-Special Projects for Indian Students	11,568	11,568	11,707	11,707	+139	+139	---
Part C-Special Projects for Indian Adults	3,000	3,000	3,000	3,000	---	---	---
Administration	2,268	2,466	2,466	2,466	+198	---	---
Total, Indian Education	64,036	64,234	66,343	66,343	+2,307	+2,109	---
OTHER RELATED AGENCIES							
NAVAJO/HOPI INDIAN RELOCATION COMMISSION							
Salaries and Expenses							

Operation of the Commission	22,335	21,490	25,270	25,270	+2,935	+3,780	---

SMITHSONIAN INSTITUTION

Salaries and Expenses

Research							
Assistant Secretary for Research	695	1,263	1,263	1,263	+568	---	---
Astrophysical Observatory	9,789	10,217	10,717	10,217	+428	---	-500
Tropical Research Institute	4,123	5,711	5,586	5,236	+1,113	-475	-350
Environmental Research Center	2,590	1,376	1,376	514	-2,076	-862	-862
National Zoological Park	12,243	13,176	13,142	13,068	+825	-108	-74
Smithsonian Institution Archives	564	579	579	579	+15	---	---
Smithsonian Institution Libraries	4,891	5,039	5,039	5,139	+248	+100	+100
Subtotal, Research	34,895	37,361	37,702	36,016	+1,121	-1,345	-1,686
Museums							
Assistant Secretary for Museums	1,057	1,086	1,086	1,086	+29	---	---
National Museum of Natural History	22,082	23,919	24,174	23,674	+1,592	-245	-500
National Air and Space Museum	8,802	9,037	9,109	9,037	+235	---	-72
National Museum of American History	13,025	13,648	13,648	13,648	+623	---	---
National Museum of American Art	4,946	5,050	5,050	5,050	+104	---	---
National Portrait Gallery	3,821	4,069	4,069	4,069	+248	---	---
Hirshhorn Museum and Sculpture Garden	3,256	3,351	3,351	3,351	+95	---	---
Center for Asian Art	3,935	3,961	3,961	3,936	+1	-25	-25
Archives of American Art	945	1,041	1,041	1,041	+96	---	---
Cooper-Hewitt Museum	974	1,076	1,126	1,076	+102	---	-50
National Museum of African Art	3,127	3,401	3,401	3,401	+274	---	---
Anacostia Neighborhood Museum	915	931	931	931	+16	---	---
Conservation Analytical Laboratory	2,381	2,418	2,418	2,418	+37	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Office of Exhibits Central	1,757	1,841	1,841	1,841	+84	---	---
Traveling Exhibition Service	569	719	699	671	+102	-48	-28
Subtotal, Museums	71,592	75,548	75,905	75,230	+3,638	-318	-675
Public Service							
Assistant Secretary for Public Service	1,263	1,305	1,305	1,305	+42	---	---
Smithsonian Institution Press	1,167	1,197	1,197	1,197	+30	---	---
Subtotal, Public Service	2,430	2,502	2,502	2,502	+72	---	---
Directorate of International Activities	774	908	818	818	+44	-90	---
Special Programs							
American Studies and Folklife Programs	741	806	806	806	+65	---	---
International Environmental Science Program	742	750	750	750	+8	---	---
Academic and Educational Programs	841	971	946	1,021	+180	+50	+75
Collections Management Inventory	831	---	---	---	-831	---	---

Museum Support Center	4,444	4,475	4,475	4,475	+31	---	---
Subtotal, Special Programs	7,599	7,002	6,977	7,052	-547	+50	+75
Administration	14,554	22,356	22,271	22,042	+7,488	-314	-229
Facilities Services							
Office of Design and Construction	2,145	2,261	2,186	2,261	+116	---	+75
Office of Protection Services	19,393	19,419	19,419	19,419	+26	---	---
Office of Plant Services	35,592	37,505	36,455	36,455	+863	-1,050	---
Subtotal, Facilities Services	57,130	59,185	58,060	58,135	+1,005	-1,050	+75
Columbus Quincentenary	---	---	---	-249	-249	-249	-249
New staffing	---	---	-600	-600	-600	-600	---
Total, Salaries and Expenses	188,974	204,862	203,635	200,946	+11,972	-3,916	-2,689
Construction and Improvements National Zoological Park							
Base Program	2,500	5,150	7,650	8,150	+5,650	+3,000	+500
Restoration and Renovation of Buildings							
Base Program	12,975	14,254	19,254	17,669	+4,694	+3,415	-1,585

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Construction							
South Quadrangle Development	3,315	---	---	---	-3,315	---	---
Smithsonian Tropical Research Institute	2,780	---	---	610	-2,170	+610	+610
Fred Lawrence Whipple Observatory	---	4,470	1,315	1,800	+1,800	-2,670	+485
Smithsonian Environmental Research Center	---	---	---	175	+175	+175	+175
Total, Construction	6,095	4,470	1,315	2,585	-3,510	-1,885	+1,270
Total, Smithsonian Institution	210,544	228,736	231,854	229,350	+18,806	+614	-2,504
NATIONAL GALLERY OF ART							
Salaries and Expenses							
Care and Utilization of Art Collections	12,379	13,242	13,442	13,488	+1,109	+246	+46
Operation and Maintenance of Buildings and Grounds	11,974	11,894	11,748	11,894	+20	+146	---
Protection of Buildings, Grounds, and Contents	6,701	7,520	7,520	7,520	+819	---	---

General Administration	4,378	4,603	4,691	4,645	+267	+42	-46
Total, Salaries and expenses	35,432	37,259	37,401	37,147	+1,715	-112	-254
Repair, Restoration and Renovation of Buildings							
Base program	2,400	400	400	---	-2,400	-400	-400
Total, National Gallery of Art	37,832	37,659	37,801	37,547	-285	-112	-254
WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS							
Salaries and Expenses							
Fellowship Program	1,316	1,355	1,355	1,355	+39	---	---
Scholar Support	272	294	294	294	+22	---	---
Public Service	777	1,072	934	1,072	+295	---	+138
General Administration	722	804	794	894	+172	+90	+100
Building Requirements	75	75	75	75	---	---	---
Conference Planning	200	398	375	445	+245	+47	+70
Total, Salaries and expenses	3,362	3,998	3,827	4,135	+773	+137	+308
Endowment Challenge Fund							
Base program	---	---	---	500	+500	+500	+500
Total, Woodrow Wilson Center	3,362	3,998	3,827	4,635	+1,273	+637	+808

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
NATIONAL FOUNDATION ON THE ARTS AND HUMANITIES							
National Endowment for the Arts							
Grants and Administration							
Grants							
Program Grants							
Art-in-Schools	5,300	5,100	5,300	5,300	---	+200	---
Dance	8,847	7,150	8,847	8,847	---	+1,697	---
Design Arts	4,276	3,700	4,276	4,276	---	+576	---
Expansion Arts	6,655	5,550	6,655	6,655	---	+1,105	---
Folk Arts	2,982	2,900	2,900	2,982	---	+82	+82
Inter Arts	3,885	3,500	3,885	3,885	---	+385	---
Literature	5,100	4,400	5,100	5,100	---	+700	---
Media Arts	12,000	8,800	12,000	12,000	---	+3,200	---
Museums	11,400	8,900	11,400	11,400	---	+2,500	---
Music	12,236	9,200	12,236	12,236	---	+3,036	---
Opera / Musical Theatre	4,200	3,100	4,200	4,200	---	+1,100	---
Local Program	2,180	2,500	2,180	2,500	+320	---	+320

Theatre	10,800	8,900	10,800	10,800	---	+1,900	---
Visual Arts	6,200	5,300	6,200	6,200	---	+900	---
Advancement	200	1,200	292	1,200	+1,000	---	+908
Challenge	---	250	---	250	+250	---	+250
Subtotal, Program Grants	96,261	80,450	96,271	97,831	+1,570	+17,381	+1,560
State Programs	24,500	21,500	24,540	24,930	+430	+3,430	+390
Subtotal, Grants	120,761	101,950	120,811	122,761	+2,000	+20,811	+1,950
Administrative Areas							
Policy Planning & Research	1,000	1,050	1,000	1,050	+50	---	+50
Administration	15,100	16,300	16,300	16,245	+1,145	-55	-55
Subtotal, Administrative Areas	16,100	17,350	17,300	17,295	+1,195	-55	-5
Total, Grants and Administration	136,861	119,300	138,111	140,056	+3,195	+20,756	+1,945
Matching Grants							
Matching Grants	8,420	9,000	8,420	9,700	+1,280	+700	+1,280
Challenge Grants	20,000	16,900	20,000	16,200	-3,800	-700	-3,800
Total, Matching Grants	28,420	25,900	28,420	25,900	-2,520	---	-2,520
Total, Arts	165,281	145,200	166,531	165,956	+675	+20,756	-575

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
National Endowment for the Humanities							
Grants and Administration							
Grants							
Program Grants							
Public Programs							
Media Grants	8,900	8,512	8,900	8,900	---	+388	---
Museums and Historical Organizations	8,780	6,715	8,780	8,780	---	+2,065	---
Humanities programs for adults	2,000	2,128	2,000	2,000	---	-128	---
Humanities projects in libraries	2,900	1,892	2,400	2,900	---	+1,008	+500
Subtotal, Public Programs	22,580	19,247	22,080	22,580	---	+3,333	+500
Education Programs							
Education programs	16,350	14,329	16,350	16,350	---	+2,021	---
Fellowships							
Fellowships and seminars	15,460	14,551	15,460	15,560	+100	+1,009	+100
Research Grants	16,400	14,897	16,400	16,400	---	+1,503	---
Subtotal, Program Grants	70,790	63,024	70,290	70,890	+100	+7,866	+600

State Programs	21,000	17,871	21,000	21,500	+500	+3,629	+500
Office of Preservation	4,000	3,594	4,500	4,500	+500	+906	---
Subtotal, Grants	95,790	84,489	95,790	96,890	+1,100	+12,401	+1,100
Administrative Areas							
Administration	14,600	15,350	15,350	15,350	+750	---	---
Total, Grants and administration	110,390	99,839	111,140	112,240	+1,850	+12,401	+1,100
Matching Grants							
Matching Grants	12,000	11,114	12,000	12,000	---	+886	---
Challenge Grants	16,500	15,937	16,500	15,051	-1,449	-886	-1,449
Total, Matching Grants	28,500	27,051	28,500	27,051	-1,449	---	-1,449
Total, Humanities	138,890	126,890	139,640	139,291	+401	+12,401	-349
National Capital Arts and Cultural Affairs							
Grants	4,000	---	4,000	4,500	+500	+4,500	+500
Martha Graham Center of Contemporary Dance							
Base program	---	---	---	4,125	+4,125	+4,125	+4,125

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Institute of Museum Services							
Grants to Museums							
Operating Support Grants	16,962	15,300	17,445	17,445	+483	+2,145	---
Conservation Grants	3,400	2,947	3,500	3,500	+100	+553	---
Museum Services Board	58	55	55	55	-3	---	---
Subtotal, Grants to Museums	20,420	18,302	21,000	21,000	+580	+2,698	---
Program Administration	830	948	1,000	948	+118	---	-52
Total, Institute of Museum Services	21,250	19,250	22,000	21,948	+698	+2,698	-52
Total, National Foundation on the Arts and Humanities	329,421	291,340	332,171	335,820	+6,399	+44,480	+3,649
COMMISSION OF FINE ARTS							
Salaries and Expenses							

Base Programs	450	446	446	446	-4	---	---
ADVISORY COUNCIL ON HISTORIC PRESERVATION							
Salaries and Expenses							
Advisory Services	1,533	1,734	1,719	1,719	+186	-15	---
NATIONAL CAPITAL PLANNING COMMISSION							
Salaries and Expenses							
Base Program	2,684	2,967	2,967	3,013	+329	+46	+46
FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION							
Salaries and Expenses							
Base Program	5	28	28	28	+23	---	---
PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION							
Salaries and Expenses							
Salaries and Expenses	2,397	2,531	2,531	2,531	+134	---	---
Public Development							
Public Improvements	3,924	3,000	3,000	3,000	-924	---	---
Total, Pennsylvania Avenue Development Corporation	6,321	5,531	5,531	5,531	-790	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
UNITED STATES HOLOCAUST MEMORIAL COUNCIL							
Holocaust Memorial Council	2,075	2,183	2,145	2,183	+108	---	+38
Total, Title II, Related Agencies	4,189,650	4,756,824	5,126,591	5,614,181	+1,424,531	+857,357	+487,590
TITLE I - DEPARTMENT OF THE INTERIOR							
Bureau of Land Management	676,324	583,981	678,418	694,878	+18,554	+110,897	+16,460
Fish and Wildlife Service	426,036	318,144	402,297	444,362	+18,326	+126,218	+42,065
National Park Service	845,322	777,102	872,539	869,312	+23,990	+92,210	-3,227
Geological Survey	431,540	420,178	447,324	449,908	+18,368	+29,730	+2,584
Minerals Management Service	161,497	169,313	169,313	171,267	+9,770	+1,954	+1,954
Bureau of Mines	140,412	118,630	132,727	158,392	+17,980	+39,762	+25,665
Office of Surface Mining Reclamation and Enforcement	303,723	292,404	297,204	311,129	+7,406	+18,725	+13,925
Bureau of Indian Affairs	1,037,253	997,709	1,058,844	1,063,670	+26,417	+65,961	+4,826
Territorial Affairs	147,861	104,673	167,419	135,209	-12,652	+30,536	-32,210

Secretarial Offices	81,880	93,860	89,158	90,095	+8,215	-3,765	+937
Total, Title I - Department of the Interior	4,251,848	3,875,994	4,315,243	4,388,222	+136,374	+512,228	+72,979
TITLE II - RELATED AGENCIES							
Forest Service	1,679,469	1,457,309	1,666,847	1,709,931	+30,462	+252,622	+43,084
Department of the Treasury	---	---	---	---	---	---	---
Department of Energy	(888,833)	(1,842,334)	(1,738,662)	(2,187,619)	(+1,298,786)	(+345,285)	(+448,957)
Clean Coal Technology	---	350,000	50,000	350,000	+350,000	---	+300,000
Fossil Energy	295,866	149,900	345,394	281,390	-14,476	+131,490	-64,004
Naval Petroleum and Oil Shale Reserves	122,177	159,700	159,700	159,700	+37,523	---	---
Energy Conservation	233,612	86,090	326,114	335,824	+102,212	+249,734	+9,710
Economic Regulation	23,400	21,680	21,680	21,741	-1,659	+61	+61
Emergency Preparedness	6,044	6,206	6,206	6,206	+162	---	---
Strategic Petroleum Reserve	147,433	164,225	164,225	164,225	+16,792	---	---
SPR Petroleum Account	---	842,934	603,744	806,934	+806,934	-36,000	+203,190
Energy Information Administration	60,301	61,599	61,599	61,599	+1,298	---	---
Indian Health	940,750	796,835	1,010,980	1,004,746	+63,996	+207,911	-6,234
Indian Education	64,036	64,234	66,343	66,343	+2,307	+2,109	---
Navajo and Hopi Indian Relocation Commission	22,335	21,490	25,270	25,270	+2,935	+3,780	---
Smithsonian	210,544	228,736	231,854	229,350	+18,806	+614	-2,504
National Gallery of Art	37,832	37,659	37,801	37,547	-285	-112	-254
Woodrow Wilson International Center for Scholars	3,362	3,998	3,827	4,635	+1,273	+637	+808
National Endowment for the Arts	165,281	145,200	166,531	165,956	+675	+20,756	-575
Arts and Artifacts Indemnity Fund	---	---	---	---	---	---	---
National Endowment for the Humanities	138,890	126,890	139,640	139,291	+401	+12,401	-349
Martha Graham Center of Contemporary Dance	---	---	---	4,125	+4,125	+4,125	+4,125
National Capital Arts and Cultural Affairs	4,000	---	4,000	4,500	+500	+4,500	+500
Institute of Museum Services	21,250	19,250	22,000	21,948	+698	+2,698	-52

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1987 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1988—Continued

[In thousands of dollars]

Item	1987 Appropriation	1988 Budget request	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)		
					1987 Appropriation	1988 Budget request	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Commission of Fine Arts	450	446	446	446	-4	---	---
Advisory Council on Historic Preservation	1,533	1,734	1,719	1,719	+186	-15	---
National Capital Planning Commission	2,684	2,967	2,967	3,013	+329	+46	+46
Franklin Delano Roosevelt Memorial Commission	5	28	28	28	+23	---	---
Pennsylvania Avenue Development Corporation	6,321	5,531	5,531	5,531	-790	---	---
Holocaust Memorial Council	2,075	2,183	2,145	2,183	+108	---	+38
Total, Title II - Related Asencies	4,189,650	4,756,824	5,126,591	5,614,181	+1,424,531	+857,357	+487,590
Grand total	8,441,498	8,632,818	9,441,834	10,002,403	+1,560,905	+1,369,585	+560,569
Grand total	8,441,498	8,632,818	9,441,834	10,002,003	+1,560,505	+1,369,185	+560,169
Advance appropriation-FY 1989 (by transfer)	---	(500,000)	(200,000)	(500,000)	(+500,000)	---	(+300,000)
Advance appropriation-FY 1990 (by transfer)	---	(500,000)	(100,000)	---	---	(-500,000)	(-100,000)
Advance appropriation-FY 1991 (by transfer)	---	(500,000)	---	---	---	(-500,000)	---
Advance appropriation-FY 1992 (by transfer)	---	(500,000)	---	---	---	(-500,000)	---